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# **Planning Commission Public Hearing Report**

Meeting Date: February 10, 2020

From: Annisa Kumerow, Planner

**Location:** North side of Olive Boulevard

Petition: PZ 20-2019 Briarcliffe Villas (14001 Olive Blvd): A request for a change in zoning

from R-3 Residence District to PUD Planned Unit Development for a maximum of

117 residential units (16R340151).

#### PROPOSAL SUMMARY

Stock & Associates Consulting Engineers, Inc, has submitted a request for a zoning map amendment from the "R-3" Residence District to the "PUD" Planned Unit Development District. The petitioner is requesting to zone the property "PUD" Planned Unit Development as part of a two-step zoning process. The first step in this process is to request a change of zoning to a conventional "R-3" Residence District in order to establish the development density that is being requested in conjunction with the "PUD" petition. In order to satisfy this first step, the Petitioner has submitted P.Z. 19-2019 concurrently with the "PUD" request.



Figure 1: Subject Site Aerial

## LAND USE AND ZONING

## "PUD" District Regulations

The <u>Unified Development Code Section 31-03-04.K</u> states that "the purpose of the PUD District is to encourage flexibility to the density requirements and development standards of the zoning ordinance that will result in exceptional design, character, and quality of new homogenous and mixed use developments; to promote the most appropriate use of land; to facilitate the provision of streets and utilities; and to preserve the natural and scenic features and open space."

The Unified Development Code requires that any zoning petition requesting a zoning map amendment to the PUD district meet four (4) **General Requirements** in order to fulfill the basic application requirements for a PUD.

1. All property that is at least four (4) contiguous acres shall be eligible for the PUD District designation.

The subject site is comprised of 28.51 acres.

2. All property to be zoned PUD or an existing PUD Zoning District being amended shall be under single ownership, or if under multiple ownership, then by written consent of all owners who agree to be bound by the PUD District designation and regulations.

The application is submitted with the consent of the owners of the subject site.

3. The detailed standards set forth herein are minimum requirements, and it is the intent of this Section that the City of Chesterfield may impose conditions and safeguards in excess of, or in addition to, the specified minimal requirements. Satisfying the minimum standards set forth herein does not per se indicate that an application is entitled to a zoning change and notice is hereby given to that effect.

The petition meets the minimum requirements and the Petitioner is aware that meeting these minimum requirements does not entitle the requested zoning map amendment.

4. All utilities shall be installed underground.

All utilities will be installed underground if this request is approved.

Once it has been determined that these four General Requirements have been met, the application is accepted and the petition is scheduled for public hearing before the Planning Commission. The project is then reviewed against the **Minimum Design Requirements** for a PUD District. There are four (4) minimum design requirements that must be met in order for the project to qualify to ask for a change of zoning to the PUD District. These four (4) items are:

1. Proposal has to meet the maximum residential density determined by the existing zoning district or by submitting an application for a change of zoning from the "NU" Non-Urban District to a residential zoning district.

P.Z. 19-2019 satisfies the requirement that a petition for a change of zoning to a residential district that ultimately establishes the maximum development density be submitted.

2. Provision of thirty (30) percent Common Open Space to be displaced throughout the site and not concentrated in one (1) area or contain only that portion of the site that would be considered undevelopable.

The PUD submittal proposes a minimum of 30% open space.

3. Provision of perimeter buffer of at least thirty (30) feet in width.

The Preliminary Plan includes a 30 foot perimeter buffer.

4. Proposed project has to be consistent with the purposes and intent of the Comprehensive Plan and the City of Chesterfield Municipal Code.

Information pertaining to the Comprehensive Plan land use designation is included in the Staff Report for P.Z. 19-2019 and the PUD purpose statement from the Unified Development Code is cited at the outset of this section.

In addition to these requirements above, the Unified Development Code lists twelve (12) **Design Features** suggested to be used by developers when applying for PUD District zoning. Section 31-03-04.K of the Unified Development Code also states the following: "Satisfaction of all or any of these design features is not mandatory, but the approval of "PUD" zoning will be predicated on the use of the below list or any other design feature deemed desirable by the City of Chesterfield." Below is a list of the suggested Design Features from the City Code:

- Placement of structures on most suitable sites with consideration of maintaining existing site topography, soils, vegetation, slope, etc.;
- Preservation of natural and cultural areas, as well as the creation of open space through active
  and passive recreation areas to include greenways, landscape gardens, plazas, and walking and
  cycling trails that serve to connect significant areas and various land uses;
- Preservation of existing mature trees and trees deemed extraordinary by the City of Chesterfield
   Tree Specialist due to but not limited to the following: size, type, origin, grouping, or number of;
- Enhanced landscaping, deeper and opaque buffers, and increased planting along public right-ofways, open space/recreational areas, and the overall perimeter to protect and ensure compatibility with adjacent land uses;
- Utilization of mixed use buildings;
- Utilization of Traditional Neighborhood Design (TND) techniques in the layout and spatial organization of the development;
- Structures designed and constructed of an architectural vernacular that exceeds the typical building design and materials within the City of Chesterfield;

- Segregation of vehicular traffic from pedestrian/bicycle circulation networks, and other traffic mitigation measures;
- Incorporation of Transit Oriented Development (TOD) or direct access to public transportation;
- Provision of affordable housing;
- Utilization of Leadership in Energy and Environmental Design (LEED) construction practices and development standards and the proposed LEED certification of buildings and grounds by the U.S. Green Building Council within the PUD; and
- Inclusion of community facilities and the access thereto.

These desirable design features are meant to guide developers and explain the high quality standards that the City would like to attain and that are utilized to consider requests for PUD Zoning. No single proposal is expected to include each of these items; however, some of these and similar concepts should be easily identifiable in any PUD petition.

## **STAFF ANALYSIS**

For additional information on the site history, surrounding land uses, and Comprehensive Plan land use designation, please refer to the Staff Report for P.Z. 19-2019, which was submitted in conjunction with this request as part of a two-step zoning process.

#### **Preliminary Plan**

As required for a "PUD" Planned Unit Development, a Preliminary Plan is included for your review. As indicated on the Preliminary Plan, the applicant is proposing a maximum of 117 lots. Typical lot exhibits have been provided for each of the requested uses, including single-family detached, single-family attached, and multi-family. The Preliminary Plan specifies that multifamily housing will be located a minimum of 200' from the east property line.

The primary access point is located on the southern boundary of the subject site from Olive Boulevard. Additionally, there is a proposed fire access road which connects to Eagle Manor Court in the neighboring Eagle Ridge subdivision. Staff recommends that the proposed fire access road be dedicated as a public street. Alternatively, if public dedication is not possible, staff recommends that the proposed fire access road be built to public streets standards should there be a desire for the access road to become a public street in the future, in accordance with <u>Unified Development Code § 31-04-09B.1.(i)</u> which states that "all public and private streets shall have standard right-of-way widths and shall be constructed to City of Chesterfield standard specifications." Furthermore, <u>Comprehensive Plan Policy 2.1.12 Residential Subdivision Access</u> states the following: Residential developments should have more than one (1) access route into and out of the development site or subdivision in order to provide adequate service ability to emergency vehicles. 'Cut-through' of non-residential traffic should be discouraged.

The Petitioner's Narrative Statement, attached for the Planning Commission's consideration, includes information regarding the design features proposed to justify the PUD request. The Petitioner will be

present at the Public Hearing to present their request in detail and to answer any questions that the Planning Commission may pose.

## **REQUEST**

A public hearing further addressing the request will be held at the February 10, 2020 City of Chesterfield Planning Commission meeting. Staff is requesting the Planning Commission discuss the proposal and provide direction to Staff on areas that need further clarification, additional information, or where concerns exist.

Attached, please find a copy of the Petitioner's Narrative Statement and Preliminary Plan packet.

Attachments: Public Hearing Notice

Project Narrative Preliminary Plan

Concept Landscape Plan



# NOTICE OF PUBLIC HEARING CITY OF CHESTERFIELD PLANNING COMMISSION

NOTICE IS HEREBY GIVEN that the Planning Commission of the City of Chesterfield will hold a Public Hearing on February 10, 2020 at 7:00 p.m. in the Council Chambers at Chesterfield City Hall, 690 Chesterfield Parkway West, Chesterfield Missouri 63017.

Said Hearings will be as follows:

P.Z. 20-2019 Briarcliffe Villas (14001 Olive Blvd): A request for a change in zoning from R-3 Residence District to PUD Planned Unit Development for a maximum of 117 residential units (16R340151).

# **PROPERTY DESCRIPTION**

A tract of land in Lot 11 of D.J. Talbot Subdivision in U.S. Survey 2030, according to the plat thereof recorded in Plat Book 7 Page 43 of the St. Louis City (former County) Records and partly in U.S. Survey 206 Township 46 North Range 4 East in St. Louis County, Missouri.





Information on this Public Hearing may be found on the City's website at http://www.chesterfield.mo.us/public-notice.html or by contacting Planner Annisa Kumerow at 636.537.4743 or via e-mail at akumerow@chesterfield.mo.us. All interested parties will be given an opportunity to be heard at the Public Hearing.



#### PROJECT NARRATIVE ASSOCIATED WITH

# A REQUEST TO REPEAL ORDINANCE # 2213 & ESTABLISH A "PUD" PLANNED UNIT

## **DISTRICT IN THE "R-3" RESIDENTIAL DISTRICT**

Formerly known as Briarcliffe Villas

Date: December 16, 2019 Revised: January 14, 2020

(Stock Project No. 219-6568)

We respectfully request to repeal City of Chesterfield Ordinance #2213. We request a Planned Unit Development (PUD) for this 29.4 Acre R-3 Zoned property and we request the permitted uses to include single family-detached, single family-attached homes/villas/townhomes, and/or three (3) story condominiums in Attachment A.

Overall density shall not exceed: (Gross Acreage / 10,000 s.f. (R-3 zoning)) = 117 Lots.

## Attachment A: Requests are as Follows:

- I. Specific Criteria
  - 1. Permitted Uses
    - a. Single Family-Detached
    - b.Single Family Attached (homes/villas/townhomes)
    - c. Condominiums (Located a minimum of two hundred (200) feet west of the East boundary of the "PUD"
  - 2. Height
    - a. Maximum building height of three (3) stories or forty-five (45) feet, except buildings facing North Property Line may be (4) stories on North Facade.
  - 3. Building Requirements
    - a. Openspace: a minimum of thirty percent (30%) openspace.
  - 4. Structure Setbacks minimum yard requirements
    - a. Fifteen (15) Feet form the right-of-way line of any roadway vs twenty (20) feet.
    - b.Six (6) feet on any side property line vs eight (8) feet.
    - c. Fifteen (15) Feet from the rear property line vs fifteen (15) feet.
  - 5. Landscape and Tree Requirements a minimum of thirty percent (30%) of the existing tree canopy shall be maintained.

257 Chesterfield Business Parkway, St. Louis, MO 63005 636.530.9100 – Main | 636.530.9130 – Fax www.stockassoc.com | general@stockassoc.com

#### II. "UDC"

- 1. The intent of the development is to provide access from Olive Blvd., with an approximate 200ft street. The development would be centrally located within the site preserving tree masses along the north & west sides, as practical. The proposed grading will create a berm along the East Property line creating separation and a landscaped buffer from the Eagle Ridge Subdivision.
- 2. The surrounding uses to the site include:
  - a. Single Family Residential to the East.
  - b.Commercial Development and Olive Blvd to the South.
  - c.Commercial, Attached Residential Development and Hog Hollow Road to the West.
  - d.Railroad & the Howard Bend Levee District, City of Maryland Heights to the North. This Residential project is consistent with the surrounding properties & the Comprehensive Plan.
- 3. This property was rezoned in 2005 from R2 C.U.P. to R3 P.E.U., for a development known as Briarcliffe Villas, which was to be 82 attached villas. (Ordinances 2212 and 2213).

The Topography of the Property is difficult, dropping off substantially from South to North and West to East. The Property requires extensive grading of excess material. In order to accommodate the conditions of the Property, address storm water drainage, provide utilities, public streets, common ground, buffering, and address compatibility, a Planned Unit Development is requested, vs. an amendment to the existing P.E.U. Ordinance 2213.

- 4. The purpose of the PUD District is "to promote the most appropriate use of the land". Presumably the "most appropriate use" of the subject site is Residential Single Family Attached/Detached or Condominium since that is the Comprehensive Plan designation for the subject site. Compatibility with the adjacent residential subdivision to the east is also a planning objective, and the Petitioner has considered that in proposing the PUD. The subject site cannot be developed for its "most appropriate use" without substantial grading of the subject site.
- 5. Sloping street design with longitudinal slopes as steep as eight percent (8%) may be required.
- 6. Extensive professionally landscaped buffers, in addition to preservation of existing tree canopy along the north and west buffer common ground.
- 7. Expansive, restricted, and retention of heavily wooded/landscaped common open space.
- 8. Adherence to MSD stormwater requirements.
- 9. Grouping the lots and homes toward the center, south, and eastern portion of the site, to minimize disturbance and grading.

- 10. All of the proposed homes or condominiums will only have access to the internal public subdivision streets. No homes will have stand-alone driveways on Olive Boulevard.
- 11. This site design is materially impacted by adjacent developments. While extensive grading is necessitated by the existing site limitations described in more detail herein, expansive perimeter landscape buffers and extensive common open space is provided.

There is no flat area on the subject site, except where the nursing home used to stand. The site falls 204 feet from middle of the site to the north offsite railroad (elevation 656 - 452 = 204'). Several non-jurisdictional ravines cut through the subject site from west to east. Even though substantial grading is required, the subject site will not be "flattened". After development, the portion of the subject site devoted to developed lots will fall 40 feet from west to east (street elevation 652 - 612 = 40').

This sloping character of the development will be a reflection of the original topography. To further complicate the grading, a stub street connection for emergency vehicle access is required from the east (Eagle Ridge). This connection creates a "constraint" on which the grading in the west-east direction is fixed.

The extensive grading and stormwater management facilities contemplated by the proposed plan are also necessary to meet MSD requirements. The proposed grading and stormwater management facilities will improve existing runoff conditions as follows:

- a. There will be volume reduction for the first 1.14 inch of stormwater runoff by implementation of bioretention.
- b. The runoff rate for the 2 year through 100-year events will be reduced below the predevelopment condition, by installation of a stormwater detention basin.

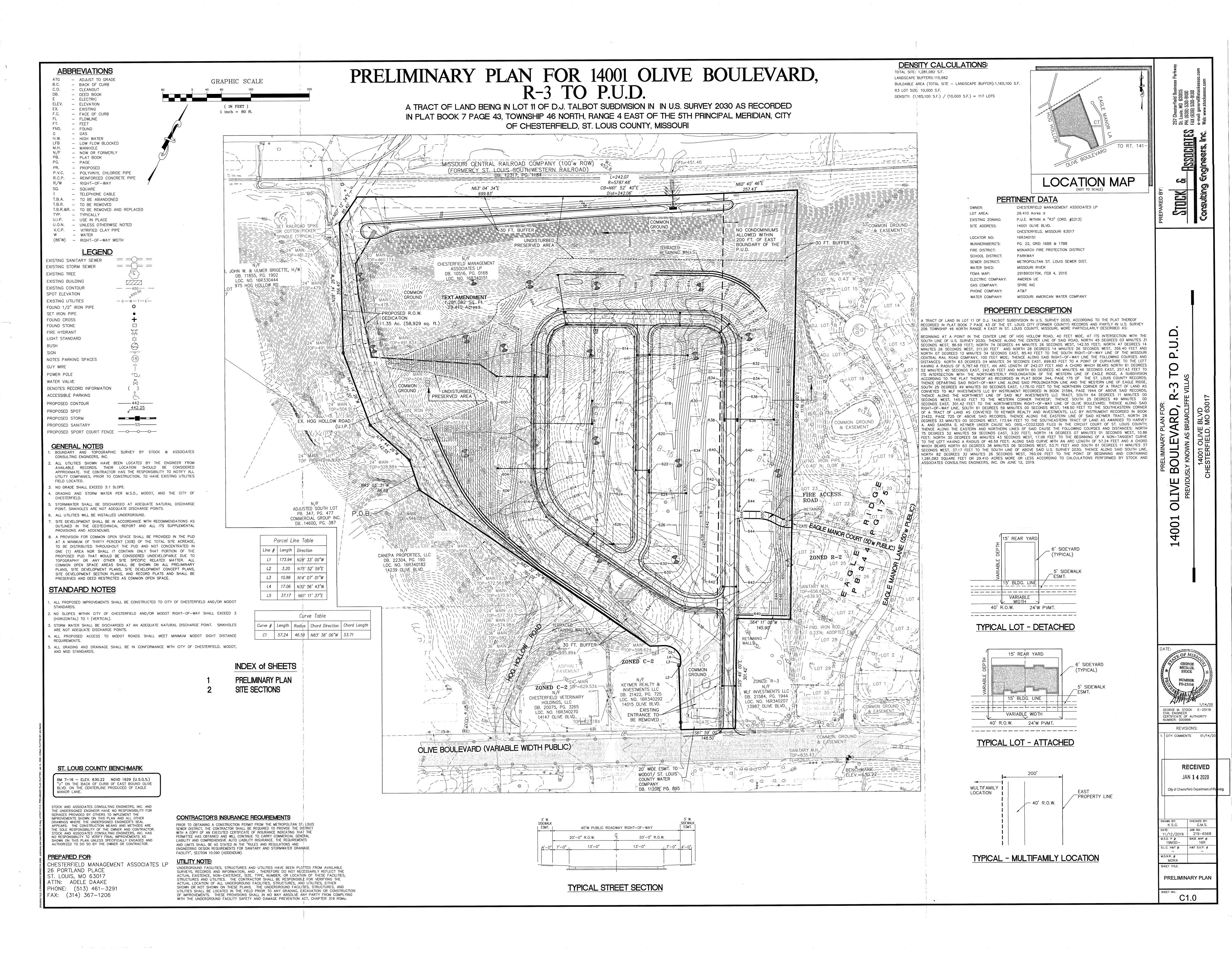
## **General Considerations**

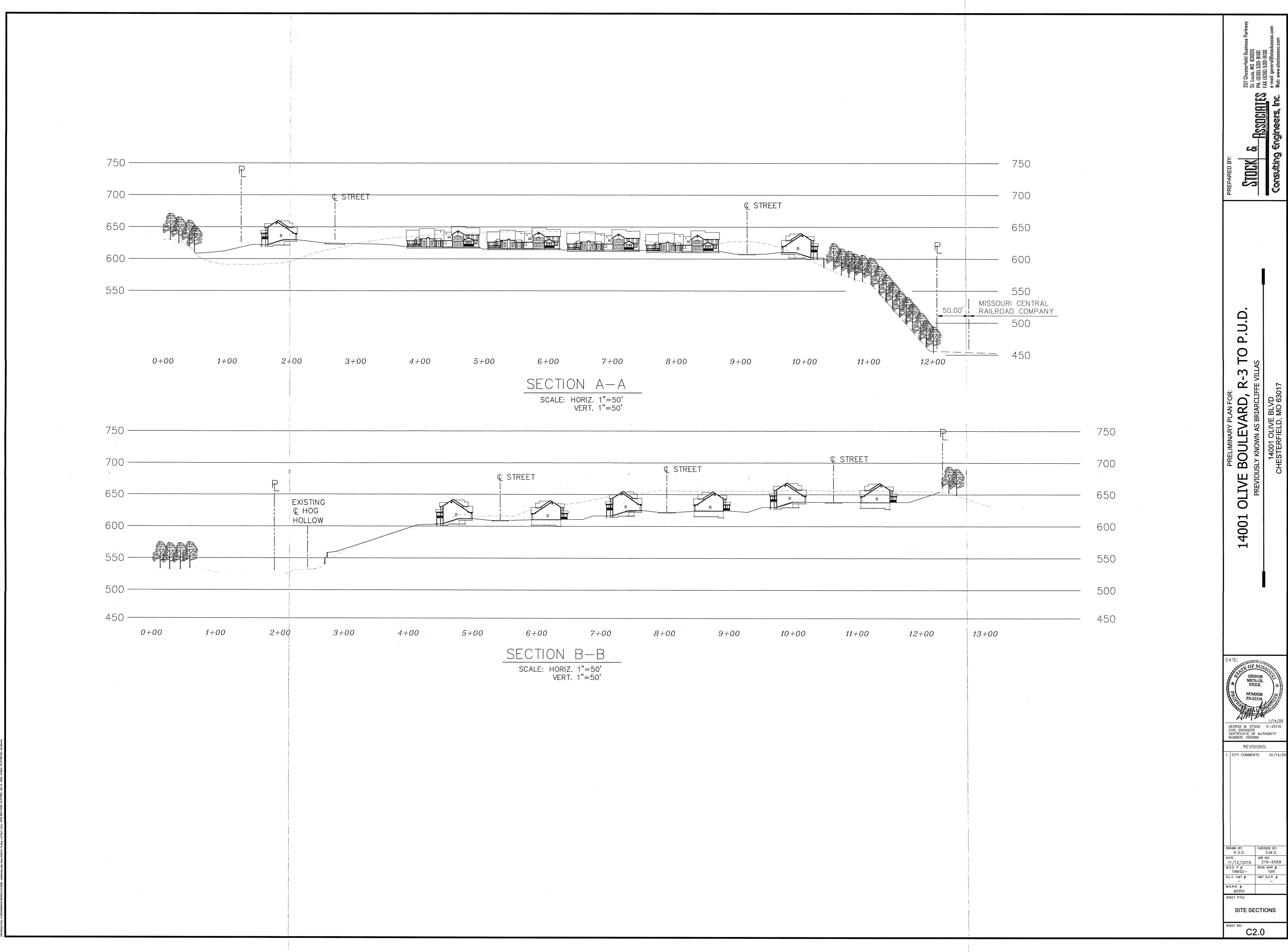
- A. A Narrative Statement has been submitted.
- B. The proposed uses are permitted uses within the City's applicable ordinances.
- C. The proposed density compares favorably to existing developments along Olive Boulevard (single family detached, single family attached, multifamily). The current zoning is PEU R3 Attached Units (Ord. 2213). The development can be served by all relevant public utilities and is appropriate to the location and conditions of the Property.
- D. The development is to be constructed in two (2) phases. Mass Grading removing Excess Soil. Phase 2 the Residential Development.
- E. The Comprehensive Plan Designation is "Single Family Residential Attached/Detached". The surrounding land uses are residential single family detached and commercial.

- F. Development of the Property pursuant to the Plan will promote public health, safety and general welfare. The vacant property will be replaced with new Residential Development.
- G. As noted above, the topographical condition and location of the Property and the adjacent Eagle Ridge subdivision were taken into consideration in locating the homes close to Olive Boulevard. Because of the topographical condition of the Property and stormwater drainage requirements, the existing topography is not desirable and cannot be maintained. Necessary extensive grading will result in the removal of existing vegetation but will allow for a retention of 30% minimum existing tree canopy and not disturbing the north and west slopes of the site.

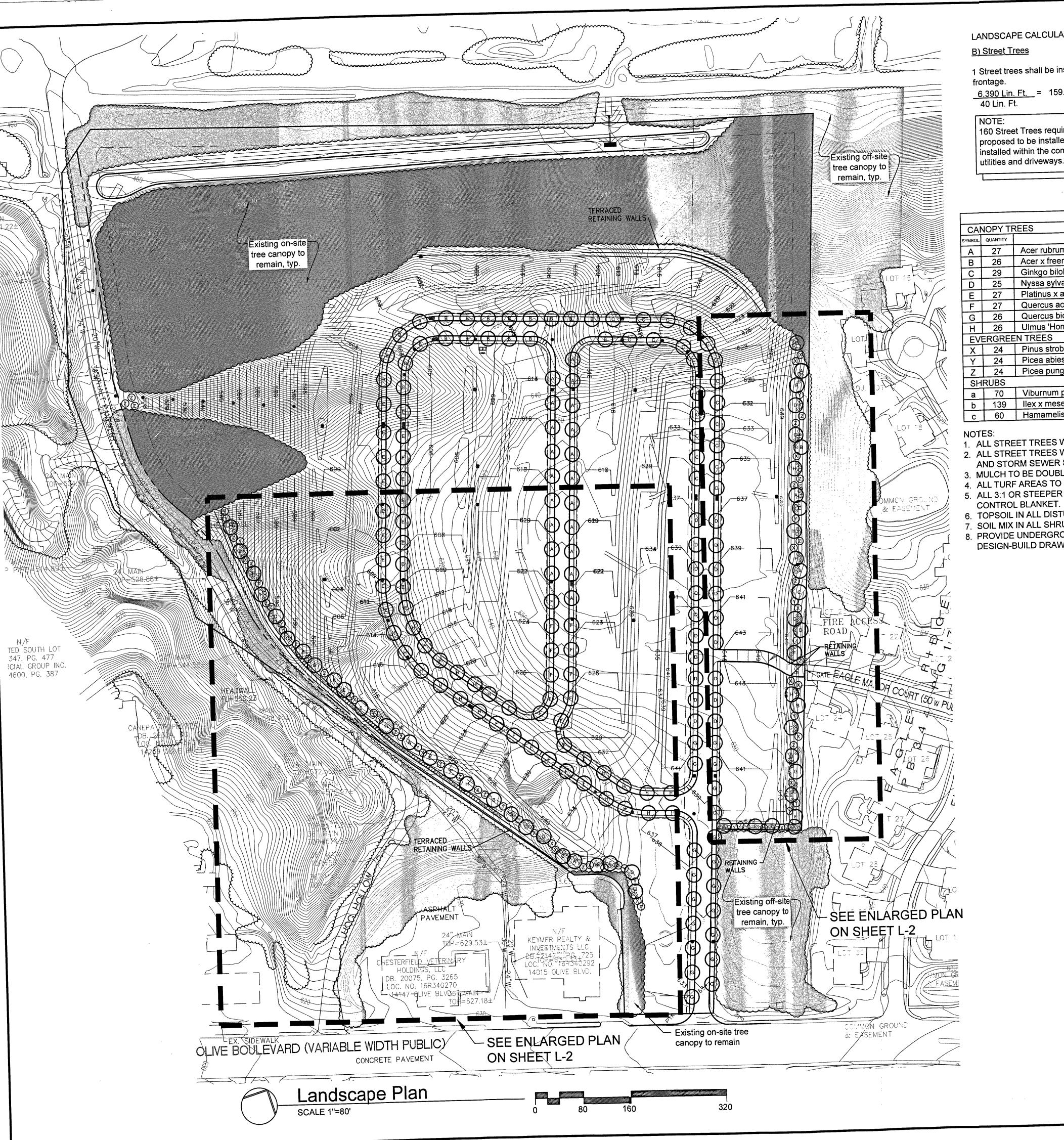
## H. Traditional Neighborhood Design (TND):

- a. Grid-type layout.
- b. Rectangular-shaped lots.
- c. Openspace of heavily wooded/landscaped common ground and landscaped bioretention raingarden.
- d. Stormwater detention and water quality bioretention.
- e. Symmetrical lot widths.
- f. Looped street and walk circulation.
- g. Pedestrian walk connection to Olive Boulevard and Eagle Ridge subdivision.
- h. Quality building materials and appealing architectural design.
- i. Street trees and extensive landscaped buffers.
- I. Sidewalks will be provided along both sides of the internal public streets.
- J. Transit Oriented Development (TOD) is available along Olive Blvd.





ASSOCIATES gineers, Inc.



LANDSCAPE CALCULATIONS:

1 Street trees shall be installed for every 40 Lin. Ft. of proposed lot

6,390 Lin. Ft. = 159.75 or 160 Street Trees @ 2  $\frac{1}{2}$ " Caliper 40 Lin. Ft.

160 Street Trees required per Landscape Guidelines, 149 street trees proposed to be installed. Remaining 11 street trees are proposed to be installed within the common ground areas due to conflicts with required utilities and driveways.

<u></u>		PL	ANTING SCHEDULE		
CANOPY TREES					
SYMBOL		BOTANICAL NAME	COMMON NAME	SIZE	REMARKS
Α	27	Acer rubrum 'Red Sunset'	Red Sunset Maple	2.5" cal	B&B
$\frac{\wedge}{B}$	26	Acer x freemanii 'Jeffersred'	Autumn Blaze Maple	2.5" cal	B&B
C	29	Ginkgo biloba 'Autumn Gold'	Autumn Gold Ginkgo	2.5" cal	B&B
<del> </del>	25	Nyssa sylvatica	Elackgum	2.5" cal	B&B
E	27	Platinus x acerifolia 'Morton Circle'	Exclamation! London Planetree	2.5" cal	B&B
_ <u></u> F	27	Quercus acutissima	Sawtooth Oak	2.5" cal	B&B
	26	Quercus bicolor	Swamp White Oak	2.5" cal	B&B
<u>G</u> _	26	Ulmus 'Homestead'	Homestead Elm	2.5" cal	B&B
<u>H</u>		N TREES			
	T	Pinus strobus	Eastern White Pine	8' ht	B&B
<u>X</u>	24	Picea abies	Norway Spruce	8' ht	B&B
<u>Y</u>	24		Colorado Blue Spruce	8' ht	B&B
<u>Z</u>	24	Picea pungens			
SH	IRUBS	L Villamore propifolium	Blackhaw Viburnum	24"	Cont.
а	70	Viburnum prunifolium  Ilex x meserveae 'Blue Prince/Blue Princess'	Blue Prince/Blue Princess Holly (1:9 ratio)	24"	Cont.
b	139		Ozark Witchhazel	24"	Cont.
l c	60	Hamamelis vernalis	Ozdik vikolilazor	1 6 T	

- ALL STREET TREES WILL BE LOCATED AT LEAST 3' FROM PROPOSED CURB.
   ALL STREET TREES WILL BE LOCATED AT LEAST 10' FROM ALL HYDRANTS
- AND STORM SEWER STRUCTURES.
- 3. MULCH TO BE DOUBLE GROUND BARK MULCH.
- 4. ALL TURF AREAS TO BE SEEDED.
- 5. ALL 3:1 OR STEEPER SLOPES SHALL BE SEEDED AND HAVE EROSION
- 6. TOPSOIL IN ALL DISTURBED LAWN AREAS AT 6" DEPTH.
- SOIL MIX IN ALL SHRUB BEDS AT 8" DEPTH.
   PROVIDE UNDERGROUND IRRIGATION SYSTEM. CONTRACTOR TO PROVIDE DESIGN-BUILD DRAWINGS FOR REVIEW BY LANDSCAPE ACHITECT.

400

Jerald Saunders - Landsdape Architect
MO License # LA-007

LOCATION MAP

Revisions: Description

Sheet Title: Landscape L-1

Date: 8/13/19 Job #: 813.080

RECEIVED

JAN **1 6** 2020

