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#### **Planning Commission Public Hearing Report**

Meeting Date: August 13, 2018

From: Mike Knight, Planner 9mK

**Location:** The southwest corner of the intersection of U.S. Highway 40/I-64 and Chesterfield

Parkway West

Petition: P.Z. 06-2018 Downtown Chesterfield (Stock & Associates Consulting Engineers

Inc.): A request to amend the legal description and development criteria for an existing "PC&R" Planned Commercial and Residence District and "NU" Non-Urban District to a "PC&R" Planned Commercial and Residence District for an 99.0 acre tract of land located at the southwest corner of the intersection of U.S. Highway 40/I-64 and Chesterfield Parkway West (18S410206, 18S410240, 18S430259, 18S430248, 18T620185, 18T620174, 18T620206, 18T640271, 18T640095, 18T640204, 18T640215, 18T640260, 18T640303, 18T620064, 18T640314, 18T640259, 17T320158, 17T320169, 18T640248, 18T640237, 18T630195,

18T620053, 18T630272)

#### **SUMMARY**

Stock & Associates Consulting Engineers Inc. is requesting to amend the legal description and development criteria for an existing "PC&R" Planned Commercial and Residence District and "NU" Non-Urban District to a "PC&R" Planned Commercial and Residence District for a 99.0 acre tract of land located at the southwest corner of the intersection of U.S. Highway 40/I-64 and Chesterfield Parkway West.

The zoning petition has two main objectives. The first is to incorporate and re-zone a 0.438 acre Non-Urban "NU" parcel to the Planned Commercial and Residence District "PC&R" known as "Downtown Chesterfield". The second is to amend the development criteria of the governing ordinance in which separate Concept Plans would be submitted by defined Category vs. for the entire District. The objectives will be further expanded within the body of this report.



Figure 1: Subject Site Aerial

#### SITE HISTORY

On March 19<sup>th</sup>, 2008 the City of Chesterfield City Council approved Ordinance 2449. This ordinance amended the previous governing zoning ordinance of the City of Chesterfield by changing the boundaries of the following: an "R-8" Residence District with a Planned Environmental Unit Procedure, "R-5" Residence District, "R-6A" PEU Residence District with a Planned Environmental Unit Procedure, "C-8" Planned Commercial District, "NU" Non-Urban District and "M-3" Planned Industrial District to one "PC & R" Planned Commercial & Residential District.

City of Chesterfield Ordinance 2449 governed the entire PC&R district but defined specific development criteria for 3 specific "Categories". Ordinance 2449 also defined 3 specific areas within the PC&R district known as Area 1, Area 2, and Area 3. The location of these 3 areas can be seen on Figure 2 in blue.

Most recently on February 21<sup>st</sup>, 2018, the City of Chesterfield approved Ordinance 2990. This is the current governing ordinance for the site. Ordinance 2990 solely amended the legal description of the entire PC&R district. This legal description amendment removed approximately 2.9 acres in the northeastern section of the district just north of Wild Horse Creek Road (as seen in Figure 2 labeled "Removed") and added approximately 3.4 acres (as seen in Figure 2 labeled "Added") in the northeastern section of the district just south of Wild Horse Creek Road.

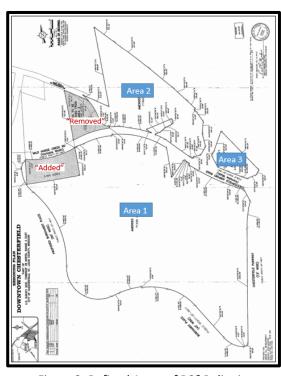


Figure 2: Defined Areas of PC&R district

#### **Comprehensive Plan**

The subject site is located within Ward 2 of the City of Chesterfield. The City of Chesterfield Comprehensive Land Use Plan indicates this parcel is within the Urban Core land use designation. The Comprehensive Plan designates appropriate land uses of the Urban Core as high-density residential, retail, and/or office. The proposed uses and densities are consistent with the uses and density approved in the PC&R zoning district. Additionally, below are Plan Policies that are applicable to this specific request.

- **1.8 Urban Core** The Urban Core should be developed to contain the highest density of mixed-use development in Chesterfield. It should serve as the physical and visual focus for the City and include both residential and commercial developments with parks, municipal services, and preservation of historic structures and areas, with cultural, entertainment and pedestrian amenities for its residents.
- **2.4** Higher Density Residential in Urban Core New multiple-family residence should be located in or near the Urban Core.

**3.6.2 Mixed-Use Development** - The Urban Core should accommodate office, retail, high-density housing, government facilities, multi-modal transportation, cultural and entertainment facilities, and park space. Horizontal and vertical integration of uses is encouraged.

#### SURROUNDING USES AND ZONING

The total site area for the PC&R district is 99 acres. There is one major roadway that bisects the district running east and west, known as Wild Horse Creek Road "WHCR", and connects the site to Chesterfield Parkway West. An off-ramp from I-64 bisects the area north of WHCR.

The general area to the north is immediately bordered by I-64. To the north of I-64 exists three office buildings currently occupied by the Reinsurance Group of America's national headquarters and the Dierbergs Markets Corporate office.

The east is immediately bordered by Chesterfield Parkway West. To the east of Chesterfield Parkway West is undeveloped property.



Figure 3: Surrounding Sites

The south is bordered by Burkhardt Place, which connects both the St. Louis County Library and the YMCA to Chesterfield Parkway West. To the west is primarily the residential subdivision, Reserve at Chesterfield Village, and undeveloped property.

Table 1 and Figure 3 allow for a visual representation of the current use of the land, Comprehensive Land Use Plan designation and the current Zoning District for the surrounding sites.

Direction	Label	Current Land Use	Comprehensive Land Use Plan	Zoning District
North	А	Dierbergs	Urban Core	C8 - Planned Commercial
	В	RGA	Urban Core	C8 - Planned Commercial
East	С	Udeveloped	Urban Core	PC - Planned Commercial
South	D	Library	Urban Core	C8 - Planned Commercial
	E	YMCA	Urban Core / Multi-Family	PC - Planned Commercial
West	F	Reserve at Chesterfield	Multi-Family	R5 - Residence District
	G	Undeveloped	Urban Core/ Multi-Family	C8 - Planned Commercial
	Н	Mobile Home Park	Urban Core	C7 - General Commercial

Table 1: Surrounding Locations

#### **STAFF ANALYSIS**

The petitioner has two primary requests. The first is to incorporate and re-zone a 0.438 acre Non-Urban "NU" parcel to the Planned Commercial and Residence District "PC&R" known as "Downtown Chesterfield". The second is to amend the development criteria of the governing ordinance in which Concept Plans would be submitted by Category vs. the entire District.

#### Request 1 (Non-Urban parcel)

The first request is a minor zoning map amendment. This is to incorporate the NU — Non-Urban parcel seen in purple on Figure 4 to the PC&R district. When the 98 acres were originally zoned to the PC&R Planned Commercial and Residence district, this parcel was under a separate ownership group and therefore was not included in the 2008 zoning request.

The incorporation of the NU parcel would contribute to the intent and purpose of the PC&R, which is to create a diverse residential and commercial mixed use environment in which residential and commercial uses can be integrated pursuant to a "downtown" concept that encourages creative and coordinated design and architectural styles, efficient and effective pedestrian circulation, and where people can choose to live, work, eat, shop, enjoy cultural



Figure 4: PC&R District

amenities and recreate. If the NU parcel would succeed in re-zoning to the PC&R district, it would fall within the design criteria of Category C – Highway Frontage Outlots (Portion of the District north of Wild Horse Creek Road) exhibited in City of Chesterfield Ordinance 2449.

#### **Request 2** (Submissions by Category vs. Entire District)

There are six requests to modify the text of existing Ordinance 2449 as outlined in the applicant's Narrative Statement. Three of these six requests pertain to specific requirements for landscaping, signs, and lighting, for the entire Downtown Chesterfield development. More specifically, Ordinance 2449 currently requires that master concept plans for landscaping, signs, and lighting be submitted and approved for the entire development prior to approval of individual Site Development Section Plans. While this would work well if entire 99 acres were developed simultaneously by a single developer, the requirement for development-wide master concept plans does not lend itself to phased development. Given the size of Downtown Chesterfield and the fact that Wild Horse Creek Road bisects the acreage into two physically separate land areas, the Petitioner is requesting that master concept plans be submitted by Category, as indicated in Figure 5 on the following page.

Under the current ordinance language there are three design categories defined, Categories A, B, and C. Categories A and B are applicable to the area south of Wild Horse Creek Road, and Category C is north

of Wild Horse Creek Road. Category A is labeled Urban "Main Street" Development Pattern, Category B is labeled Urban Mixed Use Development Pattern, and Category C is labeled Highway Frontage Outlots (Portion of District north of Wild Horse Creek Road).

This ordinance text amendment essentially allows a development team the ability to provide a separate concept Landscape Plan, Lighting Plan, and Sign Requirements for the areas of the PC&R district located both north and south of Wild Horse Creek Road individually instead of one Concept Plan for all 99 acres.

The other three requested revisions to the current ordinance pertain to the time period for submittal of development plans. The purpose of these amendments is to make the existing language regarding the submittal of master concept plans with the category designations consistent desrcibed above. The attached Narrative Statement outlines the language requested for all six sections the applicant wishes to amend. As previously stated, Figure 5 outlines the areas in which Concept Plans would be required with this request.



Figure 5: Concept Plan Submittal Requirement

#### **Preliminary Plan**

A zoning map amendment to a planned zoning district requires a Preliminary Development Plan, which has been included in the Planning Commission's packet.

A public hearing further addressing the request will be held at the August 13, 2018 City of Chesterfield Planning Commission meeting. Attached, please find a copy of the Public Hearing Notice, Applicant Narrative Statement and Preliminary Plan for this petition.

#### **Attachments**

- Public Hearing Notice
- 2. Applicant Narrative Statement
- 3. Preliminary Plan



# NOTICE OF PUBLIC HEARING CITY OF CHESTERFIELD PLANNING COMMISSION

NOTICE IS HEREBY GIVEN that the Planning Commission of the City of Chesterfield will hold a Public Hearing on August 13, 2018 at 7:00 p.m. in the Council Chambers at Chesterfield City Hall, 690 Chesterfield Parkway West, Chesterfield Missouri 63017.

## Said Hearing will be as follows:

P.Z. 06-2018 Downtown Chesterfield (Stock & Associates Consulting Engineers, Inc.): A request to amend the legal description and development criteria for an existing "PC&R" Planned Commercial and Residence District and "NU" Non-Urban District to an "PC&R" Planned Commercial and Residence District for an 99.0 acre tract of land located at the southwest corner of the intersection of U.S. Highway 40/I-64 and Chesterfield Parkway West (18S410206, 18S410240, 18S430259, 18S430248, 18T620185, 18T620174, 18T620206, 18T640271, 18T640095, 18T640204, 18T640215, 18T640260, 18T640303, 18T620064, 18T640314, 18T640259, 17T320158, 17T320169, 18T640248, 18T640237, 18T630195, 18T620053, 18T630272).

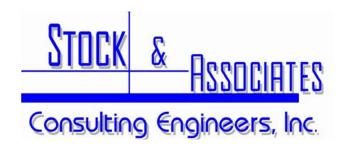
## PROPERTY DESCRIPTION

A tract of land being part of U.S. Surveys 123, 415 and 2031 and part of Lot C120 of "Chesterfield Village Area a Phase One Plat Two" in Township 45 North – Range 4 East, City of Chesterfield, St. Louis County, Missouri. Also a tract of land being part of U.S. Surveys 123, Township 45 North – Range 4 East, City of Chesterfield, St. Louis County, Missouri. Also a tract of land being part of U.S. Surveys 123, Township 45 North – Range 4 East of the Fifth Principal Meridian, City of Chesterfield, St. Louis County Missouri. and Marilyn F.M. Johnston, Trustee as described in Deed Book 12444 page 733, all of the land records of said St. Louis County, Missouri.





Information on this Public Hearing may be found on the City's website at http://www.chesterfield.mo.us/public-notice.html or by contacting Planner Mike Knight at 636.537.4736 or via e-mail at jknight@chesterfield.mo.us. All interested parties will be given an opportunity to be heard at the Public Hearing.



### PROJECT NARRATIVE ASSOCIATED WITH A REQUEST FOR TEXT AMENDMENT TO ORDINANCE #2449 & #2990

Date: 6/26/18, revised July 24, 2018 (Stock Project No. 218-6283)

Justin, pursuant to meetings and conversations with Stock & Associates Consulting Engineers Inc., we respectfully request to amend existing City of Chesterfield Ordinance Number 2449 & 2990 to incorporate and rezone a Non-Urban "NU" 0.438 Acre parcel to the Planned Commercial & Residential "PC&R" District known as "Downtown Chesterfield".

In Addition, we request to amend the following sections of Ordinance No. 2449:

- 1. Section I. Specific Criteria D. Landscape and Tree Requirements item "2." Revise to "individual landscape plans shall be coordinated and consistent with a landscape concept plan for the applicable Category".
- 2. Section I. Specific Criteria E. Sign Requirements item "2." Revise to "individual sign packages shall be coordinated and consistent with a signage concept plan for the applicable Category".
- 3. Section I. Specific Criteria F. Light Requirement item "2." Revise to "individual lighting plan including fixture types shall be consistent with a lighting fixture plan for the applicable Category".
- 4. Section II. Time Period For Submittal of Site Development Concept Plans and Site Development Plans items "A" & "B" to replaced "entire District" with "Category Affected".
- 5. Section IV. General Criteria A. Site Development Concept Plan Submittal Requirements item "2." Revise to "include a landscape concept plan for the applicable Category in accordance with the City of Chesterfield Code".
- 6. Section IV. General Criteria A. Site Development Concept Plan Submittal Requirements item "4." Revised to "include a signage concept plan for the applicable Category."

