

# Memorandum Department of Planning & Development Services

**To:** Planning and Public Works Committee

From: Jessica Henry, Senior Planner jh

**Date:** June 21, 2018

RE: P.Z. 04-2018 West County Acres, Nardin Drive (R-2, PC to R-4): A

request for a zoning map amendment from an "R-2" Residence District and "PC" Planned Commercial District to an "R-4" Residence District for a 20.7 acre tract of land located north and east of Swingley Ridge Road east of its intersection with Chesterfield Ridge Center Dr. (18S510164, 18S510142, 18S510131, 18S510119, 18S510098, 18S510229, 18S510021, 18S230158, 18S510010, 18S150043, 18S510087,

18S510108, 18S510120, 18S510153, 18S510175).

#### **Summary**

Stock & Associates Consulting Engineers, Inc. on behalf of Payne Family Homes has submitted a request for a zoning map amendment from an "R-2" Residence District and "PC" Planned Commercial District to an "R-4" Residence District for a 20.7 acre tract located north and east of Swingley Ridge Road and east of its intersection with Chesterfield Ridge Center Drive. The Petitioner has stated that they intend to develop the subject site into a single-family home development.

As a conventional (versus planned) zoning district, the legislation for this request does not include a preliminary plan nor an Attachment A. If the request is approved, these parcels will have to adhere to the permitted uses and district regulations of the "R-4" and "R-2" Residence Districts as well as all other applicable code requirements.

A public hearing was held on April 23, 2018, at which time the planning commission discussed the compatibility of the request with the existing two residences along Nardin Drive. Following the Public Hearing, the Petitioner amended their request to maintain "R-2" Residence District zoning on the two future lots that will be located adjacent to the existing residences. Further, an exhibit indicating how the required 20' required landscape buffer between the proposed new development and existing residences was provided by the Petitioner. Following this, the Planning Commission recommended approval of the request on June 11, 2018 by a vote of 8-0.

Attached to this report, please find a copy of Staff's Planning Commission report, an informational landscape buffer exhibit, the Property Survey, and Tree Stand Delineation Plan.

Attachments: Planning Commission Vote Report

Landscape Buffer Information Exhibit

Property Survey

Tree Stand Delineation Plan







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## **Planning Commission Vote Report**

Meeting Date: June 11, 2018

From: Jessica Henry, Senior Planner jh

Location: North and east of Swingley Ridge Road east of its intersection with Chesterfield

Ridge Center Drive.

Petition: P.Z. 04-2018 West County Acres, Nardin Drive (R-2, PC to R-4): A request for a

zoning map amendment from an "R-2" Residence District and "PC" Planned Commercial District to an "R-4" Residence District for a 20.7 acre tract of land located north and east of Swingley Ridge Road east of its intersection with Chesterfield Ridge Center Dr. (18S510164, 18S510142, 18S510131, 18S510119, 18S510098, 18S510229, 18S510021, 18S230158, 18S510010, 18S150043,

18S510087, 18S510108, 18S510120, 18S510153, 18S510175).

## **PROPOSAL SUMMARY**

Stock & Associates Consulting Engineers, Inc. on behalf of Payne Family Homes has submitted a request for a zoning map amendment from "R-2" Residence District and "PC" Planned Commercial District to an "R-4" Residence District. A Public Hearing for this request was held at the April 23, 2018 City of Chesterfield Planning Commission meeting, and following that meeting the Petitioner amended the legal description for the zoning request to except two lots totaling 0.965 acres from the R-4 request. While these two lots will be a part of the West County Acres residential development, the zoning of these two lots will remain "R-2" Residence District and these two lots will conform to all district regulations and dimensional requirements of the "R-2" Residence District.

This change was made in response to concerns raised regarding the compatibility of the requested zoning with the adjacent properties to the north, which are zoned "R-2" Residence District. In addition to this concern, two other issues were raised. These issues will each be discussed in detail under the Staff Analysis section of this report. As a conventional (versus planned) zoning district, the legislation for this request will neither include a preliminary plan nor an Attachment A. If approved, the uses permitted for the subject development will be those specified in the "R-4" Residence District and the "R-2" Residence District regulations.

### **HISTORY OF SUBJECT SITE**

The subject site was zoned "R-2" Residence District by St. Louis County prior to the City's incorporation and platted in 1955 and is now known as the West County Acres subdivision. In 1999 the City of Chesterfield amended the zoning of the southwestern portion of the site to "PC" Planned Commercial District, per ordinance #1558. Since this petition, the City of Chesterfield has not seen any plans for development of this or the rest of the West County Acres site. The current petition includes almost all of the West County Acres subdivision, with the exception of the 3 northernmost parcels, two of which contain existing single family homes.

## LAND USE AND ZONING OF SURROUNDING PROPERTIES

Direction	Zoning	Land Use	
North	"R-2" Residence District	West County Acres Single Family	
East	"R-4" Residence District	Chesterfield Village Townhomes	
South	"C-2" Shopping District,	Office,	
	"C8" Planned Commercial District, and	Hotel, and	
	"PC" Planned Commercial District	Office	
West	"C-8" Planned Commercial District, and	Office, and	
	"R-4" Residence District	Chesterfield Village Apartments	

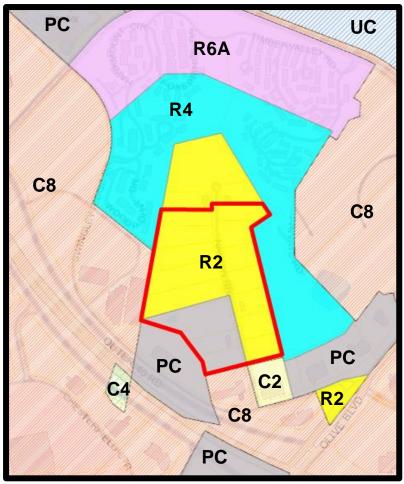


Figure 1: Zoning Map

#### **COMPREHENSIVE PLAN ANALYSIS**

The subject site is located within Ward 2 of the City of Chesterfield. The City of Chesterfield Land Use Plan indicates this parcel is within the Urban Core land use designation. The Comprehensive Plan designates appropriate land uses of the urban core as high-density residential, retail, and/or office.

Additionally, a number of Plan Policies are applicable to this request. The following items identify the applicable plan policies:

- **1.8 Urban Core** The Urban Core should be developed to contain the highest density of mixed-use development in Chesterfield. It should serve as the physical and visual focus for the City and include both residential and commercial developments with parks, municipal services, and preservation of historic structures and areas, with cultural, entertainment and pedestrian amenities for its residents.
- **2.1.1 Conservation of Existing Quality of Life** Preserve and enhance the quality of life in Chesterfield as exemplified by its existing neighborhoods and the development that now exists.
- **2.1.5 Provide Buffer for Existing Residential Development** New higher density residential development and non-residential development adjacent to existing residential subdivisions should provide for a substantial landscape buffer and landscaped area between the uses so as not to alter the conditions and environment of existing residential neighborhoods.
- **2.1.8 Transitional Use between Single-Family Detached and Higher Density Development** Single-family attached developments should serve as a transitional land use between single-family detached land use and multiple-family residential and commercial land uses.

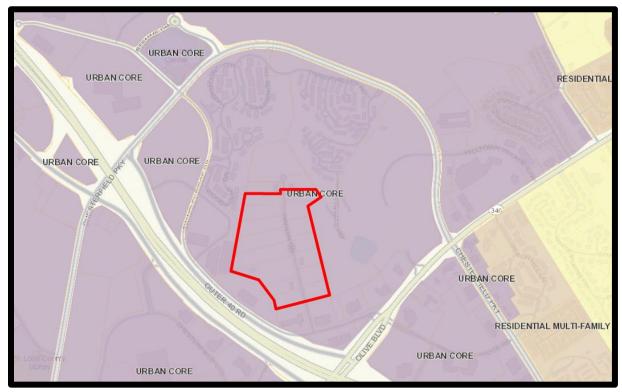


Figure 2: Future Land Use Plan

#### **STAFF ANALYSIS**

While this zoning request does not permit the high density that is called for within the Urban Core, it is consistent with the existing single family development pattern, including the two homes which are to remain a part of the existing West County Acres subdivision. If approved, these parcels will have to adhere to the permitted uses and district regulations of the "R-4" Residence District and the the "R-2" Residence District.

As this zoning request is for a change to a "straight" (conventional) zoning district, there will be no preliminary plan or Attachment A in accordance with City Code. Therefore, fixed development criteria, such as minimum lot size and building setbacks, are established by the district regulations rather than negotiated through the zoning process. The chart below provides lot and setback criteria for the two proposed districts.

Zoning District		R-4	R-2
Minimum Lot Size		7,500 ft <sup>2</sup>	15,000 ft <sup>2</sup>
Setbacks			
	From Road ROW	20'	25′
	Side	6'	10'
	Rear	15'	15'

The Public Hearing for this request was held at the April 23, 2018 Planning Commission meeting. Information pertaining to the discussion of the request during the Public Hearing is provided below:

- 1. The Commission expressed a desire to see a transition of zoning districts to ensure that the character of existing homes north of the subject site is preserved.
  - During the Public Hearing, adjacent properties owners expressed concern regarding the
    potential for smaller lots meeting the minimum R-4 residential district requirement for lot size
    to be located adjacent to their larger lots. The Petitioner stated at the Public Hearing that their
    intent was to create lots that were substantially larger than the R-4 minimum lot size. In order
    to ensure compatibility and address the concerns raised regarding lot size, the Petitioner has
    amended their request to match the R-2 zoning district zoning of the adjacent property owners
    on each of the lots that abut these properties.
  - The City of Chesterfield Unified Development Code (UDC) includes that all new developments include landscape buffers. For proposed residential developments that are adjacent to existing residential developments, a twenty foot (20) landscape buffer is required. The UDC states that "landscape buffers shall contain a combination of deciduous trees, evergreen trees, ornamental trees and shrubs and should enhance and preserve native vegetation." The Petitioner has stated that they are able to meet this requirement and has provided an informational exhibit showing the required landscape buffers between their development and the adjacent existing residences. It should be noted that the Public Hearing report inadvertently swapped the buffer size requirements for residential/residential (20') and residential/commercial (30') development types.

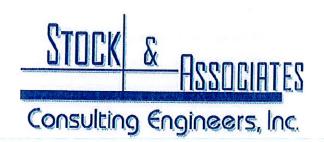
- 2. Concerns regarding the preservation of specific Monarch trees.
  - If this request for a zoning map amendment is approved, the Petitioner would be required to submit a Tree Preservation Plan with any future Site Plan submittal in accordance with the development standards contained within the UDC. Tree Preservation Plans are required to show the location, type, size, and proposed removal or preservation of all Monarch trees as shown on the Tree Stand Delineation. During the Site Plan review, Staff, including the City Arborist, will issue comments with recommendations that Monarch trees be preserved when possible. At the Public Hearing, it was noted that there are four Monarch trees within the subject site. The Petitioner evaluated the location of the trees and has determined that constructing a new street that meets City standards will likely preclude the Petitioner from preserving these trees. However, substantial tree canopy in other areas of the property will remain.
- 3. The desire for a pedestrian connection/trail to the office and commercial areas to the east was discussed at the Public Hearing. Provide information about the feasibility of providing such a connection.
  - In the attached response, the Petitioner states that sidewalks will be provided along both sides
    of reconstructed Nardin Drive. However, the property is constrained on all sides by creeks, with
    no adjacent trails to connect to which limits the feasibility of installing a new trail that would
    link to other residential or commercial developments in the area.

#### Request

Staff has reviewed the request for a zoning map amendment and has found that the request is compliant with the City of Chesterfield Unified Development Code. Staff requests action on P.Z. 04-2018 West County Acres, Nardin Drive (R2, PC to R4).

#### Attachments

- 1. Petitioner's Response Letter
- 2. Landscape Buffer Exhibit
- 3. Outboundary Survey
- 4. Tree Stand Delineation



RECEIVED

May 16, 2018

## Via Email (jhenry@chesterfield.mo.us)

City of Chesterfield 600 Chesterfield Parkway W Chesterfield, MO. 63017

Attention: Ms. Jessica Henry, AICP - Senior Planner

Re: P.Z. 04-2018 West County Acres, Nardin Drive (R2, PC to R4)

(Stock Project No. 217-6103)

Dear Jessica,

Pursuant to your letter dated 4/27/18 which contained three (3) items from public hearing, we are pleased to offer the following responses.

#### Comment:

1. <u>Transition of residential zoning districts</u>: The Commission expressed a desire to see a transition of zoning districts to ensure that the character of existing homes north of the subject site is preserved.

Response: The proposed Two (2) Lots along the Southside of Existing Lots 19 & 23 will remain R2 Zoning. (See Revised Boundary Survey & Legal Description). A 20ft. landscape buffer will be provided along the southsides of existing Lots 19 & 23, The 20ft. landscape buffer will be a Landscape Easement on proposed Lots 21 & 22 in accordance with article 04 of the City's UDC pages 04-25 and 26.

#### Comment:

2. <u>Consideration of Monarch Tree preservation:</u> The Commission expressed a desire to see the monarch trees on the site preserved. Provide information about how tree preservation will be approached.

Response: We have reviewed the location of the four existing (4) Monarch Trees. They are located in close proximity to Nardin Drive. In order to reconstruct Nardin Drive to conform to the City of Chesterfield Horizontal and Vertical Alignments Standards, grading and widening will be required. Nardin Drive is currently 18-20 feet wide. The street will be replaced with a 26 feet wide street & sidewalks on each side of the street. It is unlikely "all" the trees can be saved, substantial tree canopy on Lots & around the perimeter of the lots will remain undisturbed as part of the project.

257 Chesterfield Business Parkway, St. Louis, MO 63005 636.530.9100 – Main | 636.530.9130 – Fax www.stockassoc.com | general@stockassoc.com

#### Comment:

3. <u>Pedestrian amenities/access:</u> the desire for a pedestrian connection/trail to the office and commercial areas to the east was discussed at the Public Hearing. Provide information about the feasibility of providing such a connection.

Response: This project is installing sidewalks along both sides of Nardin Drive, they will connect to the existing sidewalks along Nardin Dr. adjacent to the commercial development. The property is constrained on all sides by jurisdictional creeks. This project is providing substantial common ground around the perimeter of the site. Today there are no trails on the adjoining developed properties. If in the future the adjoining properties should construct trails including a permitted creek crossing, it is possible that a trail could be implemented within the project common ground.

Should you have any further questions and/or comments please feel free to contact us. In an effort to illustrate our discussions with the neighbors our intended project, we are enclosing a "Preliminary Plan" that we have shared with the two (2) remaining residents on Lots 19 & 23.

Sincerely,

George M. Stock, P.E.

President.

CC: Mr. Matt Segal (mhs@paynefamilyhomes.com)

Mr. Thomas Cummings (tec@paynefamilyhomes.com)

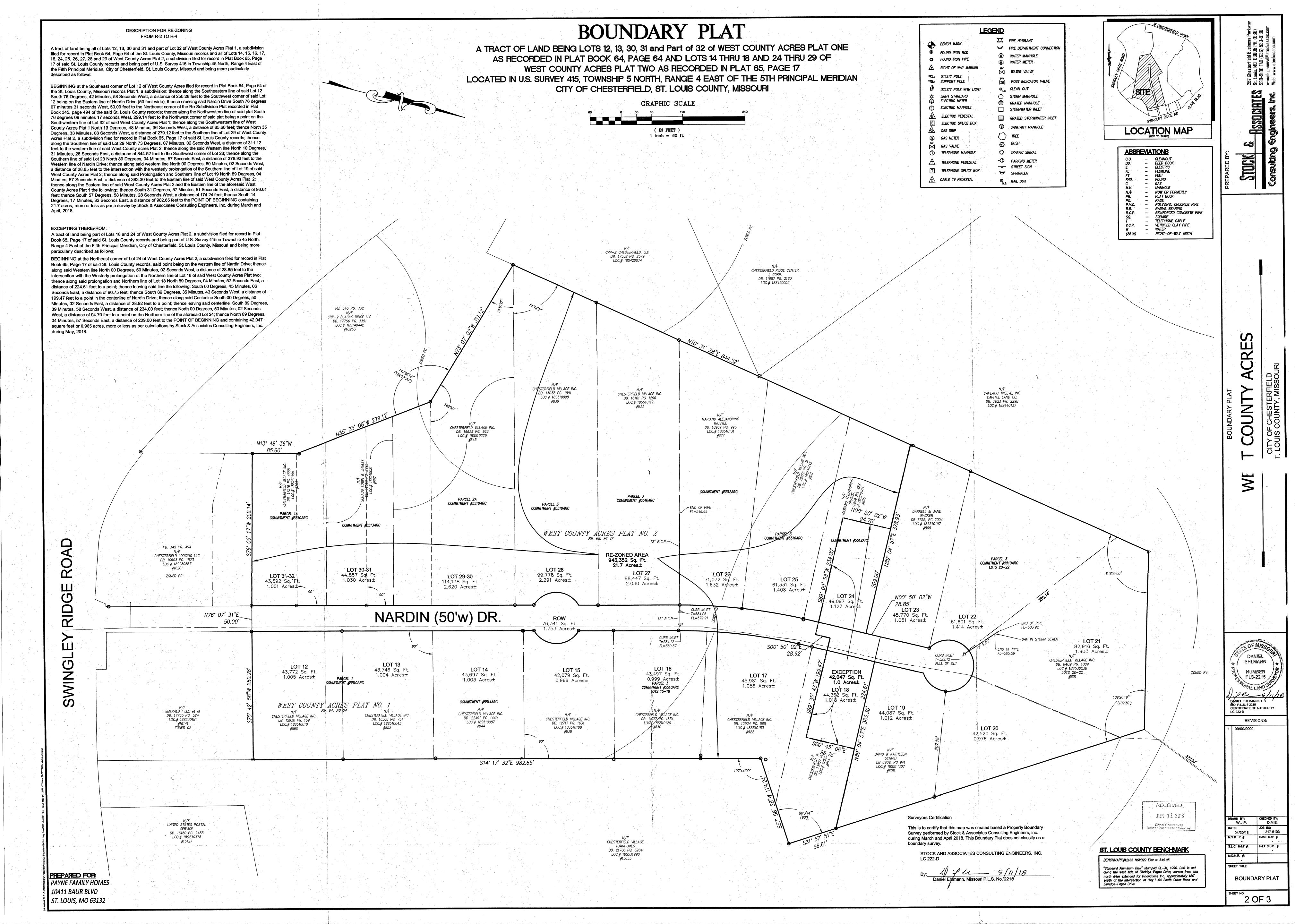
Ms. Kate Stock Gitto, E.I. – Project Engineer. (kate.gitto@stockassoc.com)

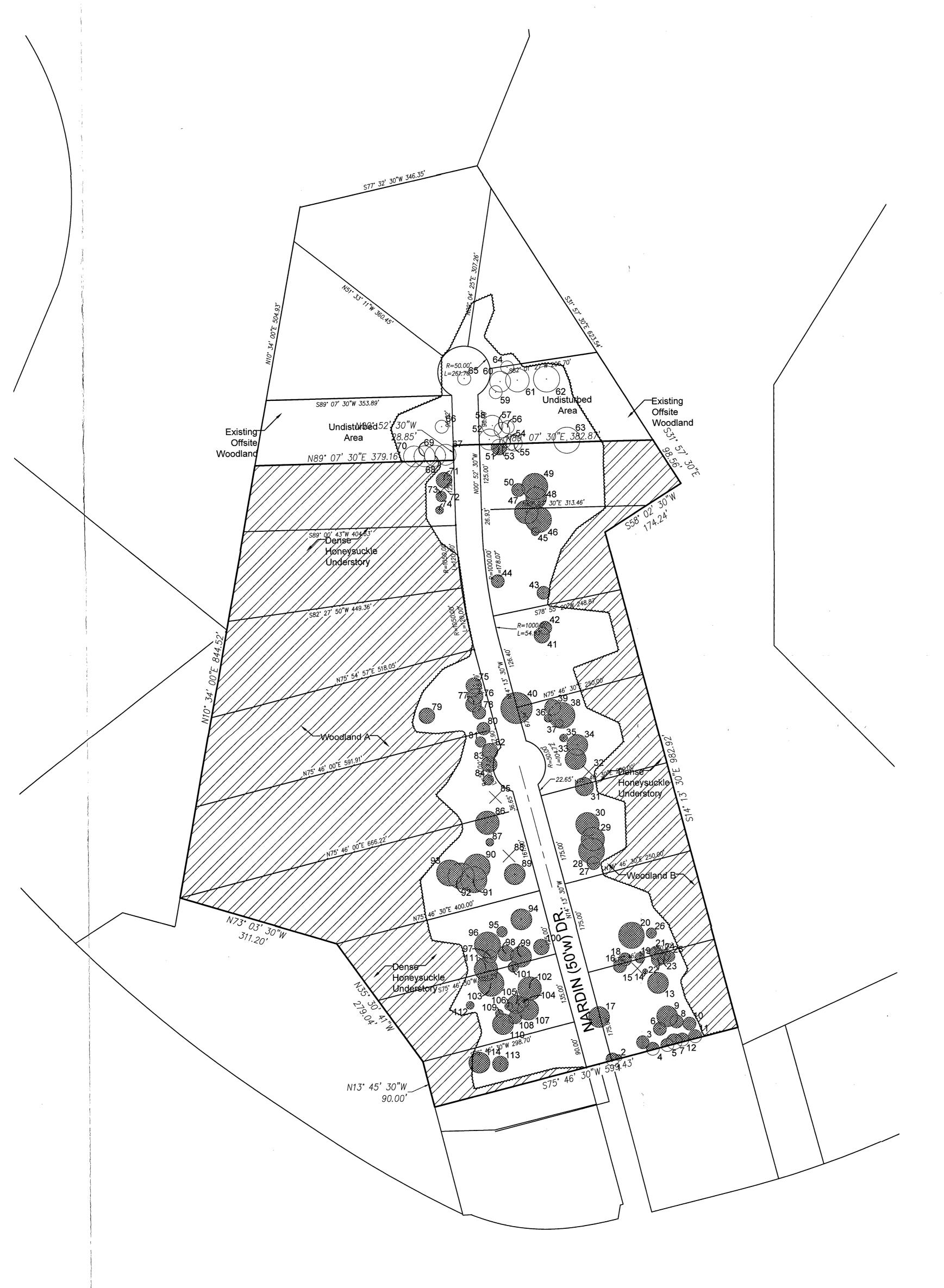
Mr. Rusty Saunders – Loomis & Associates (<u>rsaunders@loomis-associates.com</u>)

Enclosure: Preliminary Plan Dated 5/11/18 (3)

Boundary Survey & Legal Description Dated 5/11/18. (3)







Consultants:

Multi-stem

Power line

Mimosa | 14 | 25 | 2 Boxelder 18 25 1

Cherry 14 25 1

Drawn: Checked: RS

Revisions:

Tree Stand Delineation

Sheet Title: Sheet **TSD** 

Tree Stand Delineation Prepared

Certified Arborist MW- 5033A

under direction of:

8-3-

Brian Bage

3/21/18 Date: Job #: 813.068

Tree Stand Delineation

945,432 s.f. (21.7 acres) Total Site Area

= 437,876 s.f. (10.05 acres) Woodland A: = 115,156 s.f. (2.64 acres) Woodland B:

65,253 s.f. (1.5 acres) **Individual Trees** 

Total Existing Canopy = **618,285** s.f. (14.19 acres)

completed by field inspection.

Tree Stand Delineation Narrative

This project site comprises a total of 21.7 acres and has a total of 12.69 acres of Woodland. The Tree Stand Delineation map was Woodland A: The woodland area is along the Western property line. It is composed primarily of Ash, Elm, Oak, Cherry, Silver Maple, and Sycamore trees with a dense Honeysuckle understory. The trees are in fair to poor condition and vary in size ranging from 12"-18"

**Woodland B**: The woodland area is along the Eastern property line. It is composed primarily of Elm, Oak, Silver Maple, Sassafras, and Persimmon with a dense Honeysuckle understory. The trees are in fair condition and vary in size ranging from 10"-16" DBH.

Monarch trees are noted in the tree inventory list. There are no state champion or rare trees found onsite.

Key:

Existing DeadTrees

Offsite Trees

Existing Woodland
Areas
Existing Offsite
Woodland

Existing Individual

Existing Individual

Rating: 1 = In Decline

2 = Poor Quality

4 = Good Quality

3 = Average Quality

5 = Excellent Quality