



690 Chesterfield Pkwy W • Chesterfield MO 63017-0760 Phone: 636-537-4000 • Fax 636-537-4798 • www.chesterfield.mo.us

Planning Commission Vote Report

Subject: Rezoning Vote Report

Meeting Date: August 24, 2009

From: Mara M. Perry, AICP, Senior Planner

Location: 1000 N. Woods Mill Road. ¼ mile south of the intersection of

Woods Mill Road and Olive Boulevard. (16Q310021)

Petition: P.Z. 12-2009 New Kinkead Estates (James and Suzanne

Burnley)

Proposal Summary

James and Suzanne Burnley are requesting a change of zoning from an "R3" Residence District to a "R6A" Residence District. A preliminary plan is not necessary as the Petitioner is requesting a "straight zoning" and no Attachment A will be developed. That is, the subject site will be developed directly from the requirements of the Residential District section of the City of Chesterfield Zoning Ordinance without exceptions.

Department Input

This request meets all of the development requirements of the City of Chesterfield for a straight zoning request. The "R6A" allows for single family, two family and multiple family type residential uses. To date, the petitioner has not submitted plans for development of this site.

Zoning Analysis

The surrounding properties were zoned and built prior to the incorporation of the City of Chesterfield. The developments to the east and west of the subject site are currently multi-family residential units. The developments were built under the terms of a Planned Environmental Unit "PEU" with St. Louis County. The properties to the north and south of the subject site are non-residential uses with a childcare center to the south and a tennis club to the north.

Surrounding Land Use and Zoning

The land use and zoning for the properties surrounding this parcel are as follows:

North: The property to the north is the Forest Lake Racquet Club, zoned "C8" Planned Commercial District.

South: The property to the south is the Children's Discovery Learning Center, zoned "R3" Residence District with a "CUP" Conditional Use Permit.

East: The property to the east is Woods Glade Condominiums zoned "R3" Residence District.

West: The property to the west is Four Seasons zoned "R3" Residence District.



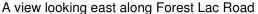


View looking north along Woods Mill Road



View looking south along Woods Mill Road



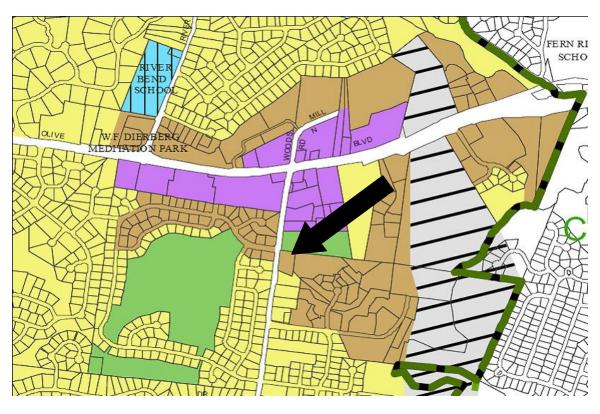




View looking into the subject site

Comprehensive Plan Analysis

The subject site is located within the Residential Multi-Family land use designation.



Site Area History

The subject tract was zoned prior to the incorporation of the City of Chesterfield. The existing house on the site was built in 1951.

In September of 2002, a petition for Rezoning to an "R-5" Residence District and a Planned Environmental Unit was applied for by the petitioners. The Preliminary Plan for the Planned Environmental Unit showed four structures with two units each for a total of eight (8) units. The plan showed the units as two (2) story with a two (2) car front basement entry garage. A Public Hearing was held on May 28, 2003. There were six speakers at the Public Hearing. In August and December of 2003, the petitioner sent letters requesting that the project remain

open while addressing outstanding issues on the request. In March 2004, the project was put on hold by the Department pending the Petitioner's response. In September 2006, the project was removed from Active Status.

Issues

A Public Hearing was held on July 27, 2009. There were six speakers. At that time several issues were identified. Those issues along with the petitioner's responses are attached.

Below are the issues that Staff was asked to respond to:

Adjacent Zoning and Densities

The subject site is located in the middle of a number of different subdivisions which were developed prior to the incorporation of the City of Chesterfield. The Planning Commission asked that staff identify in this report the densities to which those developments were built.

Subdivision	Existing Zoning	Current Lot Size	Number of Units per Building	Total Number of Units	Land Area per Unit
Proposed New Kinkead Estates	"R3"	1.26	n/a	n/a	n/a
Four Seasons (data is for multiple family only)	"R3"	0.195 to 0.674	3 to 14	239	1,693 sq ft to 4,040 sq ft
Wood Lake Condominiums	"R3" PEU	1.614 to 3.879	2 to 4	84	3,850 sq ft to 5,632 sq ft
Woods Glade Condominiums	"R3" PEU	1.226 to 3.856	2 to 4	51	4,096 sq ft to 5,340 sq ft
Woods Glen Condominiums	"R3" PEU	0.197 to 2.391	2 to 8	111	2,014 sq ft to 5,989 sq ft

Based on the densities, if these developments were being built today they would have to be developed under the following Zoning Districts listed and shown below. Please be advised that the Wood Lake Condominiums, the Woods Glad Condominiums and the Woods Glen Condominiums if petitioned to be built today would not meet the "Distance Between Buildings" setback requirements for these districts.

The graphic below shows what these existing surrounding developments would need to be zoned to if they applied for their current densities today.



The following table shows what the subdivisions would look like based on the required zoning should they petition for development today:

Subdivision	Existing	Zoning Based on Density						
	Zoning	"R6A"	"R6AA"	"R6"	"R7"	"R8"		
Proposed New	"R3"	n/a						
Kinkead Estates								
Four Seasons	"R3"	2 lots	11 lots	22 lots	5 lots	1 lot		
(data is for								
multiple family								
only)								
Wood Lake	"R3"	3 lots	1 lot					
Condominiums	PEU							
Woods Glade	"R3"	2 lots						
Condominiums	PEU							
Woods Glen	"R3"	7 lots	3 lots	4 lots				
Condominiums	PEU							

Traffic

An issue regarding the impact of congestion along Wood Mill Road was raised should this property be rezoned. The development is located on Woods Mill Road north of the proposed relocation of 141 with its extension to Olive Street Road. The road is owned and maintained by the Missouri Department of Transportation (MoDOT). Staff has asked for input from MoDOT in regards to any traffic studies that have been performed to see what the impact on this

northern portion of the roadway would be once the 141 extension is complete. To date, the City has not had a response to this question.

<u>Access</u>

An issue was raised regarding the existing easement for Forestlac Drive. It was specifically asked whether there is any language concerning who will maintain that easement and who has rights to access within the easement. The easement is for "...road and public utility purposes for the joint and mutual use and benefit of the present or future owners of the above tracts, their heirs and assigns, over, under, along and across...". Maintenance of the roadway was not addressed in the easement language. A copy of the Easement which was recorded in Deed Book 2502 Page 53 on November 12, 1948 has been included as an attachment to this report. As this is an easement and not a public road, the maintenance does not fall on the City of Chesterfield.

Proposed Density

The Planning Commission asked if Staff could determine the amount of units that could be built on the subject site. The design of the site can vary greatly based on the type and size of the units being proposed as well as many other design factors. Staff has developed four Exhibits showing four different possible development scenarios. These plans were based off some known development requirements but have not been reviewed by any outside agencies. Each exhibit has the assumed design options listed.

A letter was received by Staff from the Law Office which represents the Wood Lake Residents Association. The letter readdresses the issues that the residents brought up in the Public Hearing which were Traffic Congestion and Safety, Maintenance of Forestlac Drive and Use of the Parcel. Please see the attached letter for their issues.

Request

Staff has reviewed the Rezoning request and the proposed change of zoning adheres to all applicable requirements of the City of Chesterfield. Staff requests action on the Rezoning for P.Z. 12-2009 New Kinkead Estates (James and Suzanne Burnley)

Respectfully submitted,

Mara M. Perry, AICP Senior Planner

Attachments

- 1. Letter from Suzanne Burnley dated August 7, 2009
- 2. Letter from Law Office of Marvin J. Nodiff, P.C. dated August 18, 2009
- 3. Easement from Deed Book 2502 Page 53
- 4. Staff Exhibits 1-4
- 5. Site Survey

Mara M. Perry, AICP Sr. Planner City of Chesterfield 690 Chesterfield Pkwy W Chesterfield MO 63017-0760

RE: P.Z. 12-2009 New Kinkead Estates (James and Suzanne Burnley)

Dear Mara,

Please see below our responses to the issues posed at the public hearing held for the project referenced above on Monday, July 27, 2009 before the Chesterfield Planning Commission.

1. What will be the impact on congestion along Woods Mill Road (141) should this parcel be rezoned?

As stated at the public hearing, logic dictates that the new highway will greatly reduce the number of cars currently utilizing Woods Mill Road for North/South travel; therefore, any additional traffic introduced by rezoning this parcel will be insignificant.

2. Please clarify the easement for Forestlac Drive. Does it include a maintenance requirement?

The easement on Forestlac Drive was granted to the condominium association under a private agreement by the previous land owner for ingress/egress from Woods Mill Road. Maintenance requirements were not outlined on the legal easement document.

3. Please identify the correct legal description for the property. The Title survey has a legal description for 1.256 acres and the application has a legal description for 1.1 acres.

It's been determined that there are differing legal descriptions for this parcel. Therefore, since the site survey contains the most recent, legal identification of the correct acreage for the parcel, from this point on, any reference to the parcel will contain that number.

Please feel free to call or email me if you have a need for any other information. If not, I look forward to seeing you at the issues meeting.

Sincerely,

Suzamne and James Burnley

1000 N. Woods Mill Road Chesterfield MO 63017

314-878-6877

08/18/2009 12:08 3147250066

Law Office of Marvin J. Nodiff, P.C.

Attorneys at Law

Marvin J. Nodiff
Sarah M. Bueltmann
Todd J. Billy
Of Counsel: Ira M. Berkowitz
The Community Association Lawyers

500 North Skinker Boulevard
St. Louis, Missouri 63130
(314) 727-8989 Fax: 725-0066
marvin@nodiffcalaw.com
sarah@nodiffcalaw.com
todd@nodiffcalaw.com
imberk@inlink.com

August 18, 2009 (via fax #636-537-4798)

Planning Commission City of Chesterfield 690 Chesterfield Parkway West Chesterfield, MO 63017

Attn: Mara Perry, Senior Planner

Re: P.Z. 12-2009 "New Kinkead Estates" -- James & Suzanne Burnley Comments on Proposed Rezoning

Dear Ms. Perry:

Please be advised that our office represents Wood Lake Residents Association, located in the City of Chesterfield, and that the Board of Directors has authorized the following comments on the proposed rezoning referenced above.

The Wood Lake community is situated immediately east of the subject parcel, and consists of a total of 246 residential units located in three condominiums: Woods Glade Condominium (51 units), Wood's Glen Condominium (111 units), and Wood Lake Condominium (84 units). The 246 owners of the condominium units are members of the Association. The Association is responsible for operation of recreation facilities and maintains retention lakes and other common ground for the owners and other residents of the community, totaling approximately 400 adults.

The application would rezone the subject parcel of 1.26 acres from "R3" to "R6A." The current use of the property is a single-family dwelling. The proposed R6A zoning classification would allow single-family and other residential uses, including attached housing: two-family, three-family, or multi-family dwellings. The applicant proposes twelve (12) dwellings on the subject parcel.

The Association expresses the following concerns for consideration by the Planning Commission.

1. Traffic Congestion and Safety. Access to the subject parcel is from Woods Mill Road to Forestlac Drive. Forestlac Drive is a private roadway that provides vehicular access (in addition to Land-O-Woods) for the entire community of Wood Lake plus access for staff and members of Forest Lake Tennis Club.



Planning Commission August 18, 2009 Page 2 of 3

MoDOT, in its comments, states that no direct access from the subject property to Woods Mill Road would be granted by MoDOT. The Association has the same concerns. Woods Mill Road is a two-lane, hilly roadway at the intersection with Forestlac. This intersection already exhibits heavy vehicular use as indicated by the following numbers of vehicles using Woods Mill in this area:

- Many of the 400 residents of the Wood Lake community, particularly from Woods Glade Condominium and Woods Glen Condominium
- Patrons and staff of Forest Lake Tennis Club
- 625 employees work at Parkway School District campus*
- 398 students drive daily to Parkway Central High School*
- 148 school buses*
- 50 trucks used by the Facilities Department of the School District*
- Vehicles operated by the general public.

(*data provided by Parkway Central School District)

Currently, exiting from Forestlac Drive onto Woods Mill Road is a severe problem due to the heavy use of Woods Mill at this intersection. Without even counting the general public, if half of the 1200 vehicles connected with Parkway School District utilize Woods Mill Road north of the campus and cross Forestlac Drive twice on a daily basis, plus residents of Wood Lake, the intersection is already excessively congested.

Adding twelve (12) more multi-family dwellings, with a potential of 24 vehicles plus guests and visitors, at this congested intersection would not only exacerbate a difficult situation, but would increase the risks to traffic safety for all motorists navigating this intersection.

2. Maintenance of Forestlac Drive. The roadway of Forestlac Drive is subject to an easement agreement that dates back to 1948. This agreement does not address maintenance. Responsibility for maintenance, repair, and snow removal has been left to the respective three owners: the Burnleys (entrance only), Forest Lake Tennis Club, Inc. (north half), and Woods Glade Condominium (south half).

The Burnleys previously requested a rezoning of the subject property in approximately 2004. As part of this procedure, the Burnleys proposed to amend the easement agreement, and the City of Chesterfield placed a condition that the portion of Forestlac Drive on the Burnley parcel be constructed to public street standards. The cost-sharing arrangement proposed by the Burnleys for funding the costs was unacceptable to the other parties for the reason that the Tennis Club would bear 50%, Woods Glade Condominium Association would bear 40%, and the Burnleys would bear only 10%.

Planning Commission August 18, 2009 Page 3 of 3

Accordingly, the prospect of adding more multi-family dwellings at the subject parcel, with the consequence of new financial burdens for Woods Glade Condominium Association that would benefit the Burnleys, is unacceptable.

3. Use of the Parcel. While the applicants are not required to propose an actual use of the subject parcel unless rezoning is approved, we cannot provide a complete analysis without a site development plan.

The Association is concerned about excessive density on this parcel and related issues of height, mass and design of the structure(s); location of parking spaces, storm water control; noise; trash; exterior lighting; fencing; landscape buffers and other measures to preserve the integrity of the Wood Lake community; and related matters that could only be evaluated with a site development plan. Accordingly, in view of the potential serious impacts of rezoning that allows multiple-family use, the Association must oppose this application for rezoning.

Conclusion. For all the above reasons, the Board of Directors of Wood Lake Residents Association, with approximately 400 residents, must oppose the application for rezoning of the subject parcel.

Your kind attention to this matter is appreciated.

Very truly yours,

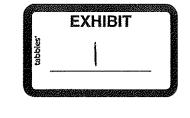
Marvin J∠Nodiff

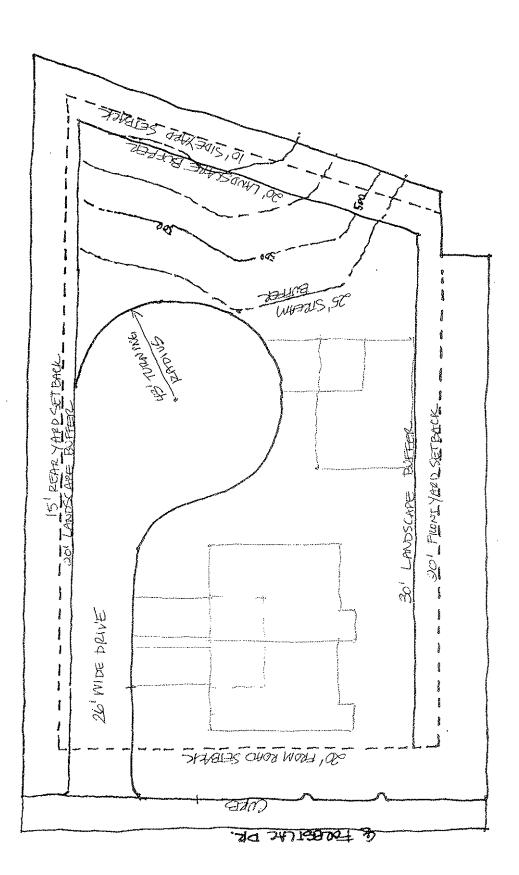
cc: Board of Directors

Community Manager

the person or persone, surgular or plurate, noticel or ortifical, Sientel with premises of this deed, and the covenants and agreements beautifue contained skillburdand. Some to the length of, respectively, the live, essayer, successers and legal representatives Jail First Porty and any legally opposited successory said hand Porty hat the Endones. In Waters Wholey the end got you the first for her effected thee fearts ragethed y way and year first free unite. State of Measuring) so Onthis 10 th. day of November, 1948, before me personally appeared City of St. Louis) Marie O. Reardon to me through to be the person deciriled in and who executed the foregoing instrument, and ashowledged that she few ted the same on her fee art and deld. and the said Movie O. Kendow father declared throughto. Lester by of Sout and affect my flicted and it the lity and state of a letter of the City and state of a letter of the City of Sulling and year first above with my term express October Lity of I family m. 150, 1949 Lester Kula noting Public. and offed my official scalin the lity and state of said the Filed For Reard Nov. 12, 1948 at 4:29 Ound Bir Genel J. Domoth Rund of Dead E 48579 477 For Road and Pullin Utilities Purposes It here, Frederick O. Sahow and Jeanette Sahow, his wife, are the owners of the following described property situated in the Country of St. Louis and State of Minoria, to die: atout of South in U. S. Survey 367 Township 45 North, Range 5 Each and Builded as follows: Beginning It as point in center line of Hoodamill Road 60 feet wide, distant South 6 legers 34 minutes Hear 10 99.06 feet from the interesting said center line, with South line of Olive Stacet Road 60 feet wide; the South 82 degrees 45 minutes East 30 feet to arriver pipe in East line of Hordanil Bland which and point is the point of beginning of the that heringter described; there South 82 degrees 45 minute East 9.2.88 feet to an ion pipe; there North 10 degrees 09/2 minutes Thest 372.61 feet to an ion pipe; there North 89 degrees 17 minutes Thest 809.96 feet to an ion pipe in East line of It ordaniel Road; of beginning, containing 6.144 acres aunding to assumely made by Troppart Steels Bond North State and Ford Mark at State at State at State at State State and State at State State at State State and State at State and State and State and State and State and State at State State State State State State State and State Sta File Ford Oct 26, 1948 Os 11:03 O'Sand and Bearl Bronds golden

Surveying Company, on July 28, 1947. Therese, Harry L. Beckenholdt and Catherine H. Beckenholdt, his wife, are the owner of the following demind project potential in the County of St. Louis and State of Minner, to wit : Lot 3 g the side in Portition of the Kinkerd Estate in U.S. Survey 367, containing 64.95 away me mill Road. Where, it is decid to create on comment for establishmenty North utilities purposes over, under, along and across the following described strip of land. havingthe deciled. now Therefore, the said Frederick O. Solmand Jeanette John his wife, and Horry & Beckenholdt and Catherine H. Beckenholdt Tie wife, in consideration of the mutual advantage accounty to sail portainte of the Solublishment of said lover to and of the sum of One Dollar earlite the the paid, do fachy create and establish an essenent for road and public utilities was for the joint and mutual use and laufit of the prient or future brides of latter of labore troots, their heirs and oranges, over, under, along and across the following strip of land situated in the Country of the Louis and State of Musinia to wit: And consent 50 feet wide for mad and public utilities purposes in 21. S. Survey 367. Townships 45 and 46 North, Range 5 East, the att line police is described as follows: Beginning at amono pipe in the East line of Hoods Mill Road, 60 feet wide, with the line dividing the property of Fredwick O. Solm and wife on the North as described in seed secondario Book 2297 Boge 469 ap the St. Louis County Remote, and the property of Horry I. Beckenholds and wife on the South on described in deed remoded in Book 2416 page 284 gette St. Louis County Records; there South 82 degree 45 minutes East along said divid ing lie a distance of gon feet TO HAVE AND TO HOLD the side Easelat unto the present and future owners you'd tracts forever, Soil comment shall removed the Und. In Wiltiam Wheef, the soil got is heats have been set their hands the 15th day of August 1948. Frederick & Solch Catherine H. Backenholds Jesnette Sohm Horry L. Bechanloldt State of Missing as On this 15 th day of August 1946 before promply appeal County of St Louis) Frederick O. Salm and Jeanette Solm ti wife to known to be the persons described in ord who effected the forgoing unturnerfact acknowledged that they executed the same as their for art and deck has Testing The Ecopy of Sout They I have becaute so trong hand and officed my office sed in notory Public County and State oforcial, the ony ordayer first above written. unti Of St. Lowing Ma: My ton your Sept 8-1950 R. E. Rose noting Public. State of Missonin Les Onthis 15th day of August 1948, define me personally appeared County of St. Louis Horry d. Beckenfoldt and Cotherine N. Beckenfoldt, his wife, tome known to be the persons described in and who executed the foregoing waterment, and andwarding that They executed the same as their free act and dead. In Testing Wheep flow her noting Public and State afterial, the dry and officed my official seek in the County. Onety County Copy Lamin Ma spices Sept. 8-1850 Q. E. Pose noting Practice. Filed For Read Oct \$6 1948 at 11:03 Oie a am &





a4=

NORTH WOODS MILL (60'W.) ROAD

Known Development Requirements*:

"R6A" Structure Setbacks

Landscape Buffers

Stream Buffer

EXHIBIT #1: (Assumed Design) Three (3) Units

Two Car Garages

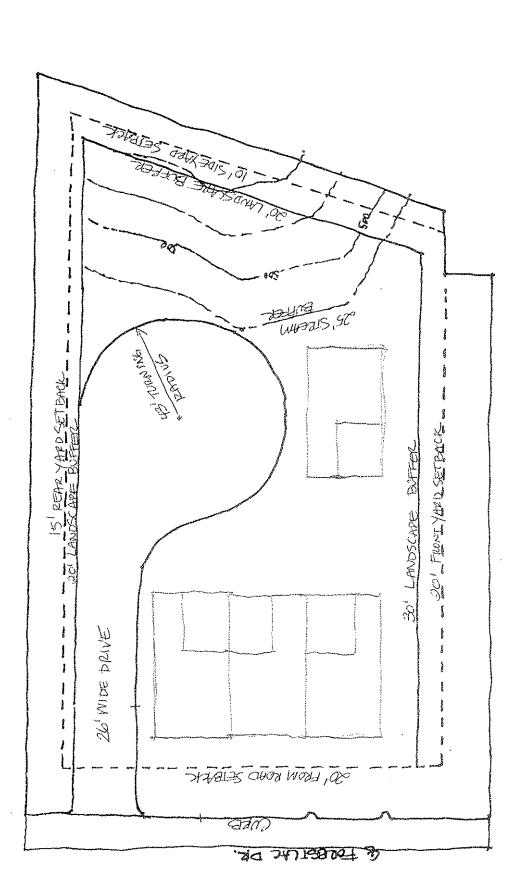
3,200 Square Foot Units

One (1) Single Family Detached Unit One (1) Two Family Attached Unit

Thirty (30) Percent Tree Preservation Forty (40) Percent Open Space

"R6A" Minimum Land Area Per Unit

18,243 Square Feet Land Area Per Unit



NORTH WOODS MILL (WIN.) ROAD

Known Development Requirements*:

"R6A" Structure Setbacks

Landscape Buffers

Stream Buffer

EXHIBIT #2: (Assumed Design)

EXHIBIT

Two Car Garages Four (4) Units

Thirty (30) Percent Tree Preservation Forty (40) Percent Open Space

"R6A" Minimum Land Area Per Unit

2,600 Square Foot Units One (1) Single Family Detached Unit One (1) Three Family Attached Unit (as Condominium) 13,682 Square Feet Land Area Per Unit



at =

l l £

E

20 LANDSCAPE ROFFER

į į Ì

į į

į į

Î

26 MIDE DRIVE

With what item Sn lawa WHAUS, ST

PARLANG

SO, HOW KOHO SEIBLY

TREESTAR DR

GAN.

NORTH WOODS MILL (60'W.) ROAD

20- FIGHT YEROSETERCE.

いたため

30' LANDSCAPE

Known Development Requirements*: "R6A" Structure Setbacks

Landscape Buffers

Stream Buffer

Thirty (30) Percent Tree Preservation

Forty (40) Percent Open Space

"R6A" Minimum Land Area Per Unit

EXHIBIT #3: (Assumed Design)

Six (6) Units - Matches Design of Woods Glade Condos One Car Garages

1,800 Square Foot Units One (1) Four Family Attached Unit (as Condominium) One (1) Two Family Attached Unit (as Condominium)

9,121 Square Feet Land Area Per Unit





ì l ŧ

ţ

PERSON DES

į Ì

ţ į ì į

ĺ ı 36 MIDE DRIVE

driven the title GNOWED WESUS, 98

KAKING.

SYLAUS CHON WOND SEIBRYC

740

JAJ 1680 10-1

NORTH WOOS MILL (WW.) ROAD

JOI FIRST YELD SETERCES

30' LANDSCAPE BUFFOR

Known Development Requirements*: "R6A" Structure Setbacks Landscape Buffers Stream Buffer

Thirty (30) Percent Tree Preservation Forty (40) Percent Open Space

R6A" Minimum Land Area Per Unit

EXHIBIT #4: (Assumed Design)

Eight (8) Units - Matches Design of a Four Seasons bldg. Parking on site or in Basement 1,200 Square Foot Units

One (1) Eight Family Apartment Building

6,841 Square Feet Land Area Per Unit

