

Memorandum Planning & Development Services Division

To: Planning and Public Works Committee

From: John Boyer, Senior Planner

Date: November 27, 2013

Public Works Previopment Services Control Control Public Works Previopment Services Control Control Public Works Previopment Services Control Control

RE: <u>P.Z. 09-2013 Schoettler Grove (2349 Schoettler Rd.)</u>: A request for a zoning map amendment from "NU" Non-Urban District (3 acre) to "R-3" Residence (10,000 sqft lot min.) for 17.0 acres located northwest of the intersection of Clayton Rd. and Schoettler Rd. (20R310137 & 20R220010).

<u>Summary</u>

Brinkman Holdings, LLC has submitted a request for a zoning map amendment to rezone 17.0 acres for a proposed single-family planned unit development. Properties zoned Non-Urban District does not qualify for consideration of a "PUD" or Planned Unit Development zoning. As such, the petitioner is seeking a change of zoning from "NU" District to "R-3" District to establish the required density prior to seeking a Planned Unit Development or "PUD".

A Public Hearing relative to this petition was held at the August 12, 2013 Planning Commission meeting. Issues were identified at that time in addition to items discussed at the October 14, 2013 Issues Meeting. A majority of the items discussed were relative to the Preliminary Plan which is associated with the PUD request with petition number P.Z. 10-2013. (Those issues are discussed in the Staff report for P.Z. 10-2013).

On November 25, 2013, the Planning Commission recommended approval of the change of zoning to "R-3" District by a vote of 5-2. As the "R-3" District is not a planned district, there is no preliminary plan or Attachment A associated with this request. Any development activities in an "R-3" District must meet all City Code requirements with no modification, exception or variance.

Attached is a copy of the outboundary survey and Planning Commission Vote report associated with this requiest.

Respectfully submitted,

John Boyer Senior Planner

Attachments

- 1. Staff Report
- 2. Out Boundary Survey





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Planning Commission Vote Report

Subject:	Change of Zoning Vote Report	
Meeting Date:	November 25, 2013	
From:	John Boyer, Senior Planner	
Location:	Northwest of the intersection of Clayton Rd. and Schoettler Rd.	
Petition:	P.Z. 09-2013 Schoettler Grove (2349 Schoettler Rd.)	

Proposal Summary

Brinkman Holdings, LLC has submitted a request for a zoning map amendment to rezone 17.0 acres for a proposed single-family residential development. The Petitioner is proposing to rezone from NU Non-Urban District to R-3 Residence District via application P.Z. 09-2013 and then rezone the entire tract to PUD Planned Unit Development under application P.Z. 10-2013. Since a property cannot be rezoned to PUD from NU, the purpose of rezoning the tract from NU to R-3 is to fulfill a requirement of the City Code and to establish the overall density for the proposed PUD.

Application P.Z. 09-2013 is requesting a change to R-3 District, which has a minimum lot size requirement of 10,000 sqft. The Residence Districts are not planned districts, therefore no Preliminary Plan is required nor is an Attachment A prepared. A rezoning to a "straight" district, or non-planned development, does not require any additional conditions or development standards since approval would require strict compliance with all standards and requirements already established in the City Code. These requests also do not allow for any modification, variance or exceptions from existing, established code requirements.

While two applications are up for City review, a separate application, review and vote is required for each application. This report will focus on the zoning map amendment request associated with P.Z. 09-2013 only.

Site History

The subject property was zoned NU by St. Louis County prior to the incorporation of the City of Chesterfield. The subject property includes a single-family residence on the eastern half, with the western section containing the 1st Missionary Baptist Church of Ballwin cemetery (purchased in 1890). The remainder of the property is currently vacant but densely vegetated.

Surrounding Land Uses

The land use and zoning for the properties surrounding this parcel are as follows:

- <u>North</u>: The land uses of the properties to the north are single family residential within the Westerly Place subdivision which is zoned R1A/PEU Residence District with a Planned Environmental Unit.
- <u>South</u>: The properties to the south are single-family attached dwellings within the Gascony subdivision which is zoned R-3/PEU Residence District with a Planned Environmental Unit and a commercial shopping area within the City of Ballwin, zoned C-1 Commercial with a Neighborhood Commercial Overlay.
- <u>East</u>: Properties east of the site have a land use of single family residential within the Amberleigh subdivision which is zoned R-3/PEU Residence District with a Planned Environmental Unit.
- <u>West</u>: The property to the west is St. Louis Retirement development containing multi-family uses zoned R-1 Residence District with a Conditional Use Permit (CUP).

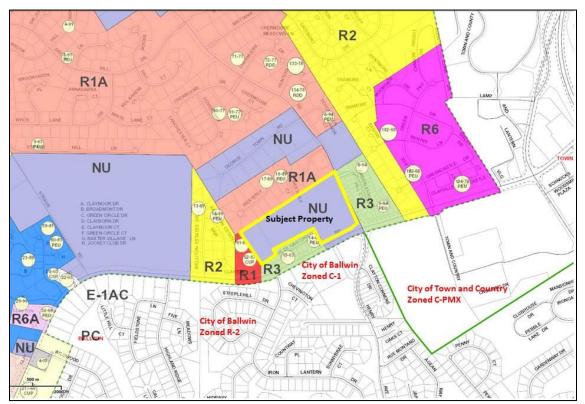


Figure 1: Area Zoning

Vote Report November 25, 2013



Figure 2: Site Location



Figure 3: Cemetery



Figure 5: Schoettler Rd. across proposed entrance



Figure 4: Site from Clayton Rd.



Figure 6: Westerly Ct.

P.Z. 09-2013 Schoettler Grove

Comprehensive Plan Analysis

The subject site is located within Ward 3 of the City of Chesterfield. The City of Chesterfield Land Use Plan indicates these parcels are within the Residential Single-Family district. Proposed uses and density of the R-3 District would be compliant with the Land Use Plan. This subject site is not located in any sub-area identified by the Comprehensive Plan; therefore there are no additional development guidelines for this site.

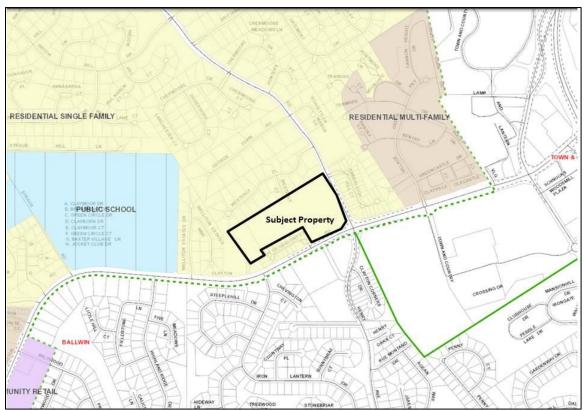


Figure 7: Comprehensive Land Use Plan

Analysis

The rezoning of this property from the existing NU District to R-3 District via application P.Z. 09-2013 would establish the density requirement of 10,000 square foot minimum lot size for the PUD process associated with petition P.Z. 10-2013. However, since a separate vote is required for each application, the appropriateness of the R-3 District should be evaluated on its own merit. It is important to note that an R-3 District without the PUD designation as presented would allow 4.35 units per acre density, which exceeds the adjacent developments except for the St. Louis Retirement development. While this density represents 10,000 square foot lots over a tract, or 74 lots, the density does not represent actual buildable area after right-of-way and storm-water detention is placed within a development as well as accommodating the area for the existing cemetery on the western section of the subject property. Actual density would be less than 4.35 units per acre after placement of these required facilities.

P.Z. 09-2013 Schoettler Grove

Similar zoning districts and densities are present in the vicinity (see Zoning Map and Density Comparison in Table 1 on page 5). Table 1 identifies development figures for the adjacent development and the hypothetical development of Schoettler Grove as approved only as an R-3 District. As identified in the below table and discussed earlier in the Analysis Section on page 4, it is unclear what ultimate build out of this property would be under the R-3 District designation (up to 74 lots) but would be safe to assume less than the 4.35 units per acre allowed by an R-3 District.

Development	Lots	Acres	Density (units/acre)
Westerly Place	25	15.67	1.59
Gascony	14	3.7	3.78
St. Louis Retirement	90	8.0	31.03
Amberleigh	33	8.0	4.13
Schoettler Grove (R-3)	Unknown	17.0	4.35

Table 1: Adjacent Development Figures

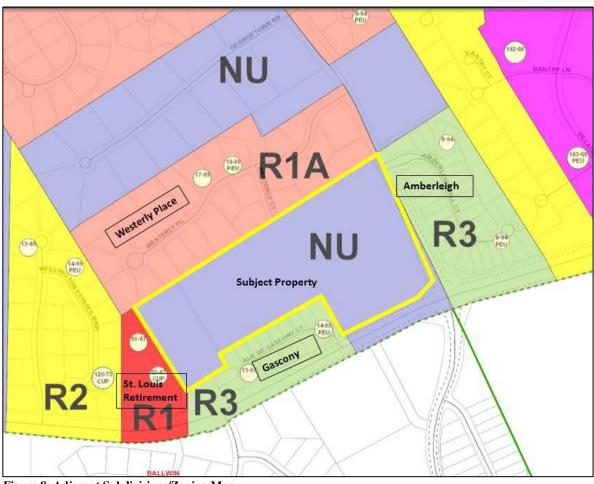


Figure 8: Adjacent Subdivisions/Zoning Map

P.Z. 09-2013 Schoettler Grove

Vote Report November 25, 2013

A Public Hearing relative to this petition was held at the August 12, 2013 Planning Commission meeting. Issues were identified at that time in addition to items discussed at the October 14, 2013 Issues Meeting. A majority of the items discussed were relative to the Preliminary Plan which is associated with the PUD request with petition number P.Z. 10-2013; however, density issues were discussed associated with this proposed petition as the appropriateness at this location.

Request

Staff has reviewed the requested zoning map amendment by the applicant from NU Non-Urban District to R-3 District (P.Z. 09-2013). The request for a zoning map amendment to R-3 District meets all filling requirements and procedures of the City of Chesterfield. As discussed in the Analysis Section on page 4, proposed lots under the R-3 District would be high; however, due to required development standards (engineering improvements, right-of-way dedication, etc.) and the existing cemetery on-site, density would not approach total permitted build-out and densities more than likely would be comparable to adjacent development to the south and east. Staff requests action on P.Z. 09-2013 Schoettler Grove (2349 Schoettler Rd.).

Respectfully Submitted,

John Boyer, Senior Planner

Attachments: 1. Out-Boundary Survey

