



690 Chesterfield Pkwy W • Chesterfield MO 63017-0760 Phone: 636-537-4000 • Fax 636-537-4798 • www.chesterfield.mo.us

### **Planning Commission Staff Report**

Meeting Date: August 23, 2021

From: Mike Knight, Assistant City Planner

**Location:** South of Wild Horse Creek Road, west of Chesterfield Parkway West, and

east of Burkhardt Place.

**Description:** Wildhorse Village (2nd ASDCP): An Amended Site Development Concept Plan

Landscape Concept Plan and Lighting Fixture Concept Plan for the 78.4 acre tract of land located south of Wild Horse Creek Road, west of Chesterfield

Parkway, and north and east of Burkhardt Place.

### **PROPOSAL SUMMARY**

Stock and Associates Consulting Engineers, Inc. has submitted an Amended Site Development Concept Plan for Planning Commission review. This request depicts a phased development of 18 lots that total 78.4 acres. The subject site is located in what is known as "Categories A&B" of Downtown Chesterfield. The subject site is zoned "PC&R" Planned Commercial and Residence District and governed under the terms and conditions of City of Chesterfield Ordinance 3114. Amended An Development Concept Plan, Lighting Fixture Concept Plan and Landscape Concept Plan have been submitted for review and approval. If approved, a Record Plat will follow creating individual lots conforming to the ASDCP, and individual Site Development Section Plans may be submitted to develop each individual lot.



Figure 1: Aerial Image

### **STAFF ANALYSIS**

The governing ordinance is unique in the fact that there are four specific concept plans to be submitted and approved by Planning Commission. These plans include the Amended Site Development Concept Plan, Landscape Concept Plan, Signage Concept Plan, and Lighting Fixture Concept Plan. In January of 2021, the City of Chesterfield Planning Commission approved all four plans. This amendment does not include any amendments to the Signage Concept Plan.

The following analysis will be provided for each of the three plans in which there will be changes.

### **Amended Site Development Concept Plan:**

The Subject Site is composed of 18 total lots for the phased development of Categories (A&B). All of the lots are currently undeveloped, but mass grading is currently underway to facilitate the infrastructure (roadways, sanitary sewers, stormwater management, electric) involved with the development. There is currently a Record Plat submitted and under review. The submitted Record Plat is in the same lot configuration that exists in the Amended Site Development Concept Plan for consideration. Lot 7A depicted on the Amended Site Development Concept Plan is understood as Common Ground for the entire development.

The Concept Plan provides general areas for lot lines, potential roadways, building foot prints, parking areas and common ground containing required amenities.

Lot lines: The previously approved ASDCP depicted 17 lots. The proposed ASDCP depicts 18 lots. Lot 2A is now split into two separate lots (2A-1 & 2A-2). Also two lots that were previously allocated as solely office (2B & 2C) have since been updated to solely support residential. The amendments proposed decrease the overall density of the project. There are 102 less residential units and a reduction of 373,000 commercial SF depicted than previously approved. The governing ordinance has density limitations of 1.7 million cumulative gross floor area of retail commercial uses, office commercial uses, civic uses, and lodging uses and 1,000 residential units within the 99 acre Downtown Chesterfield (A,B,C) subject site. The approved ASDCP for Category C contains 258,775 of the allowable gross floor area and 188 units. This leaves roughly 1.4 million gross commercial floor area and 812

Categories A & B	Commercial (SF)	Residential (Units)		
Lot 1	0	72		
Lot 2A-1	0	266		
Lot 2A-2	0	0		
Lot 2B	0	32		
Lot 2C	0	32		
Lot 3A	204,000	0		
Lot 3B	135,000	0		
Lot 3C	153,000	0		
Lot 3D	12,000	0		
Lot 4A	162,000	0		
Lot 4B	102,000	U		
Lot 4C	90,000	0		
Lot 4D	15,000	0		
Lot 5A				
Lot 5B	30,000	80		
Lot 5C				
Lot 5D	0	48		
Lot 6	0	35		
Total	801,000	565		

Figure 2: Density Allocation

units of available density for Categories A&B. Figure 2 outlines the density allocation for each lot in which the development is utilizing much less density than available.

**Potential Roadways**: In October of 2020, a Site Development Concept Plan (Infrastructure Only) was approved by City Council. This plan outlined the location for the necessary infrastructure to support the 78.4 acre site. The conceptual roadway network includes the extension of Burkhardt Place, an inner ring roadway (Urban Main Street), and a connection roadway (Urban Mixed Use Street) that serves as an additional connection from the inner ring to Burkhardt Place. This roadway alignment substantially conforms to the roadway alignment approved on the Preliminary Development Plan within the governing ordinance. The grading to facilitate the construction of this roadway network has been approved and is currently under operation.

**Building Footprint:** The conceptual plan contains a conceptual building layout for each developable lot. The governing ordinance has a streetscape exhibit for each roadway depicted on the Preliminary Development Plan. Each exhibit has a build-to line in which buildings must be built to a certain point on a lot compared to the more traditional set-back line in which there is a requirement for a building to be set back from a lot line. The submitted ASDCP conforms to the street façade requirements within the governing ordinance.

Parking Areas: There are both structured parking and street parking depicted on the ASDCP. This plan provides the general location of parking for each lot but does not provide the total quantity requirements. The total number of parking spaces will be required on each lot's subsequent Site Development Section Plan. A few notable features in regards to the parking would be that there are currently on-street parking spaces depicted along the internal roadways. Also lots 3C and 3D both utilize the structured garage on lot 2A-2 for parking and do not have parking on their own lot or garage. The only surface parking lot allowed by ordinance would be in relation to the grocery use.

Common Ground/Amenities: The area depicted as lot 7A, which includes all of the existing lake and internal roadways, will be common ground. The common ground includes the 75', 125' and 300' view corridors that are required by ordinance. Also included within the common ground are all of the required amenities by ordinance. These amenities include, but are not limited to, a lake front park, lake front walk, trail rest station, trailhead overlook, picnic lawn, boathouse, boat launch, viewing terraces, public art, floating gardens, viewing ridges, lunchbreak courtyard, stepped amphitheater, floating stage, performance terrace, pocket parks, and a terraced plaza. It is important to note that these amenities will be approved with this plan and not on subsequent plans. Included in this Planning Commission Packet is a description of each amenity and the location for each amenity is depicted on the ASDCP. These are the same amenities and locations depicted on the previously approved plan. Figures 3-8 on the following pages are images represented in the provided packet.



Figure 3: Amenities (East of Lake)

- Terraced Plaza
- Stepped Amphitheater
- Floating Stage
- Floating Garden
- Performance Terrace



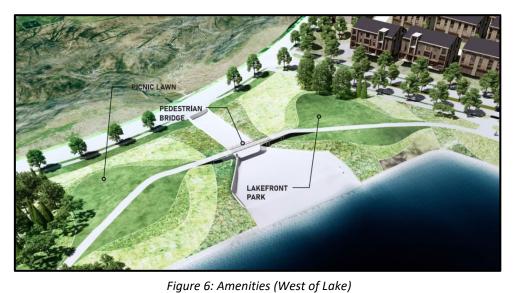
Figure 4: Amenities (South of Lake)



Figure 5: Amenities (South of Lake)

- Pocket Park
- Pedestrian Bridge

- Boathouse
- Boat Launch



- Picnic Lawn
- Lakefront Park





Trail Rest Station

- Overlook
- Viewing Ridge



Figure 7: Amenities (North of Lake)

Lake front walk

- **Viewing Terraces**
- Lunchbreak Courtyard

Figure 8: Amenities (North of Lake)

### **Landscape Concept Plan and Lighting Fixture Concept Plan**

The Landscape Concept Plan and Lighting Fixture Concept Plan are largely the same as what was previously approved. The changes that were made accommodate updated access locations (street lights and street trees) to facilitate any updated lot and building configurations. There are two small changes to the decorative fixtures proposed with the lighting plan. A decorative ring lighting that was placed above the intersection within the 300' view corridor has been removed and a small uplight is now depicted casting light on the public art sculpture. Both of the fixtures are represented in the Planning Commission packet. There has also been some updates to the landscape plan near the damn of the lake to maintain the structural integrity.

### **DEPARTMENTAL INPUT**

Staff has reviewed the submittal and has found the application to be consistent with the land use designation in the City's Comprehensive Plan, in conformance with the City of Chesterfield Unified Development Code and Ordinance 3114. Staff recommends approval of the 2<sup>nd</sup> Amended Site Development Concept Plan for Wildhorse Village.

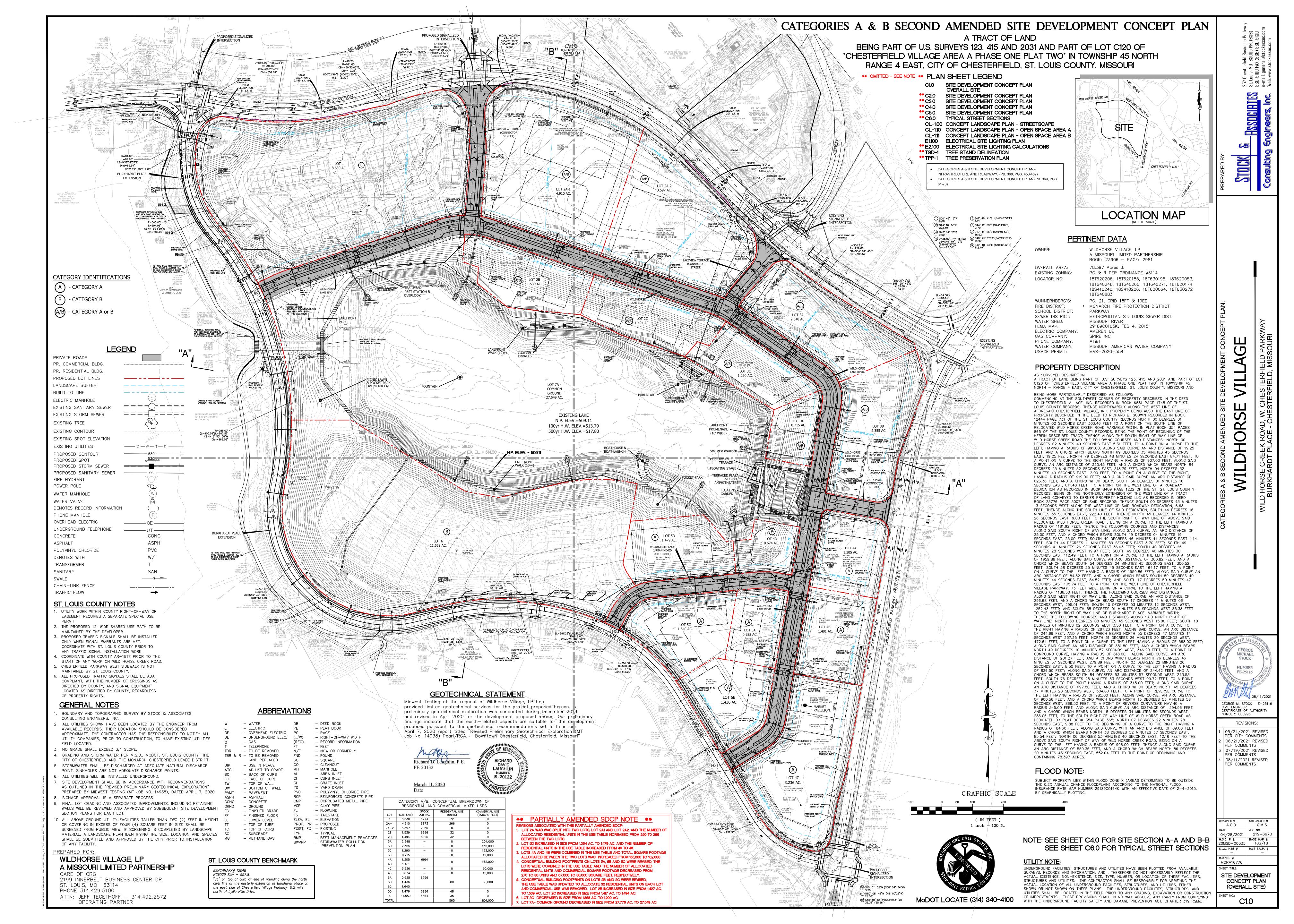
### **MOTION**

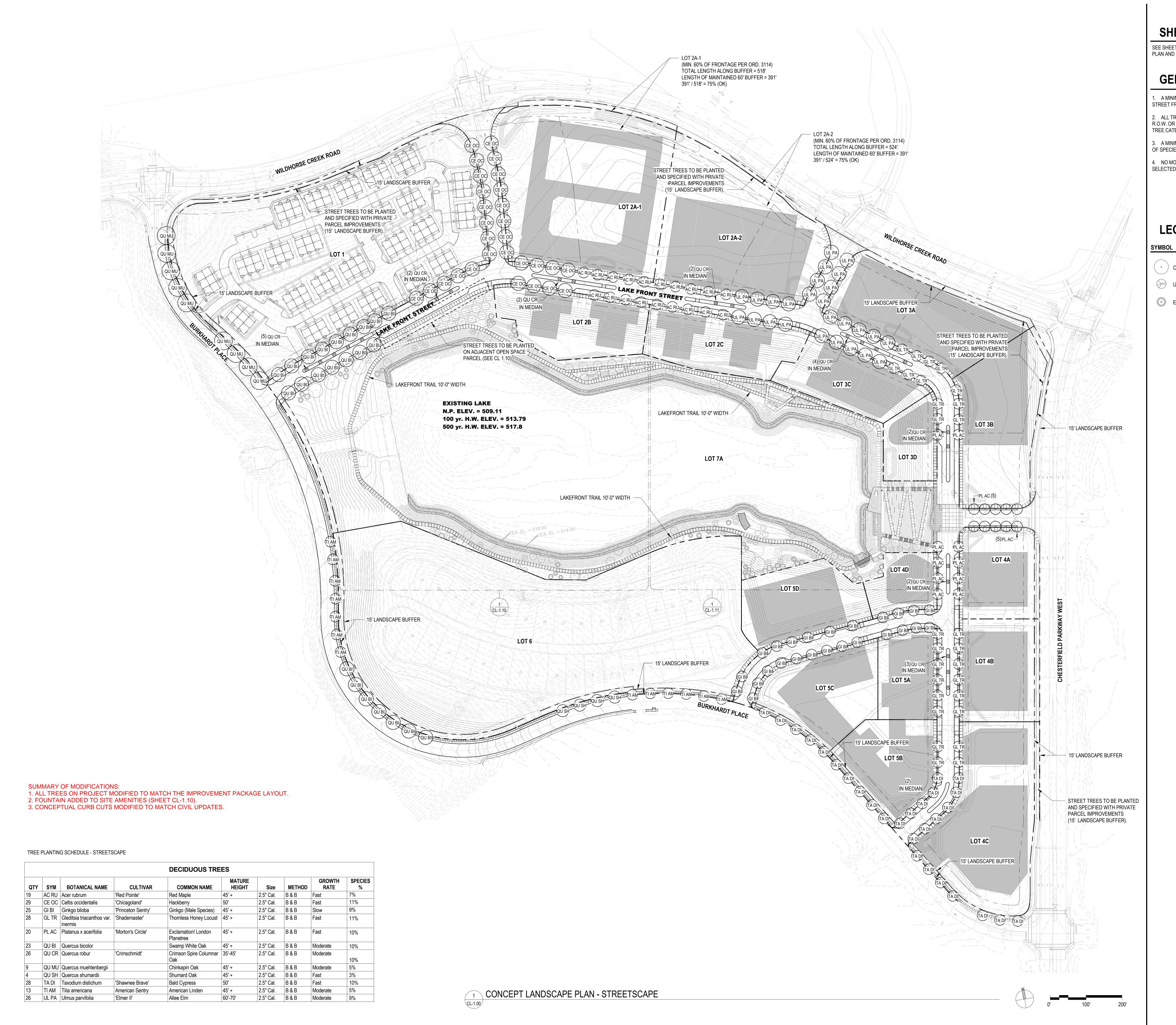
The following options are provided to the Planning Commission for consideration relative to this application:

- 1) "I move to approve (or deny) the 2<sup>nd</sup> Amended Site Development Concept Plan, Landscape Concept Plan and Lighting Fixture Concept Plan for Wildhorse Village."
- 2) "I move to approve the 2<sup>nd</sup> Amended Site Development Concept Plan, Landscape Concept Plan, and Lighting Fixture Concept Plan for Wildhorse Village with the following conditions..." (Conditions may be added, eliminated, altered or modified)

Attachments: Amended Site Development Concept Plan

Landscape Concept Plan Lighting Fixture Concept Plan





# SHEET NOTES

SEE SHEET CL-1.10 AND CL-1.11 FOR PUBLIC REALM LANDSCAPE PLAN AND TREE SCHEDULE

# **GENERAL NOTES**

1. A MINIMUM OF ONE (1) STREET TREE EVERY FIFTY (50) FEET OF STREET FRONTAGE.

2. ALL TREES WITHIN FIVE (5) FEET OF EXISTING OR PROPOSED R.O.W. OR PUBLIC SIDEWALKS SHALL BE TAKEN FROM THE STREET TREE CATEGORY IN THE CITY OF CHESTERFIELD TREE LIST.

3. A MINIMUM OF THIRTY PERCENT (30%) OF THE TREES MUST BE OF SPECIES WITH A SLOW OR MEDIUM GROWTH RATE.

4. NO MORE THAN TWENTY PERCENT (20%) OF THE TREES SELECTED SHALL BE FROM THE SAME SPECIES.

# **LEGEND**

SYMBOL DESCRIPTION

CANOPY TREES - 2.5" CAL.

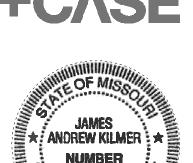
UNDERSTORY TREES - 2.5" CAL. OR HEIGHT SPECIFIED

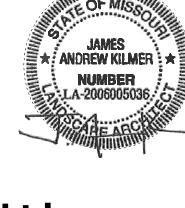
EVERGREEN TREES - HEIGHT SPECIFIED

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2199 INNERBELT BUSINESS CENTER DRIVE ST. LOUIS, MISSOURI 63114 Ph 314.429.1010

Consulting Engineers, Inc.





DRAWING ISSUE Categories A and B mended SDCP Revised Per Comments Revised Per Comments Revised Per City Comments 5/25/2021

Revised Per City Comments 6/21/2021 Revised Per City Comments 7/19/2021 Revised Per City Comments 8/11/2021

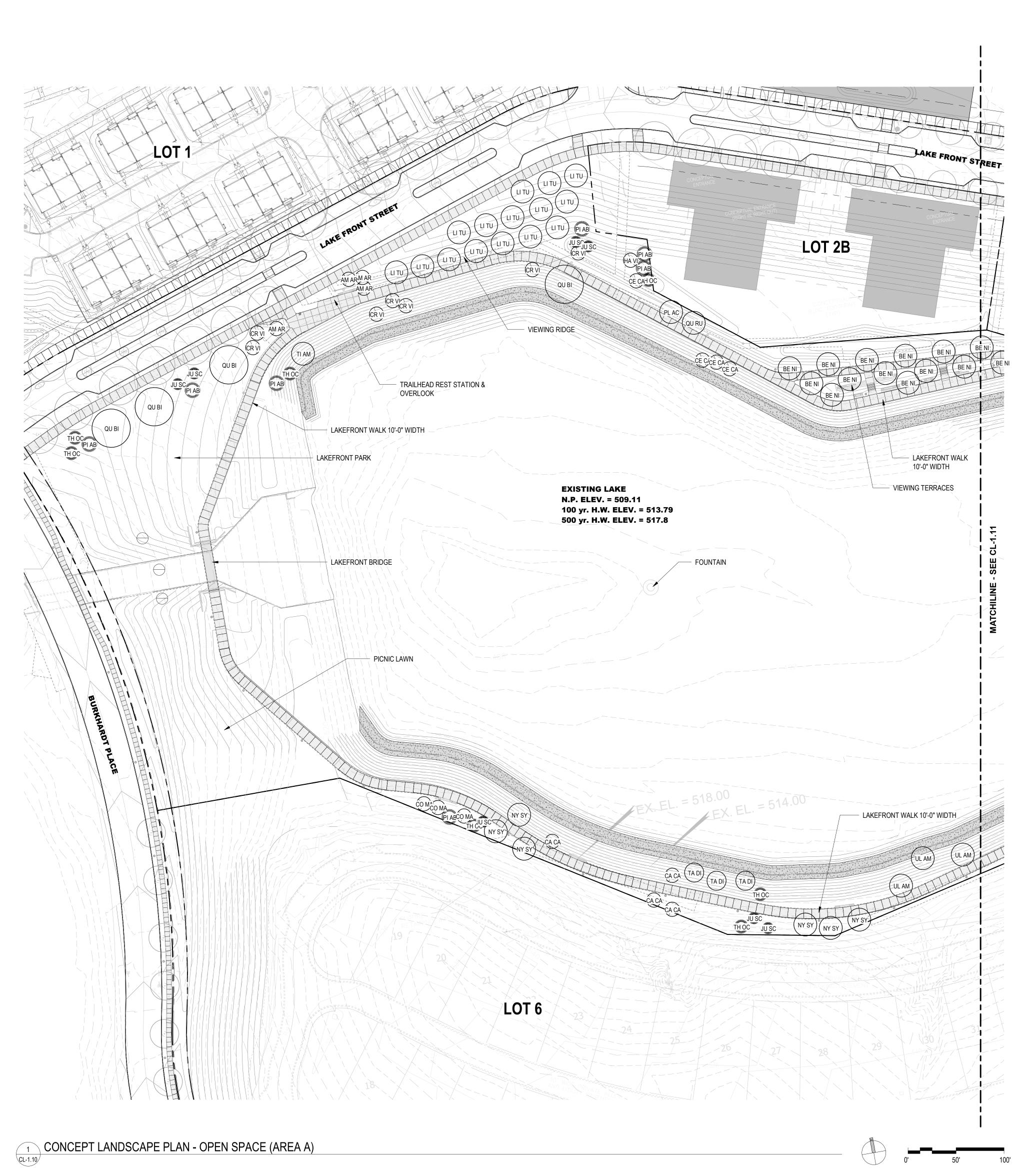
BUILDING MAP

DRAWING TITLE CONCEPT LANDSCAPE PLAN -STREETSCAPE

DRAWING NO. CL-1.00

Job# 20.0213

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# LEGEND

SYMBOL DESCRIPTION

CANOPY TREES - 2.5" CAL.

UNDERSTORY TREES - 2.5" CAL. OR HEIGHT SPECIFIED

EVERGREEN TREES - HEIGHT SPECIFIED

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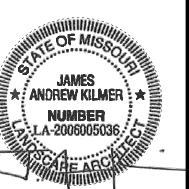
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STOCK & HSSOCIATES
Consulting Engineers, Inc.







CRG, IELD PKWY., AND MO

SE CREEK RD., W CHESTERFIELD PKWY RDT PLACE - CHESTERFIELD, MO

DRAWING ISSUE

DESCRIPTION DATE
P 09/14/2020

DESCRIPTION DATE

SDCP 09/14/2020

Categories A and B 10/22/2020

Amended SDCP

Revised Per Comments 11/13/2020

Revised Per Comments 12/07/2020

PC Packet 01/04/2021

Revised Per City Comments 5/25/2021

Revised Per City Comments 5/25/2021
Revised Per City Comments 6/21/2021
Revised Per City Comments 7/19/2021
Revised Per City Comments 8/11/2021

BUILDING MAP

BUILDING MA

DRAWING TITLE CONCEPT LANDSCAPE PLAN-OPEN SPACE (AREA A)

DRAWING NO.

CL-1.10

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NOTE: FOR PLANTING SCHEDULE, SEE SHEET CL-1.11

# **EXISTING LAKE**

LOT 2C

LAKEFRONT WALK

1 CONCEPT LANDSCAPE PLAN - OPEN SPACE (AREA B)

# SHEET NOTES

SEE SHEET CL-1.10 AND CL-1.11 FOR PUBLIC REALM LANDSCAPE PLAN AND TREE SCHEDULE

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# **LEGEND**

SYMBOL DESCRIPTION

LOT 3A

° CANOPY TREES - 2.5" CAL.

UNDERSTORY TREES - 2.5" CAL. OR HEIGHT SPECIFIED

EVERGREEN TREES - HEIGHT SPECIFIED

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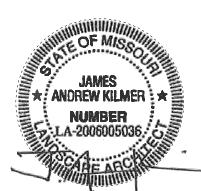
CIVIL ENGINEER

STOCK & ASSOCIATES

Consulting Engineers, Inc.

H2 Ltg Lighting Design





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P C/O CRG,

STERFIELD PKWY., AND

WILDHORSE CREEK RD., W CHESTERFIELD PKWY BURKHARDT PLACE - CHESTERFIELD, MO

DRAWING ISSUE

DESCRIPTION
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10/22/2020

Categories A and B
Amended SDCP
Revised Per Comments
PC Packet
Revised Per City Comments
City Comments
PC Packet Per City Comments
Revised Per City Comments

Revised Per City Comments 5/25/2021
Revised Per City Comments 6/21/2021
Revised Per City Comments 7/19/2021
Revised Per City Comments 8/11/2021
Revised Per City Comments 08/17/2021

BUILDING MAP

DRAWING TITLE CONCEPT LANDSCAPE PLAN-OPEN SPACE (AREA B)

DRAWING NO.

Job# 20.0213

10'-0" WIDTH NORMAL WATER LEVEL LUNCHBREAK COURTYARD LOT 3D PUBLIC ART LAKEFRONT PROMENADE 10'-0" WIDTH N.P. ELEV. = 509.11 100 yr. H.W. ELEV. = 513.79 500 yr. H.W. ELEV. = 517.8 BOAT HOUSE AND BOAT LAUNCH PERFORMANCE TERRACE FLOATING STAGE TERRACED PLAZA STEPPED AMPHITHEATRE LAKEFRONT WALK 10'-0" WIDTH FLOATING GARDEN POCKET PARK LOT 4D LOT 5D LOT 6

LAKE FRONT STREET

LOT 3C

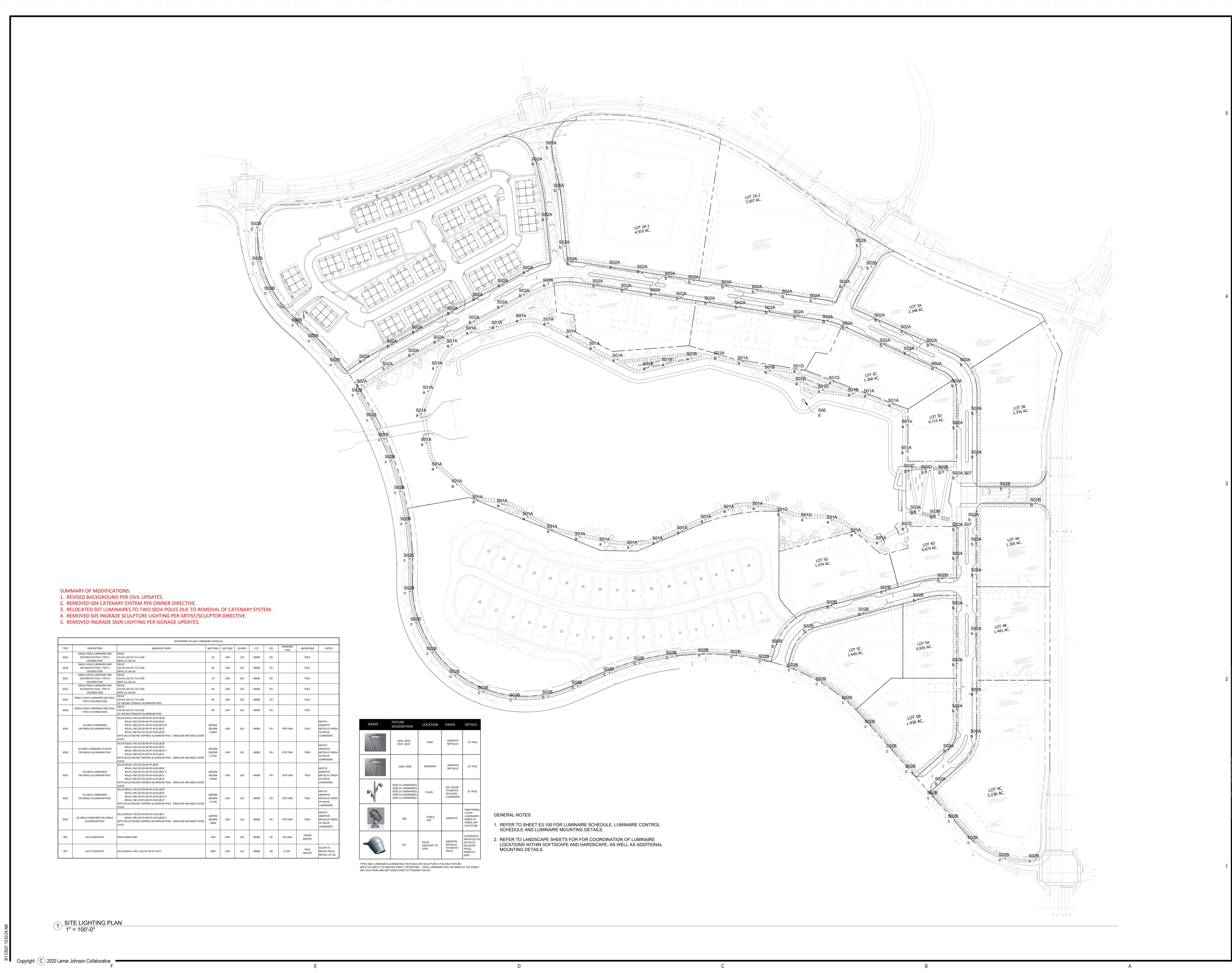
TREE PLANTING SCHEDULE - OPEN SPACE (AREA A & B)

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	SDCP - DECIDUOUS TREES										
SYM	QTY	BOTANICAL NAME	CULTIVAR	COMMON NAME	MATURE HEIGHT	SIZE	METHOD	GROWTH RATE	SPECIES %		
AC FR	8	Acer freemanii	'Armstrong'	Armstrong Maple	50'-70'	2.5" Cal.	B & B	Fast	4%		
AC RU	2	Acer rubrum	'Red Pointe'	Red Pointe Maple	40'-50'	2.5" Cal.	B & B	Fast	1%		
BE NI	14	Betula nigra	'Cully'	Heritage River Birch	30'-40'	2.5" Cal.	B&B	Fast	7%		
GL TR	12	Gleditsia triacanthos var. inermis	'Shademaster'	Thornless Honey Locust	45' +	2.5" Cal.	B & B	Fast	6%		
LI TU	15	Liriodendron tulipera	'Emerald City'	Tulip Tree	55'+	2.5" Cal.	B & B	Moderate	7%		
NY SY	10	Nyssa sylvatica	'Wildfire'	Blackgum	30'-50'	2.5" Cal.	B&B	Slow	6%		
PL AC	3	Platanus x acerifolia	'Morton's Circle'	Exclamation! London Planetree	45' +	2.5" Cal.	B & B	Fast	2%		
QU BI	8	Quercus bicolor		Swamp White Oak	50'-60'	2.5" Cal.	B & B	Moderate	4%		
QU RU	1	Quercus rubra		Northern Red Oak	60'-75'	2.5" Cal.	B & B	Moderate	1%		
TA DI	11	Taxodium distichum	'Shawnee Brave'	Bald Cypress	50'-60'	2.5" Cal.	B & B	Fast	5%		
TI AM	1	Tilia americana	McKSentry	American Linden	40'-45'	2.5" Cal.	B & B	Moderate	2%		
UL AM	3	Ulmus americana	'Princeton'	Princeton Elm	60'-70'	2.5" Cal.	B & B	Fast	1%		

	SDCP - EVERGREEN TREES								
SYM	QTY	BOTANICAL NAME	CULTIVAR	COMMON NAME	MATURE HEIGHT	SIZE	METHOD	GROWTH RATE	SPECIE:
JU SC	14	Juniperus scopulorum 'Moonglow'		Moonglow Juniper	20'	6-8' Ht.	B & B	Moderate	10%
PI AB	14	Picea abies		Norway Spruce	80'-100'	8-10' Ht.	B & B	Slow	8%
TH OC	18	Thuja occidentalis	'Green Giant'	Green Giant Arborvitae	40'-60'	8-10' Ht.	B & B	Moderate	10%

	SDCP - ORNAMENTAL TREES									
SYM	QTY	BOTANICAL NAME	CULTIVAR	COMMON NAME	MATURE HEIGHT	SIZE	METHOD	GROWTH RATE	SPEC %	
AM AR	4	Amelanchier arborea - ,MULTISTEM	Autumn Brilliance	Common Serviceberry	25'-30'	6-8' Ht.	B & B	Moderate	2%	
CA CA	4	Carpinus caroliniana		American Hornbeam	20'-30'	2.5" Cal.	B&B	Slow	2%	
CE CA	15	Cercis canadensis - MULTISTEM		Eastern Redbud	25'-30'	6-8' Ht.	B & B	Moderate	7%	
CH VI	5	Chionanthus virginicus		Fringe Tree	20'-30'	6-8' Ht.	B&B	Slow	4%	
CO MA	7	Cornus mas		Cornelian Cherry Dogwood	15'-25'	6-8' Ht.	B & B	Moderate	3%	
CR VI	7	Crataegus viridis	'Winter King'	Winter King Hawthorn	25'	2.5" Cal.	B&B	Slow	4%	
HA VI	1	Hamamelis virginiana		Witch Hazel	20'-30'	6-8' Ht.	B&B	Slow	1%	
MA SA	6	Malus sargentii		Sargent Crabapple	6'-12'	2.5" Cal.	B&B	Slow	3%	



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DRAWING ISSUE DESCRIPTION Categories A and B Amended SDCP Revised Per Comments Revised Per Comments 12.07.2020 Progress Set PC Packet 01.04.2021 Bid Set Final Approval 02.09.2021 Permit Set Revised Per City Comments 03.18.2021 Revised Per City Comments 05.25.2021

Revised Per City Comments 06.21.2021 Revised Per City Comments 07.19.2021 Revised Per Comments 07.30.2021 Revised Per City Comments 08.11.2021

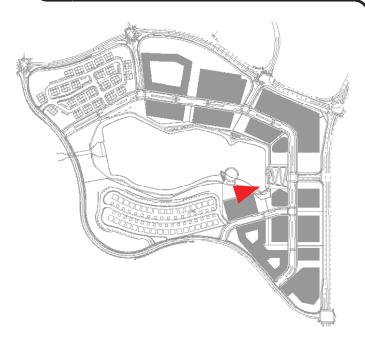
BUILDING MAP

DRAWING TITLE SITE LIGHTING PLAN

DRAWING NO. E1.100

# WILDHORSE PUBLIC REALM AMENITY RENDERING (LJC)



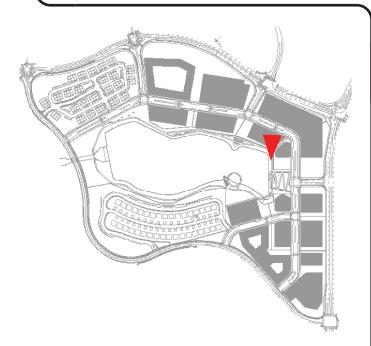


### NARRATIVE:

The primary open space guides visitors through a terraced plaza park which creates a stepped amphitheatre for large gatherings. The cast in place concrete seating is arranged so the viewer is looking out toward the water. In the foreground, an elevated/floating stage sits centered within the performance terrace. The performace terrace acts as an overlook extending into the water and provides visitors a grand view of the lake and development. The floating garden area directly engages the water and extends towards a sunken seating area. This area will provide the appearance of 'floating' above the water from the viewer's perspective.



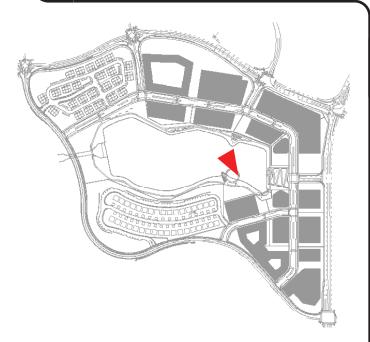
# WILDHORSE VILLAGE



### NARRATIVE:

The Lakefront Promenade is a 10' wide linear sidewalk that connects the Terrace Plaza Park and Performance Terrace with the Lakefront Walk. The formal corridor will be planted with low perennials, shrubs, ornamental grasses and lawn so there is no obs tructed views to water's edge. A safety stone curb will be installed to provide a safety separation to the plantings along the water's edge.

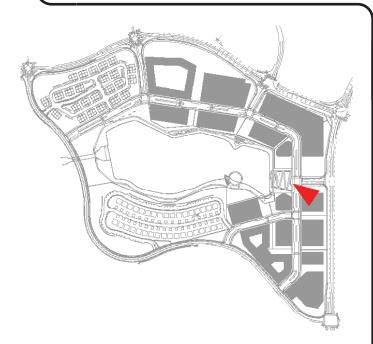




### NARRATIVE:

The pocket park serves as an open space for passive and activity near the boathouse and boat launch. It will primarily consist of open lawn with canopy and evergreen trees to serve as a separator between buildings and open space. The pedestrian bridge nearby connects the Pocket Park to the Terrace Plaza Park and Lakefront Promenade.

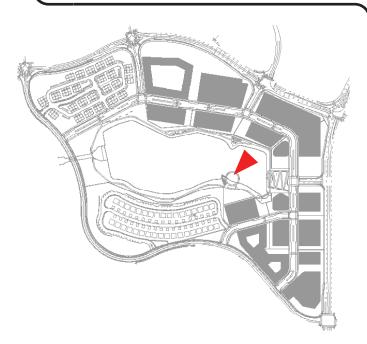




### NARRATIVE:

To serve as a focal point as you turn into the development from Chesterfield Parkway, a monumental sign will welcome you into the development. The sign wall will have a stone veneer with mounted pin letters. The pin letters will be backlit to highlight the feature in the evening hours. The overall length of the sculptural monument sign is +/-50'.

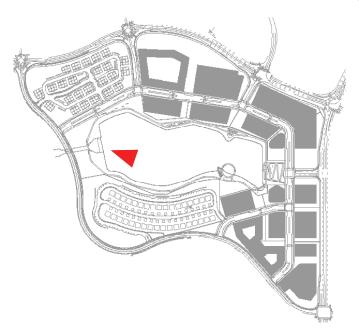




### NARRATIVE:

Constructed of steel frame, the 2,080 sf Boathouse and metal-screen storage enclosure (860 sf) resides on the lake edge. The radial design sits on 3,300 sf of concrete foundation, the structure topped with a metal, sloped roof plane. Boat launch occurs on the adjoining gravel beach and 8' wide, curved floating dock pier (600sf).

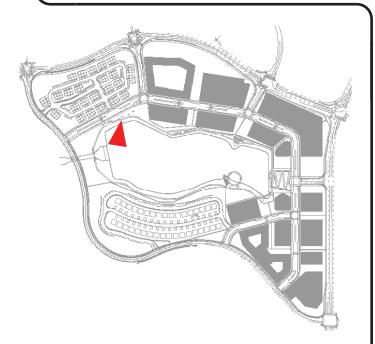




### NARRATIVE:

Adjacent to the existing spillway, the development will provide flexible open lawn space for active play like throwing a frisbee and flying a kite, or more passive activities like enjoying a picnic while observing the activity taking place on the water. A pedestrian bridge is included to continue the Lakefront Walk around the water.

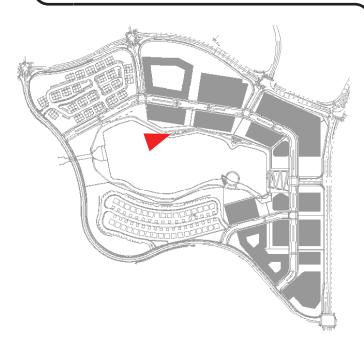




### **NARRATIVE:**

To serve as a secondary entry point for the Lakefront Walk from the public sidewalk, a trailhead is located near the Lakefront Park. The Trailhead Rest Area, which includes bike racks and seating, is positioned to provide an Overlook Area for the visitors. Seating expands into the Viewing Ridge adjacent the trailhead. This area provides pedestrians an opportunity to pause and observe the activity occuring on the water and walkways.



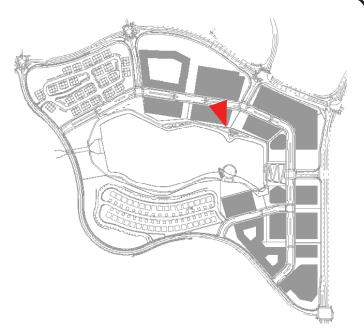


### **NARRATIVE:**

The Viewing Terrace provide a public space near the water's edge. Architectural concrete benches are placed along the 200' linear feet terrace within shade provided from a grove of Birch trees. The Lakefront Walk engages the viewing terrace by being located between the sitting space and the water, rather than behind the sitting space.



# WILDHORSE VILLAGE



### NARRATIVE:

The Lunchbreak Courtyard is strategically placed near the office buildings to provide a flexible gathering amenity. A series of architectural concrete benches connected with stablizied decomposed granite walking surfaces accommodates small or individual gatherings.

A commissioned public art installation anchors the Lunhcbreak Courtyard. This art piece seats between the courtyard and waters edge to become a focal point for the area.

