



690 Chesterfield Pkwy W • Chesterfield MO 63017-0760 Phone: 636-537-4000 • Fax 636-537-4798 • www.chesterfield.mo.us

Planning Commission Public Hearing Report

Meeting Date: December 14, 2020

From: Annisa Kumerow, Planner

Location: North side of Olive Boulevard

Petition: PZ 12-2020 The Residences at Hog Hollow (14001 Olive Blvd): A request for a

change in zoning from R-3 Residence District to PUD Planned Unit Development

for a maximum of 100 residential units (16R340151).

PROPOSAL SUMMARY

Stock & Associates Consulting Engineers, Inc. has submitted a request for a zoning map amendment from the "R-3" Residence District to the "PUD" Planned Unit Development District. The uses requested in this "PUD" include single family detached, single family attached, and multifamily for a maximum of 100 residential units. The petitioner has submitted PZ 11-2020 in association with this petition in order to repeal the existing "PEU" Planned Environment Unit and establish the development density that is being requested in conjunction with the "PUD" petition.



Figure 1: Subject Site Aerial

LAND USE AND ZONING

"PUD" District Regulations

The <u>Unified Development Code § 405.03.040(K)</u> states that "the purpose of the PUD District is to encourage flexibility to the density requirements and development standards of the zoning ordinance that will result in exceptional design, character, and quality of new homogenous and mixed-use developments; to promote the most appropriate use of land; to facilitate the provision of streets and utilities; and to preserve the natural and scenic features and open space."

The Unified Development Code requires that any zoning petition requesting a zoning map amendment to the PUD district meet four (4) **General Requirements** in order to fulfill the basic application requirements for a PUD.

1. All property that is at least four (4) contiguous acres shall be eligible for the PUD District designation.

The subject site is comprised of 28.51 acres.

2. All property to be zoned PUD or an existing PUD Zoning District being amended shall be under single ownership, or if under multiple ownership, then by written consent of all owners who agree to be bound by the PUD District designation and regulations.

The application is submitted with the consent of the owners of the subject site.

3. The detailed standards set forth herein are minimum requirements, and it is the intent of this Section that the City of Chesterfield may impose conditions and safeguards in excess of, or in addition to, the specified minimal requirements. Satisfying the minimum standards set forth herein does not per se indicate that an application is entitled to a zoning change and notice is hereby given to that effect.

The petition meets the minimum requirements and the Petitioner is aware that meeting these minimum requirements does not entitle the requested zoning map amendment.

4. All utilities shall be installed underground.

All utilities will be installed underground if this request is approved.

Once it has been determined that these four General Requirements have been met, the application is accepted and the petition is scheduled for public hearing before the Planning Commission. The project is then reviewed against the **Minimum Design Requirements** for a PUD District. There are four (4) minimum design requirements that must be met in order for the project to qualify to ask for a change of zoning to the PUD District. These four (4) items are:

 Proposal has to meet the maximum residential density determined by the existing zoning district or by submitting an application for a change of zoning from the "NU" Non-Urban District to a residential zoning district.

P.Z. 12-2020 satisfies the requirement that the maximum density for the existing residential district must be met.

2. Provision of thirty (30) percent Common Open Space to be displaced throughout the site and not concentrated in one (1) area or contain only that portion of the site that would be considered undevelopable.

The PUD submittal proposes a minimum of 30% common open space.

3. Provision of perimeter buffer of at least thirty (30) feet in width.

The Preliminary Plan includes a 30 foot perimeter buffer.

4. Proposed project has to be consistent with the purposes and intent of the Comprehensive Plan and the City of Chesterfield Municipal Code.

Information pertaining to the Comprehensive Plan land use designation is included in the Staff Report for P.Z. 11-2020 and is further described later on in this report.

In addition to these requirements above, the Unified Development Code lists twelve (12) **Design Features** suggested to be used by developers when applying for PUD District zoning. Section 31-03-04.K of the Unified Development Code also states the following: "Satisfaction of all or any of these design features is not mandatory, but the approval of "PUD" zoning will be predicated on the use of the below list or any other design feature deemed desirable by the City of Chesterfield." See the Comprehensive Plan and Preliminary Plan sections further in this report for staff analysis concerning the specific design features proposed in the petition. Below is a list of the suggested Design Features from the City Code:

- Placement of structures on most suitable sites with consideration of maintaining existing site topography, soils, vegetation, slope, etc.;
- Preservation of natural and cultural areas, as well as the creation of open space through active
 and passive recreation areas to include greenways, landscape gardens, plazas, and walking and
 cycling trails that serve to connect significant areas and various land uses;
- Preservation of existing mature trees and trees deemed extraordinary by the City of Chesterfield
 Tree Specialist due to but not limited to the following: size, type, origin, grouping, or number of;
- Enhanced landscaping, deeper and opaque buffers, and increased planting along public right-ofways, open space/recreational areas, and the overall perimeter to protect and ensure compatibility with adjacent land uses;
- Utilization of mixed use buildings;
- Utilization of Traditional Neighborhood Design (TND) techniques in the layout and spatial organization of the development;
- Structures designed and constructed of an architectural vernacular that exceeds the typical building design and materials within the City of Chesterfield;

- Segregation of vehicular traffic from pedestrian/bicycle circulation networks, and other traffic mitigation measures;
- Incorporation of Transit Oriented Development (TOD) or direct access to public transportation;
- Provision of affordable housing;
- Utilization of Leadership in Energy and Environmental Design (LEED) construction practices and development standards and the proposed LEED certification of buildings and grounds by the U.S. Green Building Council within the PUD; and
- Inclusion of community facilities and the access thereto.

These desirable design features are meant to guide developers and explain the high-quality standards that the City would like to attain and that are utilized to consider requests for PUD Zoning. No single proposal is expected to include each of these items; however, some of these and similar concepts should be easily identifiable in any PUD petition.

COMPREHENSIVE PLAN

The subject site is located within Ward 1 of the City of Chesterfield. The City of Chesterfield Comprehensive Land Use Plan indicates this development is within the Suburban Neighborhood land use designation along with the adjacent properties to the east and west. The Comprehensive Plan designates single-family residential as the primary land use of the Suburban Neighborhood designation.

The City of Chesterfield's Comprehensive Plan identifies specific development policies pertaining to the Suburban Neighborhood land use designation. Outlined below are the specific policies that are applicable to this request:

Development Policies - Suburban Neighborhood

- Encourage preservation of existing residential neighborhoods' identities.
- New residential development should reinforce existing residential development patterns by continuing to reinforce high-quality site and subdivision design, layout, and planning practices.
- Uncover the anticipated expense (cost of municipal infrastructure) for each new or re-developed residential development.

The City of Chesterfield's Comprehensive Plan includes overall goals for the City that complement the City's vision for the future, which are separated into five categories: 1) development, 2) residential, 3) open space, 4) transportation, and 5) resiliency. Within each of these goal categories are actionable strategies, four of which are applicable to this petition and are further described below.

The Comprehensive Plan denotes the facilitation of diversification of housing as a development strategy, and states that the emphasis should be on "multigenerational living that offers opportunities for older segments of the population to age in place while young professionals find affordable options".

The proposed petition is for a change in zoning to "PUD", with requested residential land uses of single family attached, single family detached, and multifamily. A variety of residential land uses assists in facilitating housing diversity. With the single family homes located on the eastern portion of the site and the multi-family located on the western portion of the site, the proposed petition creates a transition of uses to blend into existing neighborhoods.

Similarly, the Comprehensive Plan identifies the encouragement of more housing variety to recognize differences in age, income, and lifestyle preferences as a residential strategy. This strategy is furthered by the Comprehensive Plan objective to address the "missing middle." The proposed petition requests single-family homes and multifamily in addition to single-family attached homes, increasing the variety within the development.

The Comprehensive Plan also identifies connectivity in new development as a transportation strategy, and states that while there may be opposition to adding new street connections in existing neighborhoods, "opportunities to create connections for people walking and bicycling" should be considered. There is an existing fire access within the proposed development which connects to Eagle Manor Court in the neighboring Eagle Ridge subdivision. The access is proposed to remain gated and private; however, there is a proposed pedestrian connection to the trail proposed for this development.

The Comprehensive Plan also denotes the promotion of tree preservation as a resiliency strategy, and states that the City should "enforce code requirements for tree preservation as well as protection during construction to minimize impacts to trees on developing sites." There are approximately 20.42 acres of tree canopy on the site. The applicant has requested that a minimum of thirty percent (30%) of the existing canopy be maintained. Per the submitted Tree Preservation Plan (included in the Planning Commission Packets), approximately 6.76 acres are to be preserved, or 33.1%. The applicant has proposed 30' landscape buffers along the perimeter of the site, in addition to the preservation of existing mature tree canopy along the north and west buffer common ground. The proposed lots are grouped towards the center, south, and eastern areas of the site in order to minimize disturbance and grading.

The topography of the subject site is complex, and the grade changes substantially from south to north, and east to west. Per the provided Narrative Statement, there is little flat area on the subject site. The proposed development is utilizing the developable areas. Grading is required, but the site will not be flattened. The proposed grading and stormwater management facilities are necessary to meet the Metropolitan St. Louis Sewer District's requirements. Although grading is necessary, the applicant has stated that the sloped nature of the development will reflect the original topography. The proposed site work, in combination with a mix of housing types, serves to minimize both the initial development cost of the project, as well as lessen long term maintenance costs by public entities and the future homeowners association.

PRELIMINARY PLAN

As required for a "PUD" Planned Unit Development, a Preliminary Plan is included for the Planning Commission's review. As indicated on the Preliminary Plan, the applicant is proposing a maximum of 100 residential units – fifty-two (52) residential lots to consist of single-family attached and detached, and forty-eight (48) multifamily units. The Preliminary Plan specifies that the proposed multifamily housing

will be located on the western portion of the site, whereas the single-family attached and detached housing will be located to the center and east of the site.

Notable features of the Preliminary Development Plan include, but are not limited to:

- One proposed access off of Olive Boulevard, to the east of the existing curb cut.
- The internal streets are proposed as public streets.
- Pedestrian connection to Olive Boulevard and the neighboring Eagle Ridge subdivision.
- Street trees and 30' landscape buffers along the perimeter of the site.
- Storm water detention and water quality bioretention areas.
- Two pocket parks with associated amenities:
 - o Playground equipment
 - Fitness circuits
 - Native tree identification signage
 - Eagle watching binoculars
 - Natural stone seating
 - Pet waste stations
- A gravel/crushed rock trail along the perimeter of the site and within proposed common ground areas.

The Petitioner's Narrative Statement, attached for the Planning Commission's consideration, includes further information regarding the design features proposed to justify the PUD request. The Petitioner will be present at the Public Hearing to present their request in detail and to answer any questions that the Planning Commission may pose.

REQUEST

A public hearing further addressing the request will be held at the December 14, 2020 City of Chesterfield Planning Commission meeting. Staff is requesting the Planning Commission discuss the proposal and provide direction to Staff on areas that need further clarification, additional information, or where concerns exist.

Attached, please find a copy of the Petitioner's Narrative Statement and Preliminary Plan packet.

Attachments: Public Hearing Notice

Project Narrative
Preliminary Plan
Tree Stand Delineation
Tree Preservation Plan
Landscape Plan



NOTICE OF PUBLIC HEARING CITY OF CHESTERFIELD PLANNING COMMISSION

NOTICE IS HEREBY GIVEN that the Planning Commission of the City of Chesterfield will hold a Public Hearing on December 14, 2020 at 7:00 p.m. Due to the recommendations of the President, the Governor, and the CDC, the meeting will be conducted virtually at https://zoom.us/j/98578147504 or call in at (312) 626-6799 and enter meeting ID 985 7814 7504.

Said Hearing will be as follows:

P.Z. 12-2020 The Residences at Hog Hollow (14001 Olive Blvd): A request for a change in zoning from R-3 Residence District to PUD Planned Unit Development for a maximum of 100 residential units (16R340151).

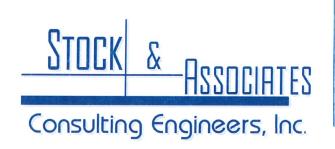
PROPERTY DESCRIPTION

A tract of land in Lot 11 of D.J. Talbot Subdivision in U.S. Survey 2030, according to the plat thereof recorded in Plat Book 7 Page 43 of the St. Louis City (former County) Records and partly in U.S. Survey 206 Township 46 North Range 4 East in St. Louis County, Missouri.





Information on this Public Hearing may be found on the City's website at http://www.chesterfield.mo.us/public-notice.html or by contacting Planner Annisa Kumerow at 636.537.4743 or via e-mail at akumerow@chesterfield.mo.us. All interested parties will be given an opportunity to be heard at the Public Hearing.



RECEIVED
City of Chesterfield
Dec 07 2020

Department of Public Services

PROJECT NARRATIVE ASSOCIATED WITH

A REQUEST TO REPEAL ORDINANCE # 2213 & ESTABLISH A "PUD" PLANNED UNIT

DISTRICT IN THE "R-3" RESIDENTIAL DISTRICT

Formerly known as Briarcliffe Villas

Date: October 30, 2020, REV November 20, 2020

(Stock Project No. 219-6568)

We respectfully request to repeal City of Chesterfield Ordinance #2213. We request a Planned Unit Development (PUD) for this 29.4 Acre R-3 Zoned property and we request the permitted uses to include single family-detached, single family-attached homes/villas/townhomes, and/or three (3) story condominiums in Attachment A.

Overall density shall not exceed: (Gross Acreage / 10,000 s.f. (R-3 zoning)) = 117 Lots or 100 Residential units as depicted on the Preliminary Plan. 52 Residential Lots (60' x 125') = 7,500 s.f.

Attachment A: Requests are as Follows:

- I. Specific Criteria
 - 1. Permitted Uses
 - a. Single Family-Detached
 - b. Single Family Attached (homes/villas/townhomes)
 - c. Condominiums as located on the Preliminary Plan
 - 2. Height
 - a. Maximum building height of three (3) stories or forty-five (45) feet.
 - 3. Building Requirements
 - a. Common Open Space: a minimum of thirty percent (30%) openspace.
 - 4. Structure Setbacks minimum yard requirements
 - a. Fifteen (15) Feet from the right-of-way line of any roadway vs twenty (20) feet.
 - b.Six (6) feet on any side property line vs eight (8) feet.
 - c. Fifteen (15) Feet from the rear property line vs fifteen (15) feet.
 - 5. Landscape and Tree Requirements a minimum of thirty percent (30%) of the existing tree canopy shall be maintained.

Narrative - (UDC 31-02-04B.1(b))

- 1. The intent of the development is to provide a public street from Olive Blvd., for a distance of approximately 200ft street. The street would provide future access to 13987 Olive Blvd to the east and be adjacent to a pocket park on the west. The development would be centrally located within the site preserving tree masses along the north & west sides, as practical. The proposed grading will create a berm along the East Property line creating a visual separation and a landscaped buffer from the Eagle Ridge Subdivision.
- 2. The surrounding uses to the site include:
 - a. Single Family Residential to the East.
 - b.Commercial Development and Olive Blvd to the South.
 - c.Commercial, Attached Residential Development and Hog Hollow Road to the West.
 - d.Railroad & the Howard Bend Levee District, City of Maryland Heights to the North. This Residential project is consistent with the surrounding properties & the Comprehensive Plan.
- 3. This property was rezoned in 2005 from R2 C.U.P. to R3 P.E.U., for a development known as Briarcliffe Villas and was to be 82 attached villa community. (Ordinances 2212 and 2213).

The Topography of the Property is difficult, dropping off substantially from South to North and East to West. The Property requires extensive grading of approximately 218,034 cubic yards of cut and 219,237 cubic yards of fill. In order to accommodate the conditions of the Property, address storm water drainage, provide utilities, public streets, common ground, buffering, and address compatibility, a Planned Unit Development is requested, vs. an amendment to the existing P.E.U. Ordinance 2213.

Site Design

- 4. The purpose of the PUD District is "to promote the most appropriate use of the land". Presumably the "most appropriate use" of the subject site is Residential Single Family Attached/Detached or Condominium since that is the Comprehensive Plan designation for the subject site. Compatibility with the adjacent residential subdivision to the east is also a planning objective, and the Petitioner has considered that in proposing the PUD. The subject site cannot be developed for its "most appropriate use" without substantial clearing and grading of the subject site.
- 5. Sloping street design with longitudinal slopes as steep as eight percent (8%) may be required.
- 6. The developer has incorporated unique features to provide for exceptional site design including, but not limited to:
 - (a) Extensive professionally landscaped buffers, in addition to preservation of existing tree canopy along the north and west buffer common ground.
 - (b) Expansive, restricted, and retention of heavily wooded/landscaped common open space.

- (c) Adherence to MSD stormwater requirements.
- (d) Grouping the lots and homes toward the center, south, and eastern portion of the site, to minimize disturbance and grading.
- (e) All of the proposed homes or condominiums will only have access to the internal public subdivision streets. No homes will have stand-alone driveways on Olive Boulevard.
- (f) This site design is materially impacted by adjacent developments. While extensive grading is necessitated by the existing site limitations described in more detail herein, expansive perimeter landscape buffers and extensive common open space is provided.

There is no flat area on the subject site, except where the nursing home used to stand. The site falls 204 feet from middle of the site to the north offsite railroad (elevation 656 - 452 = 204'). Several non-jurisdictional ravines cut through the subject site from east to west. Even though substantial grading is required, the subject site will not be "flattened". After development, the portion of the subject site devoted to developed lots will fall 32 feet from east to west (street elevation 652 - 620 = 32').

This sloping character of the development will be a reflection of the original topography. To further complicate the grading, a stub street connection for emergency vehicle access is required from the east (Eagle Ridge). This connection creates a "constraint" on which the grading in the west-east direction is fixed.

The extensive grading and stormwater management facilities contemplated by the proposed plan are also necessary to meet MSD requirements. The proposed grading and stormwater management facilities will improve existing runoff conditions as follows:

- (i) There will be volume reduction for the first 1.14 inch of stormwater runoff by implementation of bioretention.
- (ii) The post runoff rate for the 2 year through 100-year events will be reduced below the predevelopment condition, by installation of bioretention basins and stormwater detention basins.

General Considerations

- A. A Narrative Statement has been submitted.
- B. The proposed uses are permitted uses within the City's applicable ordinances.
- C. The proposed density compares favorably to existing developments along Olive Boulevard (single family detached, single family attached, multifamily). The current zoning is PEU

- R3 Attached Units (Ord. 2213). The development can be served by all relevant public utilities and is appropriate to the location and conditions of the Property.
- D. The development is to be constructed in a single phase.
- E. The Comprehensive Plan Designation is "Single Family Residential Attached/Detached". The surrounding land uses are commercial and residential single family detached.
- F. Development of the Property pursuant to the Plan will promote public health, safety and general welfare. The vacant property will be replaced with new Residential Development.

Design Features - (UDC 31-03-04K.5)

a. Placement of structures on most suitable sites with consideration of maintaining existing site topography, soils, vegetation, slope, etc.

Response: The Residential Development is centrally located within the Site to buffer from Olive Blvd. Maintain the existing Site Topography along North & West sides as practical. As noted above, the topographical condition and location of the Property and the adjacent Eagle Ridge subdivision were taken into consideration in locating the homes close to Olive Boulevard. Because of the topographical condition of the Property and stormwater drainage requirements, the existing topography is not desirable and cannot be maintained. Necessary extensive grading will result in the removal of existing vegetation but will allow for a retention of 30% minimum existing tree canopy and not disturbing the north and west slopes of the site.

b. Preservation of natural and cultural areas, as well as the creation of open space through active and passive recreation areas to include greenways, landscape gardens, plazas, and walking and cycling trails that serve to connect significant areas and various land uses:

Response: As described in Item (a) very steep / forested slopes are being left undisturbed. These areas provide large buffers from the existing Railroad & Airport located within the Howard Bend Levee District. 14.6 acres of common ground is provided by the Plan which equates to 49.6% of the site. The perimeter landscape buffer provided by the Plan is a minimum of 30' on the east and west property lines. These buffer areas allow for enhanced landscaping. A hiking/fitness trail is proposed around the perimeter of the site, as well as within the interior common ground. There will be multiple locations along the trail where outdoor fitness equipment will be provided. A "community recreation area" is proposed with passive recreation. A proposed sidewalk across the property frontage will be provided and will connect to the existing sidewalks.

c. Preservation of existing mature trees and trees deemed extraordinary by the City of Chesterfield Tree Specialist due to but not limited to the following: size, type, origin, grouping, or number of;

Response: As indicated on the "TSD", trees especially valuable to the site are those located along the North facing slope. Regarding tree removal an excess of 30% minimum tree canopy will be retained. Enhanced buffer yard plantings with native

species will be provided for greater diversity of planting types. These new plantings will be located adjacent to the access trail and will utilize small signage to educate and inform trail users of the unique nature of the trees.

d. Enhanced landscaping, deeper and opaque buffers, and increased planting along public rights-of-way, open space/recreational areas, and the overall perimeter to protect and ensure compatibility with adjacent land uses;

Response: The Residential Community is located more than 200 feet North of Olive Blvd., very large buffers exist to the North & West protecting the Development from Hog Hollow Road, the Railroad & Airport located within the City of Maryland Heights. The berm created between Eagle Ridge subdivision & this site will be landscaped. A hiking trail is proposed around the perimeter of the site as well as within interior common ground areas. The trail will include "lookout" points. Pocket Parks are proposed with passive recreation and access to the hiking trail. Play equipment and fitness equipment will be incorporated in the park areas as well as along the trail. These facilities will be available to all residents. The park areas will also include a sitting areas, gently sloping grassy areas which can be utilized as a place to walk and meet with neighbors, hold neighborhood block parties and other community events.

e. Utilization of mixed-use buildings;

Response: This petition includes a request to allow Single Family Residential as attached homes, detached homes, and condominiums.

f. Utilization of traditional neighborhood design (TND) techniques in the layout and spatial organization of the development;

Response: Traditional Neighborhood Design (TND):

- a. Grid-type layout.
- b. Rectangular-shaped lots.
- c. Openspace of heavily wooded/landscaped common ground and landscaped bioretention raingarden.
- d. Stormwater detention and water quality bioretention.
- e. Symmetrical lot widths.
- f. Looped street and walk circulation.
- g. Pedestrian walk connection to Olive Boulevard and Eagle Ridge subdivision.
- h. Quality building materials and appealing architectural design.
- i. Street trees and extensive landscaped buffers.
- j. Community Recreation Areas, playground and hiking/fitness trails.
- g. Structures designed and constructed of an architectural vernacular that exceeds the typical building design and materials within the City of Chesterfield;

h. Segregation of vehicular traffic from pedestrian/bicycle circulation networks, and other traffic mitigation measures;

Response: Sidewalks will be provided along both sides of the internal public streets.

i. Incorporation of transit-oriented development (TOD) or direct access to public transportation;

Response: Olive Blvd. is a State Highway of which Metro provides public bus service.

j. Provision of affordable housing;

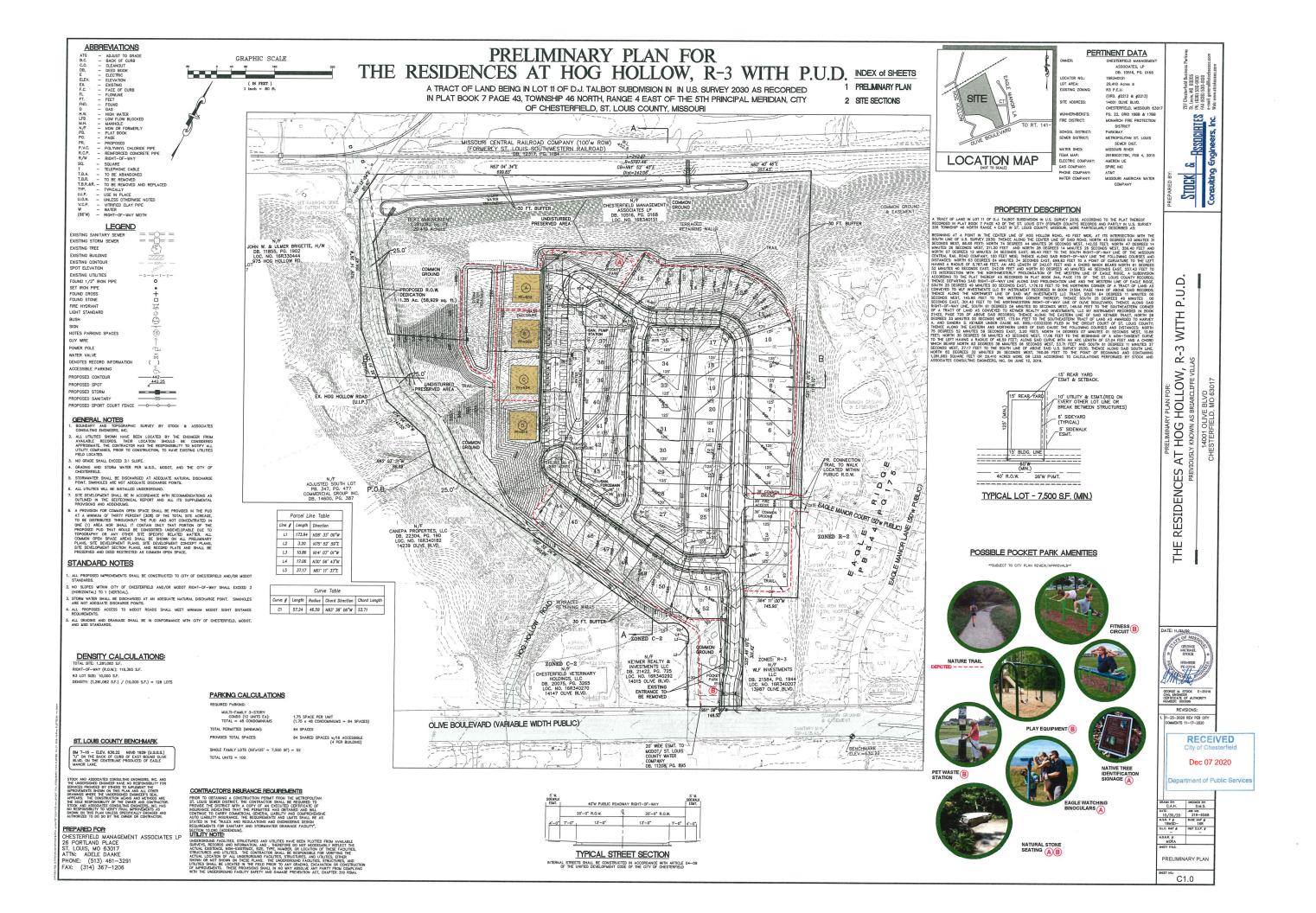
Response: N/A

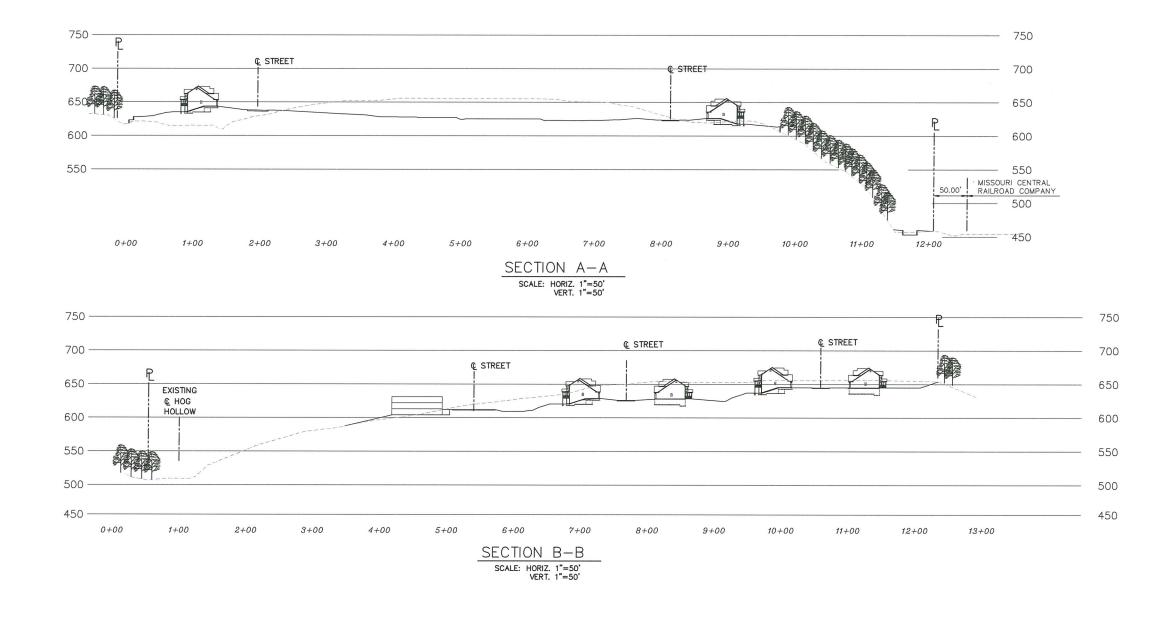
k. Utilization of Leadership in Energy and Environmental Design (LEED) construction practices and development standards and the proposed LEED certification of buildings and grounds by the United States Green Building Council within the PUD; and

Response: Access to the bioretention basins, via a hiking trail, will be provided from the subdivision to allow for visual learning of the benefits to the environment.

1. Inclusion of community facilities and the access thereto;

Response: Community Facilities have been added in the form of playground/tot-lot/fitness equipment, gazebo/sitting area with trellis and benches.





PRELIMINARY PLAN FOR:

THE RESIDENCES AT HOG HOLLOW, R-3 TO P.U.D.

PREVIOUSLY KNOWN AS BRIARCLIFE VILLAS

14001 OLIVE BLVD

CHESTERFIELD, MO 83017

STOCK

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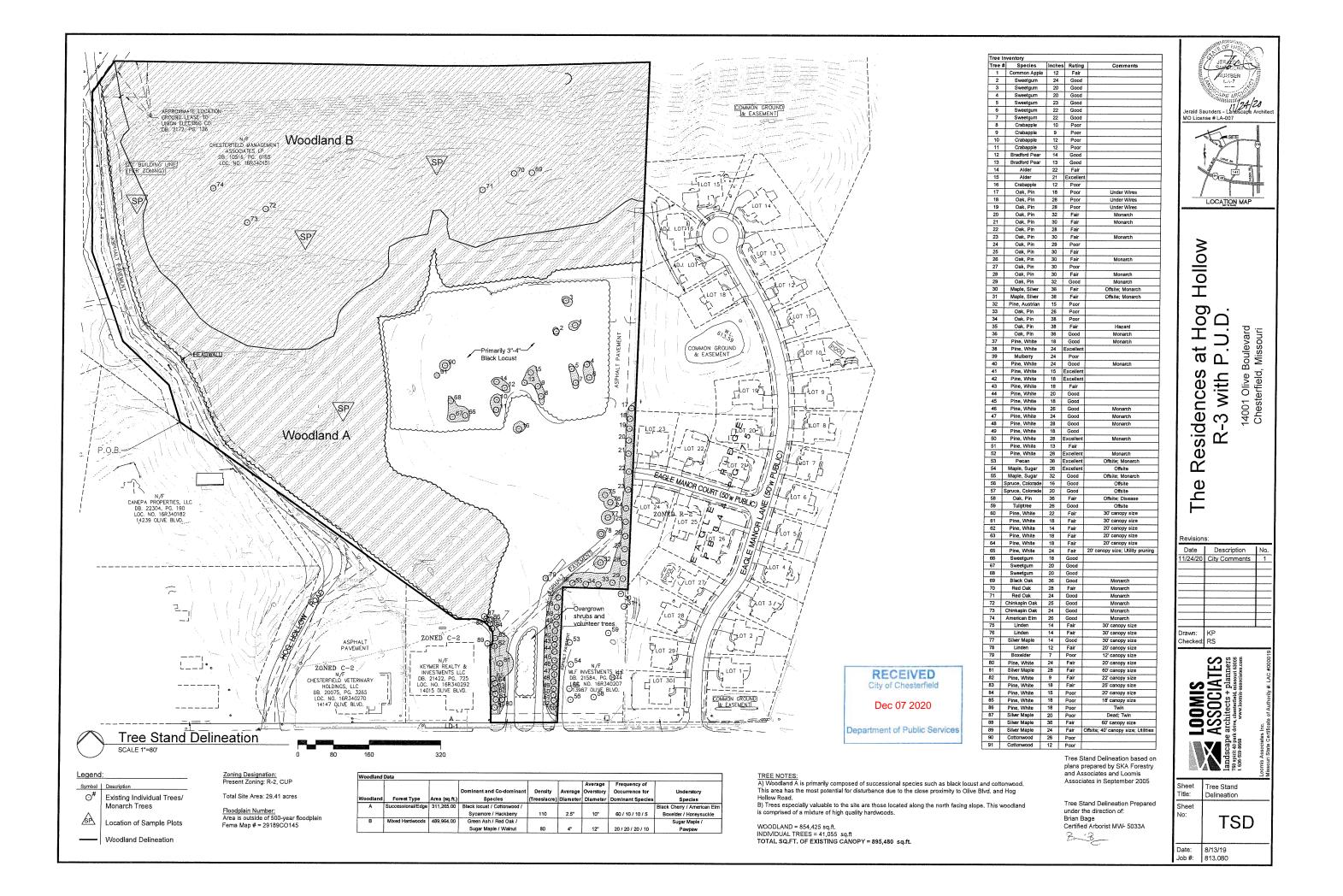
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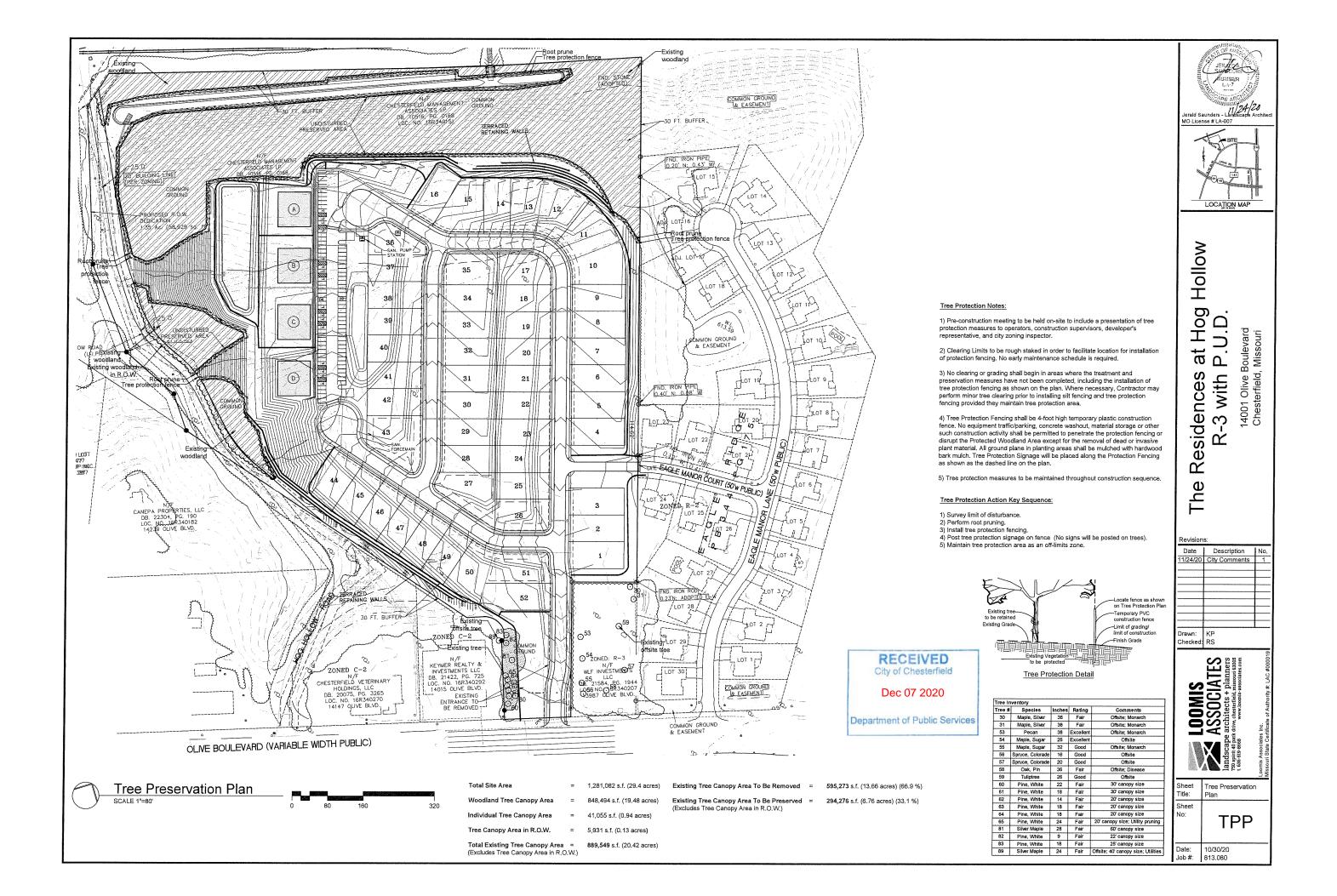
1. 1-20-2020 REV PER COMMENTS 11-17-2020

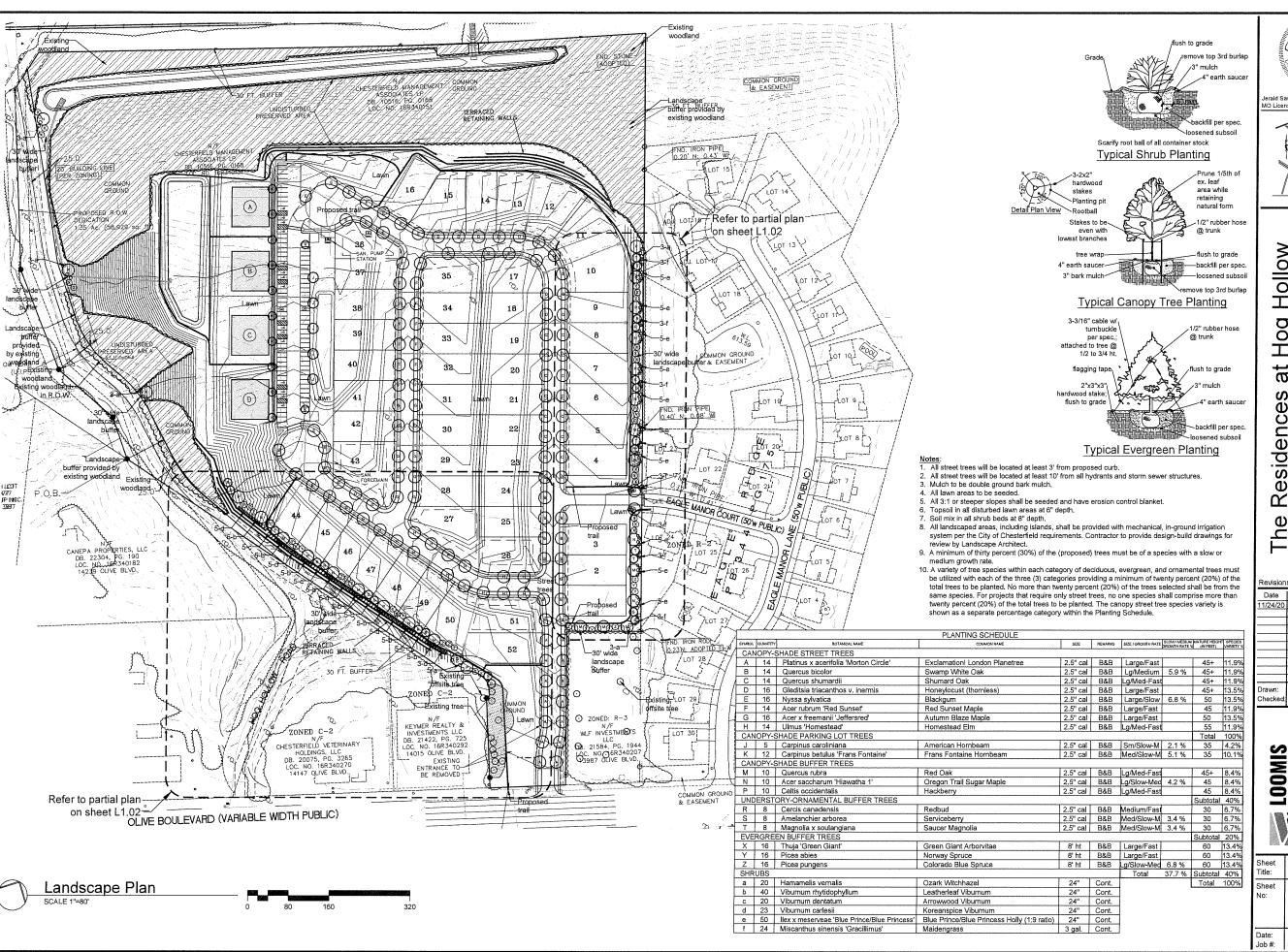
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SITE SECTIONS

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LOCATION MAP

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RECEIVED

Boulevard I, Missouri

14001 Olive B Chesterfield,

City of Chesterfield Dec 07 2020

Department of Public Services

Revision	s:	
Date 11/24/20	Description City Comments	No.
Drawn: Checked:	KP RS	
LOOMIS	ASSOCIATES landscape architects + planners 750 spirit 40 park drive, chesterfield missouri 62005 i. 656-619-6668	Loomis Associates Inc. Missouri State Certificate of Authority #: LAC #000019
Sheet	Landscape	

L1.01

10/30/20

