



690 Chesterfield Pkwy W • Chesterfield MO 63017-0760 Phone: 636-537-4000 • Fax 636-537-4798 • www.chesterfield.mo.us

#### **Planning Commission Public Hearing Report**

Meeting Date: November 13, 2017

From: Mike Knight, Project Planner

**Location:** An 8.2 acre tract of land located southeast of the intersection of Chesterfield

Parkway West and Chesterfield Center

Petition: P.Z. 16-2017 Chesterfield Village Mall (Shelbourne Senior Living): A request for a

zoning map amendment from a "C8" Planned Commercial District to a new "UC" Urban Core District for an 8.2 acre tract of land located southeast of the intersection of Chesterfield Parkway West and Chesterfield Center (18S110148).

#### **Summary**

Shelbourne Healthcare Development Group LLC has requested a zoning map amendment from a "C8" Planned Commercial District to a new "UC" Urban Core District for an 8.2 acre tract of land located southeast of the intersection of Chesterfield Parkway West and Chesterfield Center. The new "UC" Urban Core District would allow for development of a 150 unit, 187,263-square-foot senior living facility on the property. The facility will be four stories in height and contain a combination of studio apartments and one and two bedroom units. The facility will serve a combination of residents, including those needing independent living, assisted living, and memory care. While the applicant proposes a senior living facility, additional uses are requested within this petition.



Figure 1: Subject Site Aerial

#### **Site History**

This subject site consists of 2 separate lots (C109 and C208) within the Chesterfield Village Mall subdivision. In 1973, St. Louis County Ordinance 6,815 was passed by the St. Louis County Council and both lots originally authorized the development of a planned commercial and residential community referred to as the Chesterfield Village. The area described in the C8 Planned Commercial District was designated "Regional Shopping Center". In 1981, St. Louis County Ordinance 10,241 amended SLC 6,815

Lot C109

Lot C208

Figure 2: Lot designation

making minor changes including off ramp construction details and parking requirement reductions.

In 1988, St. Louis County Ordinance 13,757 amended SLC 6,815 and SLC 10,241 by approving the plans for a new C8 Planned Commercial District in Lot 208 seen in the blue area shown in Figure 2. A preliminary plan was approved with specific building requirements attached to the C8 Planned Commercial District and permitted uses. Those requirements were that, "The office and restaurant shall be contained in one building, the office building shall not exceed 120,000 square feet in gross floor area, and the building shall not exceed six building levels in height."

In 1991, City of Chesterfield Ordinance 577 amended both SLC 6,815 and SLC 10,241 by reducing parking restrictions further which would now only be applicable to Lot C109.

#### **Surrounding Land Uses**

The land use and zoning for the properties surrounding this parcel are as follows:

Direction	Zoning	Land Use
North	"C8" Planned Commercial District	Vacant
South	"R6" Residential District (2,000 sq. ft.)	Established multi-family development
East	"C8" Planned Commercial District	Chesterfield Village Mall
West	"R8" Residence District (500 sq. ft.)	Developing 345 unit multi-family development



Figure 3: Zoning

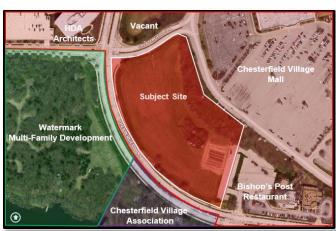


Figure 4: Surrounding Land Use

#### **Active Development**

In close proximity to the subject site there are several active development projects. Below is a map of the recent active development and some high-level information about each site.



A. Watermark at Chesterfield Village

Type: Multi Family

Zoning: R8 – Residence District

Size: 12.9 acre site Height: 4 stories

B. The Grove in Chesterfield (The Sheridan)

Type: Assisted Living
Zoning: UC – Urban Core

Size: 3.6 acre site Height: 3 stories

C. Mercy Health Systems

Type: Virtual Care Center Zoning: UC – Urban Core Size: 41.7 acre site Height: 4 stories

### **Proposed Uses**

In 1973, when St. Louis County Ordinance 6,815 was approved, all uses within the C1 to C7 Commercial Districts were permitted in the Regional Commercial/Town Center. As documented within the written narrative attached to this report, the applicant wishes to construct a Senior Living Facility. In August 2015, the City of Chesterfield approved Ordinance 2,861 for The Grove in Chesterfield (The Sheridan). The proposed use is a 3-story Assisted Living Facility. The applicant is requesting the same permitted uses as City of Chesterfield Ordinance number 2,861. The requested uses can be seen below:

Proposed Uses		
Animal grooming service	Grocery-neighborhood	
Art gallery	Group Residential Facility	
Art Studio	Gymnasium	
Automobile retail supply	Hospice	
Bakery	Hotel and motel	
Barber or beauty shop	Laundromat	
Brewpub	Library	

Broadcasting studio	Mortuary
Church and other worship	Museum
Club	Newspaper stand
Coffee shop	Nursing home
Coffee Shop, drive-thru	Office, dental
Commercial service facility	Office, general
Community center	Office, medical
Day care center	Park
Drug store and pharmacy	Professional and technical service facility
Drug store and pharmacy drive-thru	Public safety facility
Dry cleaning establishment	Research facility
Dry cleaning establishment, drive-thru	Restaurant, fast food
Education Facility-specialized private schools	Restaurant, sit down
Education Facility-vocational school	Restaurant, take out
Educational Facility-college/university	Retail sales establishment, community
Educational Facility-kindergarten or nursery school	Retail sales establishment, neighborhood
Film Drop-off and pick-up station	Telecommunications structure
Financial Institution	Telecommunications tower or facility
Financial Institution, drive-thru	Veterinary clinic
Grocery-community	

Ordinance 2,861 has restrictions on some of the uses. These restrictions can be seen below.

- A. The Group Residential Facility, Nursing Home and Hospice uses shall be limited to no more than 96 beds.
- B. Retails sales uses shall be prohibited from any outdoor sales, storage or display of materials or goods.
- C. Land uses Education Facility-vocational school, Educational Facility-college/university, Gymnasium, Restaurant, fast food, and Restaurant, sit down are not permitted in stand-alone structures.
- D. Restaurant land uses shall not be permitted to have drive-thru component.

The applicant proposed to adopt the same restrictions for "B", "C", and "D", absent of "A" as it would not be applicable to the proposed development.

#### **Comprehensive Plan Analysis**

The subject site is located within Ward 2 of the City of Chesterfield. The City of Chesterfield Land Use Plan gives this parcel an Urban Core designation. The site is surrounded by the Urban Core designation with part of the property to the west being the Residential Multi-Family designation.

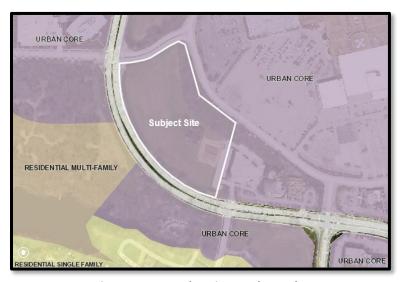


Figure 5: Comprehensive Land Use Plan

#### **Land Use Element**

The Land Use Element chapter defines Urban Core as "the area known as Chesterfield Village, centered at the intersection of I-64/US 40 and Clarkson Road/Olive Boulevard and primarily served by the Chesterfield Parkway. Land uses for the Urban Core include a mixture of high density residential, retail, and office uses containing the highest density development in Chesterfield." The proposed use would be compliant with the Comprehensive Land Use Plan.

#### **Plan Policies Element**

The Plan Policies chapter of the Comprehensive Plan states that, "The Urban Core should be developed to contain the highest density of mixed-use development in Chesterfield. It should serve as the physical and visual focus for the City and include both residential and commercial developments with parks, municipal services, and preservation of historic structures and areas, with cultural, entertainment and pedestrian amenities for its residents."

The Plan Policy chapter specifically states that new multiple-family residences should be located in or near the Urban Core. It references: "Multiple-family projects should be located close to existing, higher density commercial and residential development so as not to alter the conditions and environment of existing single-family neighborhoods. Each multiple-family project should meet City-developed greenspace standards unless clearly identified reasons justify non-conformance." The Preliminary Plan supplied by the applicant denotes that the site will have the required 30% open space.

The Plan Policy chapter states that the use of parking structures in the Urban Core is encouraged. The provided preliminary plan denotes that surface parking will be used and will meet requirements of code. The plan does not include parking structures.

#### **Transportation Element**

The subject site is connected to Chesterfield Parkway which is a St. Louis County maintained road and defined as a minor arterial by the Federal Functional Classification System. Minor arterial in the Transportation Element section is a road that "interconnect[s] with and augment[s] the urban principal arterial system. They provide service to trips of moderate length at a somewhat lower level of mobility than principal arterials. Emphasis is on the distribution of vehicles to higher and lower roadway classes and land uses."

The Comprehensive Plan states that developments in the Urban Core should be designed to accommodate a variety of motorized and non-motorized transportation choices such as mass transit, pedestrian, and vehicular. An emphasis on pedestrian connectivity is encouraged.

This site is connected to the city's transit system which enhances the pedestrian connectivity within the Urban Core.

Metro operates the St. Louis metropolitan region's public transportation system. Metro currently provides six (6) bus routes through Chesterfield. As we see in Figure 6 below, the subject site is a high point of connectivity for Metro within the City.

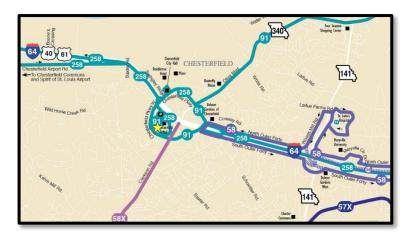
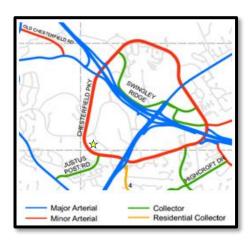


Figure 6: Transit System



**Figure 7: Functional Classification** 

#### **Preliminary Plan**

A zoning map amendment to a planned zoning district requires a Preliminary Development Plan which has been included in the Planning Commission's packet.

The preliminary plan and coinciding narrative include a request for modification of standards within the Urban Core District. The request includes a proposed shared parking lot with the property to the east.

The UDC has a minimum standard of design for setbacks within the Urban Core District. The minimum yard setback for any parking area, parking structure, internal drive or loading space shall be 30 feet.

The standards for development within the UDC may be modified if it is demonstrated that said modification is consistent with the Comprehensive Plan and it is found that no detriment to public health, safety and welfare will be created. Additionally, site design features should be included in the development for projects requesting modifications to the above standards. Said modification shall require a two-thirds vote of the Planning Commission. Notwithstanding the recommendation of the Planning Commission, the Council may modify the standards contained in this Section by a majority vote.

Staff will continue to evaluate the submitted Preliminary Plan.

A public hearing further addressing the request will be held at the November 13, 2017, City of Chesterfield Planning Commission meeting. Attached, please find a copy of the Public Hearing Notice, Applicant Narrative Statement and Requested Uses, and the Preliminary Plan for this petition.

Respectfully submitted,

Joseph Knight Project Planner

#### Attachments

- 1. Public Hearing Notice
- 2. Applicant Narrative Statement
- 3. Requested Uses
- 4. Preliminary Plan
- 5. Tree Stand Delineation



# NOTICE OF PUBLIC HEARING CITY OF CHESTERFIELD PLANNING COMMISSION

NOTICE IS HEREBY GIVEN that the Planning Commission of the City of Chesterfield will hold a Public Hearing on Monday, November 13, 2017 at 7:00 pm, in the Council Chambers at the City Hall, 690 Chesterfield Parkway West, Chesterfield, Missouri 63017.

P.Z. 16-2017 Chesterfield Village Mall (Shelbourne Senior Living): A request for a zoning map amendment from a "C8" Planned Commercial District, to a new "UC" Urban Core District for an 8.2 acre tract of land located southeast of the intersection of Chesterfield Parkway West and Chesterfield Center. (18S110148).

#### Description of Property

A TRACT OF LAND BEING C109 AND C208 OF "CHESTERFIELD VILLAGE AREA 'A' PHASE ONE", A SUBDIVISION ACCORDING TO THE PLAT THEREOF RECORDED IN PLAT BOOK 158 PAGES 96 AND 97 OF THE ST. LOUIS COUNTY RECORDS, IN U.S. SURVEY 2002, TOWNSHIP 45 NORTH - RANGE 4 EAST, CITY OF CHESTERFIELD, ST. LOUIS COUNTY, MISSOURI.

For a list of the requested uses, contact the project planner.



City of Chesterfield 690 Chesterfield Parkway West Chesterfield, MO 63017



Information on these Public Hearings may be found on the City's website at http://www.chesterfield.mo.us/public-notice.html or by contacting Project Planner Mike Knight at 636.537.4736 or via e-mail at JKnight@Chesterfield.MO.US. All interested parties will be given an opportunity to be heard at the Public Hearing.

## SHELBOURNE SENIOR LIVING NARRATIVE STATEMENT

RECEIVED

NOV 0.7 2017

City of Chesterfield
Department of Public Services

#### A. Project Description

Petitioner is requesting a rezoning of the Property from a "C-8" Planned Commercial District to a "UC" Urban Core district. The Property is currently vacant. The Comprehensive Plan categorizes the Property as "Urban Core."

Petitioner proposes to develop and operate a 150 unit, 187,263 square foot senior living facility ("Facility") on the 8.2 acre Property. The Facility will be four stories. The Facility will have a combination of studio, one and two bedroom units. The Facility will serve a combination of independent living, assisted living, and memory care residents. There will be 96 independent living units, 37 assisted living units, and 17 memory care units.

In light of opposition to Petitioner's initial application, PZ 05-2016 Wild Horse Baxter Center, C148B (Shelbourne Senior Living), Petitioner and Owner have worked together to find an alternative site which is suitable to Petitioner's development goals and addresses the concerns raised by the residents and the Planning Commission. Petitioner and Owner believe that the Property allows the Petitioner to properly address these concerns for the following reasons:

- Unlike C148B, the Property is not located adjacent to residential development.
- The Facility will back up to a steep hill below Chesterfield Mall and will front Chesterfield Parkway West.
- The Facility is the same use as "The Sheridan at Chesterfield," recently approved as PZ 03-2015 and located near the Property at the southeast corner of Justus Post Road and Chesterfield Parkway.
- The Facility's use designation is consistent with the use designation of "Watermark at Chesterfield Village", an apartment complex currently under construction across the street from the Property.
- The Property is 8.2 acres, nearly 3 acres larger than C148B. The larger lot allows Petitioner to spread the Facility out on the lot and to push it back from Chesterfield Parkway West. This layout allows Petitioner to enhance the architectural features of the Facility so that it is aesthetically pleasing to drivers on Chesterfield Parkway while avoiding a "tunnel effect" along the Parkway.

#### B. Requested Uses

See Exhibit B. The Requested Uses are the same uses that were approved in PZ 03-2015.

C. Land Uses and Development Standards

See Preliminary Development Plan.

D. Permitted Uses

See Exhibit B.

#### E. Exceptions to the Zoning Ordinance

The existing parking lot does not comply with the 30 foot no parking drive aisle rule. Petitioner proposes to use the parking lot in place and to share it with the property to the east.

#### F. Acreage Table

The Property will be developed in a single phase.

G. Proposed Dedications or Reservations for Public Use

None.

#### H. Parking, Loading, Access, Lighting

See Preliminary Development Plan.

#### I. Landscaping and Tree Preservation

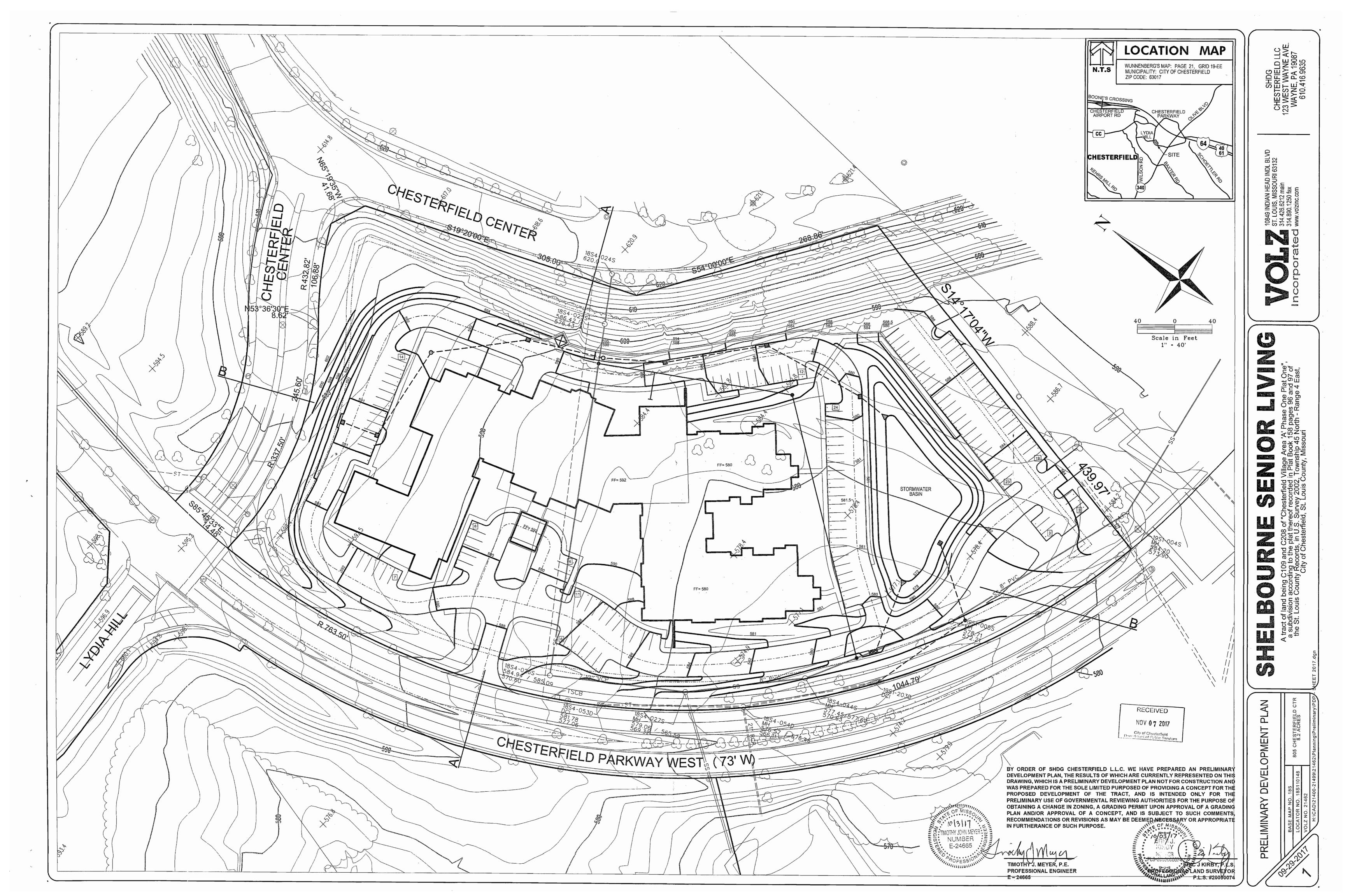
Petitioner will comply with all City landscaping and tree preservation requirements.

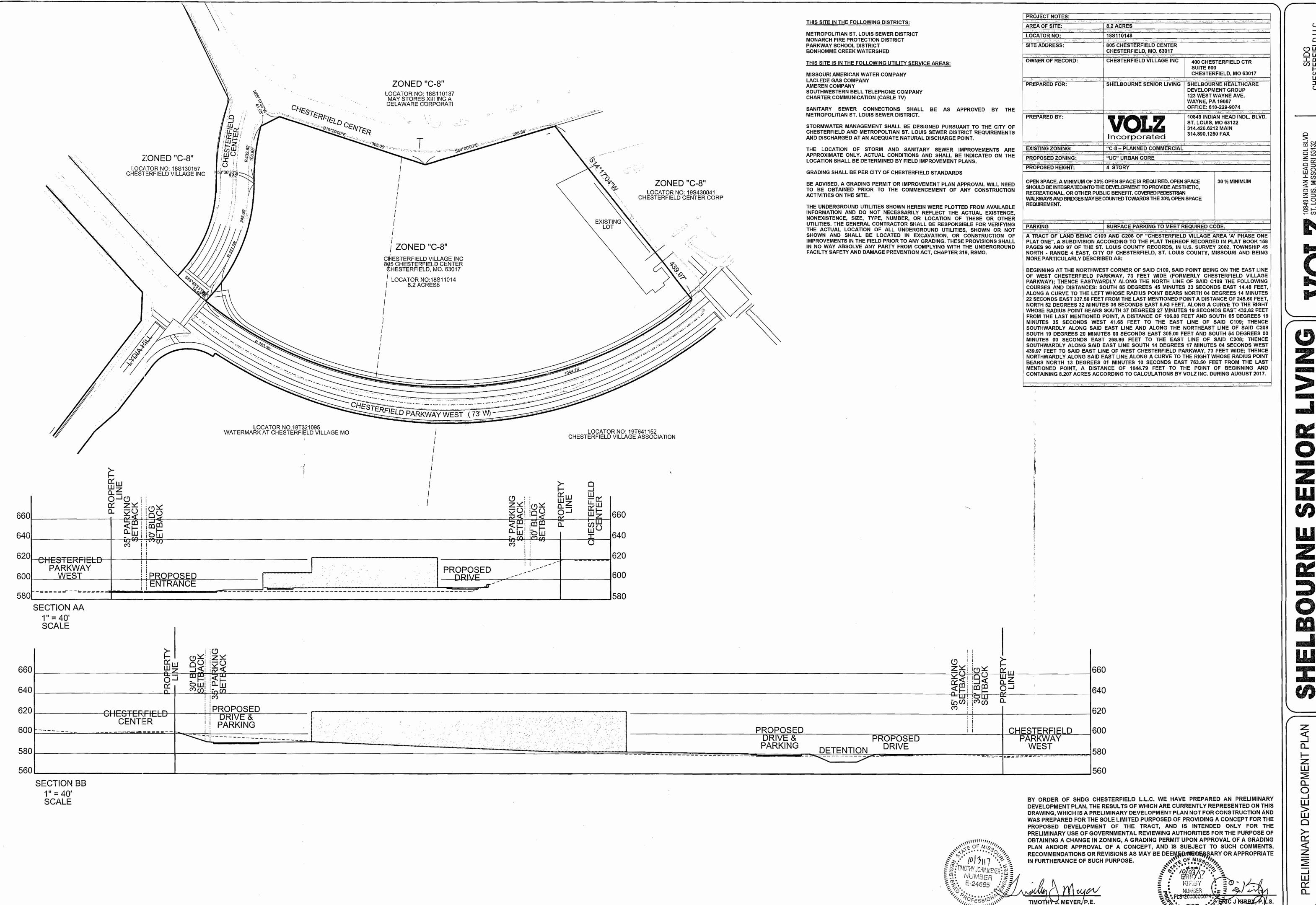
#### **EXHIBIT B**

#### Requested Uses

- 1. Animal grooming service
- 2. Art gallery
- 3. Art studio
- 4. Automotive retail supply
- 5. Bakery
- 6. Barber or beauty shop
- 7. Brewpub
- 8. Broadcasting studio
- 9. Church and other place of worship
- 10. Club
- 11. Coffee shop
- 12. Coffee shop, drive-thru
- 13. Commercial service facility
- 14. Community center
- 15. Day Care Center
- 16. Drug store and pharmacy
- 17. Drug store and pharmacy, drive-thru
- 18. Dry cleaning establishment
- 19. Dry cleaning establishment, drive-thru
- 20. Education facility- specialized private schools
- 21. Education facility- vocational school
- 22. Educational facility- college/university
- 23. Educational facility- kindergarten or nursery school
- 24. Film drop-off and pick-up station
- 25. Financial institution
- 26. Financial institution, drive-thru
- 27. Grocery-community
- 28. Grocery-neighborhood
- 29. Group Residential Facility
- 30. Gymnasium
- 31. Hospice
- 32. Hotel and motel
- 33. Laundromat
- 34. Library
- 35. Mortuary
- 36. Museum
- 37. Newspaper stand
- 38. Nursing home
- 39. Office, dental
- 40. Office, general
- 41. Office, medical
- 42. Park

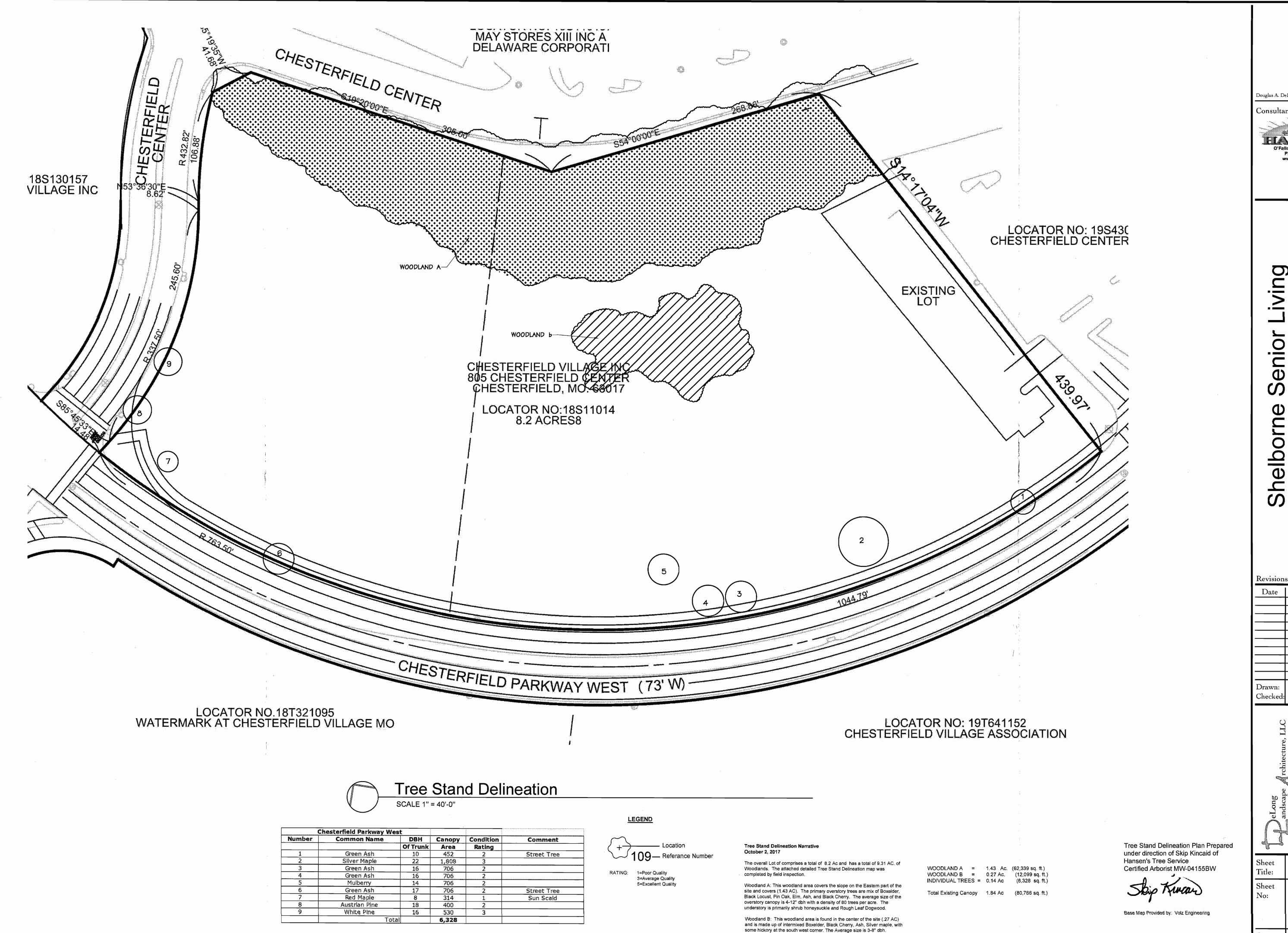
- 43. Professional and technical service facility
- 44. Public safety facility
- 45. Reading room
- 46. Recreation facility
- 47. Research facility
- 48. Restaurant, fast food
- 49. Restaurant, sit down
- 50. Restaurant, take out
- 51. Retail sales establishment, community
- 52. Retail sales establishment, neighborhood
- 53. Telecommunications structure
- 54. Telecommunications tower or facility
- 55. Veterinary clinic





PROFESSIONAL ENGINEER

E - 24665



No Monarch, state champion or rare trees were found on the site.

Douglas A. DeLong, Landscape Architect LA-81

Consultants:

O'Falton, MO Branson, MO
Phone: 636-378-1830
www.hansenstree.com

Missour enior Chesterfield

Revisions:

Description Drawn: DD Checked: BD

Tree Stand Delineation TSD-1

10-2-2017

154.002

Date: Job #: